

# Oadby & Wigston Borough Council Unaudited Financial Report







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# Tracy Bingham Strategic Director and Section 151 Officer

#### 1. The Statement of Accounts

The Strategic Director and Section 151 Officer is the statutory officer responsible for the proper administration of the Council's financial affairs (sometimes referred to as the Chief Finance Officer or S151 Officer). The Strategic Director and Section 151 Officer is required by law to confirm that the Council's system of internal controls can be relied upon to produce an accurate Statement of Accounts. To do so the Chief Finance Officer ensures that the Council maintains proper and up to date accounting records and takes all reasonable steps to prevent and detect fraud and any other irregularities. The Statement of Responsibilities appears on Page 25.

The Statement of Accounts has been produced in accordance with The Code of Practice on Local Authority Accounting ('the Code') developed by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Council's Accounting Policies, which are written to take into account the Code, and are outlined on pages 106 - 124 of the Statement of Accounts.

## 2. Oadby & Wigston as a place

Oadby & Wigston Borough Council is a diverse, thriving and vibrant place - located to the southeast of the city of Leicester and also sharing boundaries with Harborough and Blaby district areas.

There are just under 60,000 residents living in Oadby and Wigston within an area of around nine square miles which is predominantly urban. The Borough consists of three distinct communities, Oadby, Wigston and South Wigston. Each of the three areas have very different perceived levels of affluence. South Wigston has the highest level of social deprivation and is the least affluent with Oadby having the lowest level of social deprivation and is perceived as the most affluent area.



As a whole, the Borough is ranked 242 second out of 318, (where one is the most deprived) by the Indices of Deprivation 2020.

The ethnic and cultural composition of the Borough is diverse. The overall Black and Minority Ethnic (BME) population is 28.4%.

The Borough Council delivers the full range of services that all district councils provide. These are delivered through a combination of arrangements which are direct, contracted, shared or delegated. The Council also owns and manages its own housing stock of 1,200 homes.

- Oadby and Wigston:
- Collects £34.5m in council tax but retains only £4.1m to provide essential services such as waste and recycling collection
- Generates over £1.5m of income

- Collects £13m in business rates but retains only £1.8m to spend on delivering council services
- Holds £105m of assets for service delivery, council housing provision and investments
- Collects nearly £5m in rent payments in respect of our 1,200 council homes.
- ➤ Like all other district councils, Oadby & Wigston has seen its net general fund annual budget reduce over a number of years, from £8.5 million in 2010/11 to £7.0 million in 2021/22 which reduces to £6.5million in 2022/23. The Council has managed to achieve this without cutting any front line services, recently turning to income generation as a means of balancing the books, but will need to review alternative ways of delivery such as sharing resources with other local authorities to reduce costs.
- The Council has a Medium-Term Financial Plan in place which sets out the Council's overall financial position. The plan was updated for the 2022/23 budget and identifies recurring budget gaps in that year with additional shortfalls arising in subsequent years.
- The Council's ability to offset the reduction in its funding by attracting New Homes Bonus is severely restricted by its size and existing housing density; the Borough therefore has a limited capacity to host additional housing compared to most other districts and boroughs.

#### 3. The council

#### Governance

There has been political continuity since 1991 when the Liberal Democrats achieved an overall majority for the first time. The Council at 31 March 2021 consisted of 26 members including 24 Liberal Democrats and 2 Conservatives. Councillor John Boyce is the Leader of the Council while his deputy is Councillor Samia Haq. Local Borough Elections were last held on 2 May 2019 and there has since been one by-election, with current structure as 23 Liberal Democrat Members and 3 Conservative Members.

Oadby and Wigston Council operate a Committee system of governance and all 26 members are involved in the decision making.



All 26 members sit on the Full Council and this oversees decisions and actions of the four main committees.

#### The five committees are:

- Policy, Finance & Development Committee
- Service Delivery Committee
- Development Control Committee
- Licensing & Regulatory Committee
- Audit Committee

The Committees debate and decide Council policy and make specific decisions in relation to their individual responsibilities. There are also a number of working groups with limited decision

making power, that develop specific initiatives and which report through the main committees to Council. A Standards Panel to oversee Councillor's conduct can be called at any time from the membership of the Policy, Finance and Development Committee.

On a national level Oadby and Wigston is contained wholly within the Harborough Constituency and is represented at Westminster by Neil O'Brien, MP of the Conservative Party. Mr O'Brien held the seat, for the Conservatives, was re-elected as the MP for the Harborough constituency in December 2019 with a majority of 17,728.

#### **Our priorities**

The Council's policy drivers are the objectives as set out in the adopted Corporate Plan for the period 2019-2024 which set out the Council's Vision of: *A Stronger Borough Together* 

"Councillors, staff, residents, businesses, partners and stakeholders will continue to create a stronger borough by working together.

A stronger borough that is inclusive and engaged and focuses on delivering effective services, balanced economic development, green and safes places resulting in better wellbeing for all".

The Corporate Plan centres around Three core Corporate Objectives and is reviewed and updated on an annual basis.

#### **Corporate Objectives**



### **Building, Protecting and Empowering Communities**

"Be Proud of your borough as a place to live"



#### **Growing the Borough Economically**

"Realise the aspirations of the borough, benefiting those who live and work here"



#### **Providing Excellent Services**

"Delivering those services needed to the highest standard whilst providing value for money"

#### **Customer Excellence Award**

The high quality of Oadby & Wigston Borough Council's customer service has seen the authority continue to achieve the nationally-recognised Customer Service Excellence Award. The award was created by the Cabinet Office and is the gold standard for customer service delivery, recognising that an organisation delivers excellent services with the customer at the heart. The Council achieved the award for the first time in 2020 and retained it in December 2021.

#### Working for Oadby & Wigston

The council employs 194 individuals across a wide range of services. The majority of the council's services are provided in-house, and our employed positions reflect this, with roles across many job types including manual operatives, skilled tradesmen and accredited service professionals. Of our total employees, 159 are full time and 21 are part time positions.

We also employ 1 apprentice.

At the end of March, we also engaged 13 full time and 1 part time agency staff members.

The Council holds the Investors in People Award, Level 6, and is one of a handful of local authorities to achieve this status.

The Council invested in establishing a set of strong organisational values. These were developed by staff workshops that involved over 95% of staff. The values represent the qualities and behaviours staff strongly believe all should portray. In 2019 the values were reviewed again by staff workshop sessions, staff unanimously agreed to keep them the same.



#### Our Values are:

Accountability: Proud to take responsibility for actions, seeing tasks through to completion.

Respect: Acting with honesty, fairness and equality at all times.

**T**eamwork: Committed to sharing information, skills and experience.

Innovation: Striving for service improvements by exploring new ways of working.

Customer Focus: A mindset that exceeds resident and stakeholder expectations.

These values are ingrained into the Council's service provision, performance, management and recruitment policies throughout the Council.

#### 1. The council's performance

The Council operates performance management through Key Performance Indicators. The year 2021/22 saw a continuation of this with the indicators evolving as well as being added to. All the indicators are formally reported to management monthly and to members at each quarter of the committee cycle before being published.

There are 96 Key Performance Indicators for our Corporate Plan Objectives. These are categorised by each objective and service delivery arm. Each target has been graded using the Red/Amber/Green status ranking system.

There is also a "blue" ranking and this is for indicators where work has yet to begin, and therefore, cannot be ranked. Finally, there is a "white" rating where the indicator cannot be met due to circumstances outside of the Council's control. The scoring system has been applied using the following definitions:

**Green** Target fully achieved or is currently on track to achieve target

Amber Indicator is in danger of falling behind target

**Red** Indicator is off target or has been completed behind the deadline target.

Of the 96 indicators, 84 were due for reporting as at the end of the financial year. Although we have started to recover from the pandemic there are some areas where the Council is taking a cautious approach and continue to display responsibility to our residents on any potential risks and therefore there is some impact on reporting KPI's and the ability to deliver is recorded and the ability to deliver on these which have fallen into the white and blue categories.

Of the 84:

**66** were green status

14 were amber status

4 were red status

This equates to 79% Green, 17% Amber and 4% Red status. In 2021/22 new KPI's have been compiled and approved. The following table identifies the Council's performance, by objective and service delivery section.

#### Performance Chart One - Corporate and by Objective

	Green		Amber		Red	
Quarter Four 2021/22	Number of Indicators	Percentage	Number of Indicators	Percentage	Number of Indicators	Percentage
Overall Performance						
All Targets Due	66	79%	14	17%	4	4%
Corporate Priority						
Building, Protecting and Empowering						
Communities	25	81%	6	19%	0	0%
Growing the Borough Economically	13	88%	1	6%	1	6%
Providing Excellent Services	28	76%	6	16%	3	8%

#### **Performance Chart Two – By Department**

Green		en	Amber		Red	
Quarter Four 2021/22	Number of Indicators	Percentage	Number of Indicators	Percentage	Number of Indicators	Percentage
Overall Performance						
All Targets Due	66	79%	14	17%	4	
Department						
Built Environment	27	93%	2	7%	0	0%
<b>Customer Service &amp; Transformation</b>	12	92%	1	8%	0	0%
Finance & Resources	7	55%	4	30%	2	15%
Law & Democracy	20	69%	7	24%	2	7%

#### 1. Financial context and outlook

#### **Key financial features for Oadby & Wigston**

Oadby and Wigston Borough Council is responsible for managing cash flows and assets exceeding £150m each year. Of this amount:

- ➤ £106m relates to the value of our assets, of which £105m of these are held for providing council services and £0.4m of investment property. The remaining £0.6m of assets are made up of heritage and intangible assets.
- ➤ Over £1.5m relates local income that we raise in the form of fees and charges. We use this funding and income to deliver services and keep council tax down. In addition we collect £4.9m in rent for council homes.
- We collect over £13m in business rates and we retain approximately 14%, with approximately 10% being passed onto to our major preceptors LCC and LFRS, 26% paid into the LLEP to support economic growth in Leicestershire and the remaining 50% going to central government.



➤ We collect £34.5m in council tax from residents in the District. We retain just 12% of this amount, with the remainder passed on to LCC, LFRS and PCC. The Council's Band D precept is £234.50.

The Council remains in a good and strong position to be able to respond to external financial challenges. Strong financial stewardship underpins our approach to service delivery and projects: we manage our budgets well to provide excellent value for money services and invest in key schemes to make a real difference in our communities.

For 2021/22 our revenue budgets totalled £7.1 million and our capital investment programme £7 million. At the end of the year, we held reserves of £1.3 million and £1.2 million for the General Fund and HRA respectively. We know that we need to build our level of General Fund reserves to remain healthy and resilient in the future and this is flagged in the CIPFA Financial Resilience Index and other benchmarking data when our reserves performance is compared to other districts.

Our borrowing is in line with prudential guidelines and is affordable and sustainable. We are likely to continue to need to borrow externally as part of our treasury position.

#### COVID-19

The COVID-19 pandemic continued to affect the Council's operations during the year. To provide additional financial capacity, a budgetary provision of £500,000 was accordingly included in the General Fund revenue budget for the year. Positively, the impact of the pandemic was much less in year and only £114,000 was utilised.



Some areas such as leisure have yet to fully recover from the impact of restricted use and this has continued into 2022/23, affecting our anticipated income from this contract.

As part of the national response, the Council administered further government support in the form of the Additional Restrictions Grant, where £1.283m was paid out to 365 businesses.

Like most council's, we adopted an agile working operating model after the pandemic demonstrated the ability for the organisation to work in a different way. As part of this, our new approach includes the relocation of the Council's headquarters from its current location at Bushloe House in Wigston to Brocks Hill in Oadby. Significant preparation work was taken forward on this project during the 2021/22 year and the Council has since revised its budget and policy framework for the move to go ahead in 2022/23.

During the year, the decision not to re-open the Customer Service Centre and to retain a virtual customer service centre was taken forward realising significant cost savings. The COVID-19 pandemic necessitated the closure of the Customer Service Centre in Bell Street, and it demonstrated that these services could still be delivered, without detriment to services levels or the experience received.

#### Maximising income

The Council currently generates around £1.5 million in local fees and charges but this has been identified as low compared to peers.

The Council has started to shift this position and focus on new income generation, recently introducing two new significant income streams which have made a positive contribution in 2021/22:

• The Council introduced a Selective Licensing scheme in May 2020 to address the poor standards of housing in the South Wigston rental market. To date the council has issued 698 licenses and total income of £520K, of which £230K was collected in 2021/22.



 Charges for Car Parking were introduced in 21/22 across all 8 of council-owned car parks around the Borough. £209K was collected in 2021/22. Charges are forecast to recover £550K for the Council in 2022/23.

In December 2021, officers from across the Council put forward a range of additional new income generation ideas to members and those suitable for possible implementation are now being worked up for final approval.

#### **Organisational Restructure**

In 2021 the council underwent and organisational restructure, with the key ethos behind this was succession planning and ensuring the council is as agile and flexible as possible to meet future challenges. Amongst the changes made, within the Senior Leadership Team the number of Heads of Service was reduced from five to four and two new Strategic Director roles created.

#### **Projects**

We have some ambitious regeneration plans, including the intention to submit a Levelling Up bid which will focus on town centre improvements. We are also currently considering taking forward regeneration plans for the redundant Oadby swimming pool, a council-owned site within the borough. As such, we have reclassified this asset as and "Asset Under Construction" to reflect the status of the asset in March 2022 and the preparatory work we undertook in the year in pursual of a joint venture model to deliver the scheme.

A major project achieved during the year was the insourcing of the Council's IT provision. A new ICT team has been recruited and the full transition completed in January 2022, giving the Council total control of all its ICT services.

#### **LGA Financial Health Check**

In 2021 the Local Government Association were engaged to undertake a Financial Health Check on behalf of the Council. As part of the feedback, the Council was praised for it's openness to challenge and proactiveness. The review set the scene with regards to the current strategic outlook for the sector – that being that there is ongoing uncertainty around the local government funding system, the changes that are due to be made and the potential impact to OWBC as well as changes to the Councils' own spending plans because of evolving demand for services, borough demographics and the post covid-19 environment.

Since the review, we have focussed on progressing the recommendations around our capital programme and strategy and our finance team resources. These and other achievements to date include:

- Reducing considerably the 2021/22 Capital Programme, mitigating the financial risk exposure considering our level of reserves.
- Bolstering resources of the finance team.
- Updating the Medium-Term Financial Plan alongside the 2022/23 draft budget approved in February 2022.
- Reviewed our minimum revenue provision (MRP) policy and adopted a new member-approved approach, saving the Council £400k per annum.
- Commenced ongoing engagement with members on income generating opportunities that will be explored further in the forthcoming year.

A new Medium Term Financial Strategy is currently under development and is due to be presented to Council for final approval in September 2022.

An update on the progress made during the year in response to the health check was reported to the Policy, Finance and Development Committee on 22 March 2022.

#### **Corporate Peer Challenge**

In January 2022, the council invited the Local Government Association to undertake a Corporate Peer Challenge (CPC), building on the peer review that was undertaken in 2017.

The review, which is an independent and improvement support offer conducted by a team of experienced elected members and senior officers from other local authorities, focused on five key areas. These were: including our understanding of the local place and priority setting; our place leadership role; organisational leadership and governance; financial planning and viability; and our capacity to deliver. The Peer team spent four days exploring these five areas with more than 67 people including a range of council staff together with our elected members and external stakeholders, through a series of meetings, discussion sessions and focus groups.

The feedback report is available here: <u>Corporate Peer Challenge - Feedback Report</u> (PDF Document, 309.32 Kb)

Following on from the feedback report, an Action Plan has been put together to implement the recommendations made. This Action Plan is available to read in full: <u>Corporate Peer Review Action Plan - May 2022</u> (PDF Document, 231.59 Kb)

#### **Current economic conditions**

The national fiscal and economic situation is an important consideration for the Council. Currently there are a number of significant financial challenges for the sector including: the COVID-19 Pandemic; the shift in funding from Central Government Grant to local taxation (council tax and retained business rates receipts) and uncertainty on the future funding of local government; increasing service pressures; restrictions on activity to generate income (in particular the limitation imposed on councils to make commercial property investments); and future fluctuations in inflation.

The system of funding for local government has significantly changed since 2010, with Councils now



increasingly reliant on localised funding sources, principally council tax and business rates. It is widely understood that in the future, all local authorities will face a reduction in core funding from the Government once changes to the current funding regime (in particular New Homes Bonus and Business Rates) are introduced – particularly against the backdrop of recovering from the impact of COVID-19 which also has the potential to affect the council's spending. We continue to monitor the progress of the Review of Needs and Resources, the Government's departmental multi-year Spending Review and the redesign of the national Business Rates Retention System. The Council's current projections within the Medium Term Financial Plan (MTFP) make prudent and robust assumptions around the likely level of funding in light of these government reviews.

The Office of Budget Responsibility (OBR) expect CPI inflation to peak in the fourth quarter of 2022 at its highest rate in around 40 years (April 2022 forecast). They state that the increase is driven primarily by higher gas prices feeding into sharp rises in domestic energy bills, alongside higher fuel prices and global goods inflation. It is anticipated that inflation will return to target at the end of 2025 as the large swings in energy prices fall out of the annual CPI calculation and output grows broadly in line with the economy's productive potential.

As the Council publishes this report, the impact of the inflation situation is being assessed and analysed. Clearly, areas such as pay, utilities and fuel in particular are becoming an increasing concern and will lead to further budget pressures for the Council. Similarly, as inflationary pressures contribute to a cost of living crisis, the impact to residents and businesses in the borough will increase service pressures further. In addition, service spending is likely to be further affected as key partners seek to increase their contract fees.

#### **Our General Fund Medium Term Financial Plan**

Our General Fund account summarises the expenditure on the council's main services which are paid for in part by council tax.

The current medium term financial plan looks ahead to the forthcoming five year period and projects a sizeable budget gap from 2022 which is forecast to increase year on year if corrective action is not undertaken.

Like all councils, the one-year settlement provided as part of the provisional local government finance settlement means that understanding our funding post 2022/23 is extremely difficult. The Council's ability to offset any reduction in its funding through growth, and thereby new homes bonus and additional council tax, is limited. However, the council performs well compared to peers in respect of the level of council tax per head, having taken advantage of the flexibility to increase council tax year on year.

The changes to the funding regime anticipated as part of the Fair Funding review and Business Rates Reform aren't likely to hit the Council's finances as hard as may be the case for some authorities, but we still expect our modest business rates funding to reduce in the future when these reviews are implemented. As a result, we expect the council will be worse off over the coming five year period to 2026/27.

Currently the Medium-Term Financial Plan is looked at annually alongside the forthcoming years' budget, having just been reviewed for 2022/23.

Since the latest version of the plan was produced, UK inflation has risen significantly and the Cost-of-Living crises has drawn national attention. At the time of writing this report, a revised plan is under development alongside a new five-year Medium Term Financial Strategy that will be presented to Council in September 2022 for approval.

#### **Our Housing Revenue Account 5-year projections**

The Housing Revenue Account summarises income and expenditure relating to the rented housing accommodation of 1,191 homes provided by the Council.

The HRA is a ring-fenced account, meaning that HRA funds are maintained separately from other council finances and must only be spent on the council's housing stock and tenants' services. Its primary source of income is from collecting just under £5 million of rent from properties let at either social rental rates.

The Council's current projections with the HRA MTFP show a stable five-year financial position when considering the level of reserves available to balance projected deficit years.



#### 1. The council's financial performance in 2021/22

#### **General Fund**

The General Fund the position is that the financial outturn was more favourable than predicted in the 2021/22 budget that was approved by Council in February 2021 and as was predicted throughout the year. The main reasons for this are in relation to a prudent approach in managing costs arising on the Covid-19 response. While there was an overspend of £770K on Net Service Expenditure, this results from £1.34M of COVID-related grants funded from reserves created in 20/21 from unspent grant. Discounting these results in an underspend of £570K on Net Service Expenditure. Of this underspend, £194K of budgets related to the Local Plan and Economic Development were carried forward into 22/23, as were £100K of grants not spent before the end of the year.

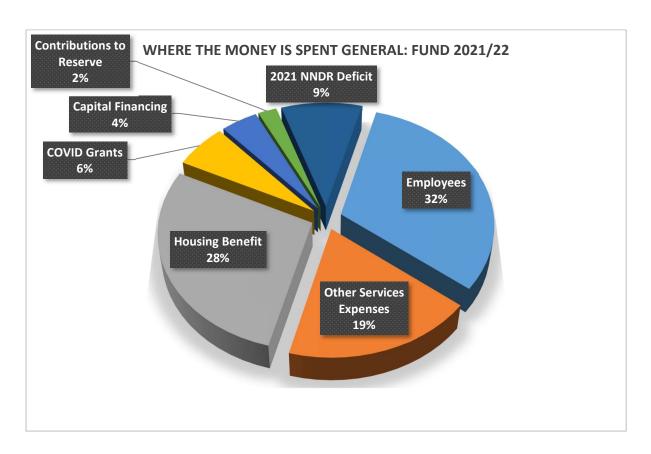
The Council budget for 2021/22 included a budget of £500k for potential additional covid related costs. This amount was set aside as the amount of Covid grant receivable was not known at the time of preparing the budget. Throughout the year the Council used £114k of this budget leaving £386k unused. In total, the Council has received £921k of grant and income which has offset £921k of additional council expenditure in 2021/22.

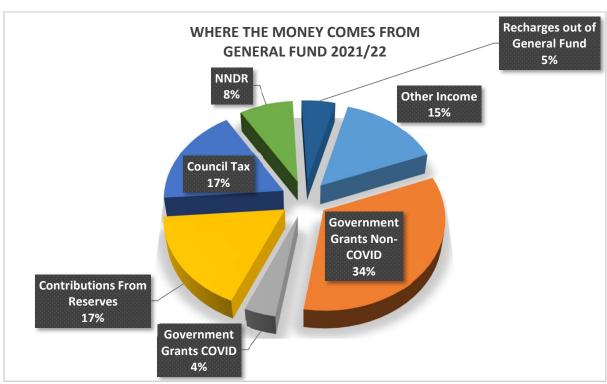
Service	Original Budget 2021/22	Revised Budget 2021/22	Actual Spent 2021/22	Variance Under / (Over) Spend 2021/22
	£000	£000	£000	£000
Customer Services & Business Transformation	1,272	1,343	1,408	65
Senior Leadership Team	632	472	237	(234)
Community & Wellbeing	941	941	1,280	339

Law & Governance	165	165	336	171
The Built Environment	967	967	751	(216)
Finance & Resources	2,060	2,140	1,569	(571)
COVID-19	0	0	1,217	1,217
Net Service Expenditure	6,029	6,029	6,798	770
Capital Financing	1,053	1,053	993	(60)
Total Net Expenditure	7,082	7,082	7,791	709
Transfer to/(from) Reserves	(580)	(580)	(3,980)	(3,400)
Net Expenditure	6,502	6,502	4,094	(2,408)
Financing	(6,502)	(6,502)	(4,149)	2,353
Transfer (from)/to Balances	0	0	55	(55)

A summary of the major variances on the 2022/23 year are detailed in the table below.

Major Variances	£'000	£'000
Adverse		
Reprofiling of income due on property licensing scheme	302	
Reduction in Council Tax and Business Rates due to impact of COVID-19	237	
Non-achievement of parking income due to delayed implementation of new car parking charges system	109	
Agency staff covering roles in Planning Control / Building Control / Economic Development due to national shortage in planning recruitment	106	_
Favourable		
COVID contingency budget unused	(386)	
Underspend on SLT salaries due to vacant director posts	(234)	
Increased income from garden waste permits	(119)	
Salary savings on Recreation & Leisure due to external funding of posts	(101)	
Other Variance under £100K  Total	317	
I Ulai		





#### **Housing Revenue Account (HRA)**

The Housing Revenue Account summarises income and expenditure relating to the rented housing accommodation of over 1,191 homes provided by the Council.

The HRA is a ring-fenced account, meaning that HRA funds are maintained separately from other council finances and must only be spent on the council's housing stock and tenants' services.

The Housing Revenue Account opening balance as at 1st April 2021 on its main reserve was £1.332m. In 2021/22 the account has a budget deficit of £177K leaving an estimated HRA Reserve balance of £1.155m at 31st March 2022.

The position on the account as the end of year is set out in the table below.

Service	Original Budget 2021/22	Committed to Date 31 March 22	Variance
	£000	£000	£000
Housing Revenue Account	(3,524)	(3,239)	285
Supervision and Management	1,769	1,638	(131)
Repairs & Maintenance	1,039	1,275	236
Net Cost of Services	(716)	(326)	390
Capital Charges	625	503	(122)
Appropriations	91	0	(91)
Year End Adjustments	0	0	0
(Surplus) / Deficit	0	177	177
Reserve Balance B/Fwd	(1,139)	(1,332)	
(Surplus) / Deficit for Year	0	177	
Reserve Balance C/Fwd	(1,139)	(1,155)	

#### **Reserves and Balances**

**The following table sets** out the resources available to the Council to meet its capital expenditure plans and other financial commitments as at 31 March 2022.

	2021/22	2020/21
	£000's	£000's
Revenue Reserves		
General Fund	1,182	1,127
Housing Revenue Account	1,155	1,332
Other Resources		
Useable Capital Receipts	1,468	1,180
Earmarked Reserves Non-COVID	2,852	3,043
Earmarked Reserves COVID	364	3,832

The earmarked reserves are inflated in 2021/22 by unspent COVID-related business support grants, and uncommitted S31 Business Rate Relief grants. These balances will either be used for their specified purpose or returned to central government in 2022/23, and do not constitute useable resources for general council expenditure.

#### **Our Assets and Liabilities**

#### **Pension Liabilities**

#### £22.009m

This is the value of what the council owes across future years offset by the value of assets invested in the pension fund. The council made a contribution of £1.45m to the scheme in 2021/22 and recognised a total charge of £2.8m for the year. However, an £8.6m remeasurement due to changes in financial assumptions resulted in a total actuarial gain for the year of £5.8m.

The pension fund, which is a Local Government Pension Scheme, is revalued every three years to set the future contribution rates. The last valuation took place in March 2019 which set our additional contribution rate at 18.4% plus £566K for the 2021/22 financial year. This rate means we pay additional amounts into the pension fund to offset the predicted liability on the scheme.

#### **Provisions**

The council sets asides provision for business rate appeals against rateable valuations. Business ratepayers who have appealed against their assessment are still required to pay the rates demanded but should their appeal be successful then any sums overpaid will be refunded.

	2020/21	2021/22
Business Rates Appeals	£1.89m	£1.13m
Provision		

#### Borrowing

As at 31st March 2022 the council has total external borrowing of £19.155m of long-term borrowing. This relates to loans from the Public Loans and Works Board (PWLB), which were either taken out in 2012 in order to fund HRA self-financing (£14.084m), or in 2016, to fund the leisure centre project (£4.571m), with the remainder being general fund borrowing (£500k). Additionally, there is another £19.5m of temporary borrowing, both for cash flow purposes, and in lieu of long-term debt. All of our borrowing was within our Prudential Code limit of £56m for the year.

#### Cash flow

The Council's cash flow shows an increase of £9.865m in its cash and cash equivalents from the previous year. This may be attributed to COVID grants unspent at year end, the receipt of the £150 council tax rebate grant in advance, and short-term investments offsetting short-term borrowing, and is expected to fall to more normal balances in 2022/23. Interest payable and receivable were generally similar compared to 2021/22.

#### **Financial Position**

We have maintained a strong financial position despite the financial challenges we face, with net assets increasing by £13.093m between 2020/21 and 2021/22.

	2020/21	2021/22
Non-Current Assets (property and long-term investments)	97,417	105,615
Net Current Assets (debtors, stock and cash less creditors and liabilities)	(8,211)	(11,583)
Long-term Liabilities and Provisions	(50,469)	(42,202)
Net Assets	38,737	51,830
Funded by:		
Usable Reserves	(10,541)	(7,048)
Unusable Reserves	(28,196)	(44,782)

#### Capital

The 2021/22 Capital Programme was set at Full Council in February 2021 and amended in December 2021. **Table 3** shows a summary of the 2021/22 capital programme.

Some key features of the capital programme for 2021/22 include:

- ➤ £280k on purchase of former HRA properties, utilising receipts retained under the government's right to buy and one-for-one replacement programme
- ▶ £1.06m in undertaking Decent homes standard related works for council homes
- ➤ £120k on the provision of 16 new electric charging points across the Borough

**Table 3 - Capital Programme Summary** 

Fund	Revised Budget 2021/22	Spend To Date	Variance to Budget
	£'000	£'000	£'000
General Fund	4,841	1,517	(3,324)
Housing Revenue Account	2,449	1,935	(514)
Total	7,290	3,452	(3,838)

In Quarter 3, the Modular Homes Development (£3.8M) and Oadby Pool (£6.415M projects were removed from the programme due to concerns regarding the affordability of the Councils overall capital programme, before the LGA Financial Health Check that was undertaken in 2021. New schemes updated in the Capital Programme in-year include the New Council Offices (£1.8M), ICT Transition (£750K), and Housing Development (£500K), and Pay & Display (£95K).

## 4. Risk Management

We have a Risk Management Policy in place which was approved in July 2021. The overall objective of the Council's risk management strategy is the identification, analysis, management and financial control of those risks which can most impact on the Council's ability to pursue its approved delivery plan.

A Strategic Risk Register is in place and is approved by both the Senior Leadership Team and Elected Members via the Audit Committee. The Strategic Risk Register is a live document constantly under review to ascertain progress on managed risks and new risks that could impact on the Council.

Set out below are the key risks from the council's corporate risk register.

Risk	Impact	Mitigation
Decreasing Financial	Cuts in services	Review of Financial Regulations
resources /	Political and customer expectations not met	Training on Contract Procedure Rules;
Increasing Financial	Quality of service	enhance budget monitoring
Pressures	Reputation damage	Creating a new MTFS
	Knock on impact on the local community and	Cost of Living impact assessment
	economy e.g. spiral effect	
	Legal challenge, Reduction in rent/monies owed to	
	the council through the introduction of UC, increased	
	homelessness adding stresses to council finances	
	and the local economy.	
Key Supplier Failure	Cost implications	Incorporate service contract register and plans for
	Business Continuity	managing contracts into Service Plans
	Loss of revenue	
	Service failure	
	TUPE issues	
	Potential court action	
	Increased complaints	
	Reputation issues	

Risk	Impact	Mitigation
	Political damage	
	Delays	
Failure to work	Loss of public confidence in Community Safety	
effectively with other	Partnership	
public sector partner	Loss of funding for LLR Sports Alliance partnership	
organisations (PSOs)	Impact on service delivery of poor ICT service	
	May not realise potential economies of scale	
	Impact on staff morale	
Hard to reach	Reputational damage	Customer Experience Strategy will pick up engagement
demographics feel	Lack of support for community initiatives	
disenfranchised	Missed opportunity to impact on equalities agenda	
through lack of specific	and HWB of residents	
communication and	Citizens panel not representative of demographic.	
engagement.	Services may not meet the needs of this	
Political Dynamics	demographic Change in priorities	Dereand training/action plans
Folitical Dynamics	Change in priorities Change in member/officer engagement	Personal training/action plans Customer Service training - June 2022
	Breakdown in communication	Political awareness training for officers June 2022
	Inability to meet expectations	1 Olitical awareness training for Officers Julie 2022
	Reputation issues (organisational and political)	
	Reactive decision making (rather than planned)	
	Failure to follow legislative requirements e.g.	
	equalities	
	Further strain on council finances	
Reputation Damage	Intervention	Implement standardised project appraisal and affordability
	Loss of public confidence	approach as per Corporate Peer Review Action Plan
	Ombudsman findings	
	Court costs	
	Quality of service affected	
	Breakdown in a partnership	
	Adverse publicity	
	Lower public satisfaction level	

Risk	Impact	Mitigation
	Time spent mitigating damage/rectifying the situation	
	Low Morale	
	Difficulties to recruit/staff retention	
	Inadequate budget provision, inappropriate financial	
	decisions made	
Effective utilisation	Loss of investment opportunities	Revision of Asset Management Policy and Capital
of Assets/Buildings	Loss of income	Expenditure Plan
	Loss of capital	Accommodation review
	Higher revenue costs	Holistic Asset Management database/system purchased
	Costs	and timetabled for implementation
	Death or injury	Production of a Health and Safety Action Plan
	Higher insurance premiums	
	Reputation damage	
	Public liability	
	Personal liability for corporate team e.g. corporate	
	manslaughter	
Regulatory	Substantial fines e.g. Data Protection	
Governance	Judicial review	
	Reputation	
	Code of conduct	
	Financial loss	
	Cost orders	
Calluma to recovered to	Personal liability	Description of Continuity to be in in a continuity of the incinum
Failure to respond to	Insurance – higher premiums	Business Continuity training exercise and refresh
a significant incident	Loss of essential services	BC Plans refresh and incorporation into service plans
	Adverse publicity	
	Reputation damage	
	Loss of public confidence	
	Loss of income	
	Financial damage	
	Death and injury	
	Litigation risks	

Risk	Impact	Mitigation
	Insurance – higher premiums	
	Loss of essential services	
	Adverse publicity	
	Reputation damage	
	Loss of public confidence	
	Loss of income	
	Financial damage	
	Death and injury	
	Litigation risks	
	Staff unavailable after major incident	
	Large proportion of staff becoming ill	
	Redundancy	Developing a People Strategy - to include resilience and
Organisational/Transf	Staff morale	succession planning as a key consideration
ormational Change	Staff retention	
	Change in working practices	
	Impact on quality of service	
	Legal implications	
	HR implications	
	Reputation damage/perception	
	Financial loss	
	Possible litigation	
	Increased fraud	
Economy/	Relocation (Business and Domestic)	Continue to review the opportunity to maximise funding
Regeneration	Lack of inward investment	sources (as per Corporate Peer Review Action Plan)
	Increased demand for certain services e.g. benefits	Bids being prepared to UK Social Prosperity Fund and
	Loss of value in public assets	Levelling Up Fund to develop projects that will support local
	Need to continually adapt/change	businesses, bring investment into the Borough and regenerate key sites
	Conflicting pressures - decreased funding –	Sub-committees established to provide a focus on key
	increased demand	regeneration projects
	Spiral effect	Specialist support procured to advise on the deliverability of
	Short term decision making – uncertainty	regeneration projects
	Increased autonomy leads to greater risk	1.5gono.salon projecto

Risk	Impact	Mitigation
	Decrease in collection levels	
Increased Fraud	Homelessness, poverty and social deprivation Financial loss Resources of the authority to investigate fraud issues Reputation impact Litigation	Bribery Act Risk Assessment Fraud Awareness Training
Cyber Threat/Security, Cyber security is seen as an ICT risk and not a corporate risk that needs to be managed and monitored by senior management.	Financial loss Resources of the authority to investigate fraud issues Reputation impact Litigation, Loss of data, breaches of GDPR, SMT lack of oversight	BCP is currently being reviewed by IT Security Manager. Consider Cyber Threat training and awareness raising via internal exercises. Ensure access to secure email is provided where needed across organisation.
Coronavirus (SARS coronavirus-2 (SARS-CoV-2)) locally results in significant loss of staff at any one time and/or wider national measures designed to slow the spread of COVID-19 cause significant impacts on service delivery and the wider city	Council is unable to deliver any services including essential/critical services, or only deliver to a significantly reduced extent.  Significant risk to the health, safety and welfare of vulnerable services users. Significant impacts on the local economy causing resulting impacts financially on the Council from reduced revenue including loss of income for commercially traded services.  Reputational damage should the Council not be able to respond adequately	
Staff lone working including out of hours	Staff could suffer physical and emotional harm, which could lead to long periods of sick leave.	Include in induction and also carry out training awareness exercise for all current staff Need to review utilisation and cost of equipment

#### 2. Basis of preparation

When assessing what to include in these financial statements, the principle of materiality has been applied. This ensures that the core issues considered to have an impact on the council's strategies, governance, performance and aspirations in respect of matters such as the services it provides and the wellbeing of its local community, are presented. This includes matters that are ordinarily outside of the scope of financial reporting but which are deemed to have a significant effect on the authority's ability to meet its objectives. Where information in this report is based on other information published by the council, it is prepared on that same basis, and is reconcilable and referenced to that published information.

#### The Authority's responsibilities

- Manage arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Section 151 Officer.
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets.
- Approve the Statement of Accounts.

#### The Section 151 Officer's responsibilities:

The Section 151 Officer is responsible for the preparation of the Authority's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

#### In preparing this Statement of Accounts, the Section 151 Officer has:

- Selected suitable accounting policies and then applied them consistently.
- Made judgements and estimates that are reasonable and prudent.
- Complied with the Code.
- Kept proper accounting records which are up to date.
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.
- Assessed the Authority's ability to continue as a going concern, disclosing, as applicable, matters related to going concern.
- Used the going concern basis of accounting on the assumption that the functions of the Authority will continue in operational existence for the foreseeable future, and
- Maintained such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### **Certification of the Accounts**

I certify that the unaudited statement of accounts gives a true and fair view of the financial position of Oadby and Wigston Borough Council as at the 31 March 2022 and the Council's income and expenditure for the year ended 31 March 2022.

**Tracy Bingham FCCA** 

T. Bajlon

Strategic Director – S151 Officer

#### **Approval of the Accounts**

I certify that the unaudited Financial Statements have been approved by the Section 151 Officer in accordance with the Accounts and Audit (England) Regulations 2015 and are authorised for issue.

Date: 09/08/22

**Councilor M Charlesworth** 

**Chair, Policy Finance and Development Committee** 

Date:

**Anne Court** 

**Chief Executive** 

Date:

#### THE MOVEMENT IN RESERVES STATEMENT

This Statement shows the movement in the year on the different reserves held by the Council, analysed into 'useable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. This is different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for Council Tax setting and dwellings rent setting purposes. The Net Increase/Decrease before Transfers to/from Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to/from Earmarked Reserves undertaken by the Council.

During 20/21, the (surplus/deficit) on Business Rates Section 31 grants included £4,993K of grant received by the council to compensate for the loss of Business Rates income as a result of the extended retail relief given to retail hospitality and leisure businesses, and nursery providers to support them through the Covid-19 pandemic. The legislation that governs the Collection Fund accounting means the related deficit as a result of the loss Business Rate income in – year was not charged to the council's General Fund until 2021/22. As a result, £2,115K was transferred to the Collection Fund Reserve in 20/21, and withdrawn from the reserve in 21/22 to offset the collection fund deficit. The remaining £2,878K was recognised as a creditor, to be repaid in 22/23.

# THE MOVEMENT IN RESERVES STATEMENT

Movement in Reserves 2021/22	Note	# 000 o' General Fund Balance	Deferred Capital	Housing Revenue	Barmarked Reserves	ന്ന oo Major Repairs Reserve ഗ	COVID-19 Grant O Reserve	Collection Fund Reserve	Capital Receipts	Capital Grants  Unapplied	# Total Usable	Total Unusable	ت و o Total Authority ø Reserves
Balance at 1 April 2021		1,127	3	1,332	2,631	412	1,717	2,115	1,180	24	10,541	28,196	38,737
Movement in Reserves during 2021/22 Deficit on the provision of services		(3,189)	0	1,471	0	0	0	0	0	0	(1,718)	0	(1,718)
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	0	0	0	0	14,811	14,811
Total Comprehensive Income and Expenditure		(3,189)	0	1,471	0	0	0	0	0	0	(1,718)	14,811	13,093
Adjustments between accounting basis & funding basis under regulations	4	(452)	0	(1,648)	0	38	0	0	287	0	(1,775)	1,775	0
Net Increase/(Decrease) before Transfers to Earmarked Reserves		(3,641)	0	(177)	0	38	0	0	287	0	(3,493)	16,586	13,093
Transfers (to)/from Earmarked Reserves	5	3,696	0	0	(229)	0	(1,353)	(2,115)		0	0	0	0
Increase/(Decrease) in 2021/22		55	0	(177)	(229)	38	(1,353)	(2,115)	287	0	(3,493)	16,586	13,093
Balance at 31 March 22 carried forward		1,182	3	1,155	2,402	450	364	0	1,467	24	7,048	44,782	51,830

# THE MOVEMENT IN RESERVES STATEMENT

Movement in Reserves 2020/21	Note	⊕ ooo o' General Fund Balance	B Deferred Capital A Receipts	Housing Revenue	# Earmarked Reserves	ದ್ದಿ ೧೦ Major Repairs Reserve ೧	COVID-19 Grant Reserve	Collection Fund Reserve	က္က Ocapital Receipts o Reserve	⊕ Capital Grants Ø Unapplied	Total Usable	Total Unusable	ຕິດ ດີ Total Authority ທີ Reserves
Balance at 1 April 2020	0	1,015	3	1,140	2,178	10	0	0	1,022	24	5,392	34,059	39,451
Movement in Reserves during 2020/21 Deficit on the provision of services		611	0	945	0	0	0	0	0	0	1,556	0	1,556
Other Comprehensive Income and Expenditure		0	0	0	0	0	0	0	0	0	0	(2,270)	(2,270)
Total Comprehensive Income and Expenditure		611	0	945	0	0	0	0	0	0	1,556	(2,270)	(714)
Adjustments between accounting basis & funding basis under regulations	4	3,786	0	(753)	0	402	0	0	158	0	3,593	(3,593)	0
Net Increase/(Decrease) before Transfers to Earmarked Reserves		4,397	0	192	0	402	0	0	158	0	5,149	(5,863)	(714)
Transfers (to)/from Earmarked Reserves	5	(4,285)	0	0	453	0	1,717	2,115		0	0	0	0
Increase/(Decrease) in 2020/21		112	0	192	453	402	1,717	2,115	158	0	5,149	(5,863)	(714)
Balance at 31 March 21 carried forward		1,127	3	1,332	2,631	412	1,717	2,115	1,180	24	10,541	28,196	38,737

#### THE COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

This Statement (The Comprehensive Income and Expenditure (CIES)) shows the accounting cost in the year of providing services in accordance with Generally Accepted Accounting Practice, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost.

# The taxation position is shown in the Movement in Reserves (MIR) Statement.

			2021/22			2020/21	
		Gross	Gross	Net	Gross	Gross	Net
		Expend	Income	Expend	Expend	Income	Expend
1	Note :	£000's	£000's	£000's	£000's	£000's	£000's
EXPENDITURE ON SERVICES							
Customer Services & Business Transform	natio	1,948	(120)	1,828	1,388	(101)	1,287
Senior Leadership Team		264	0	264	437	0	437
Community & Wellbeing		2,904	(1,306)	1,598	3,222	(1,418)	1,804
Law & Governance		1,007	(602)	405	743	(621)	122
The Built Environment		2,150	(1,278)	872	1,845	(1,157)	688
Finance & Resources		11,920	(8,727)	3,193	12,504	(8,611)	3,893
COVID-19 Council Costs		2,224	(974)	1,250	2,610	(4,561)	(1,951)
Housing Revenue Account		2,124	(5,200)	(3,076)	2,030	(5,040)	(3,010)
Net Cost of Services		24,541	(18,207)	6,334	24,779	(21,509)	3,270
Other Operating Expenditure	7			79			411
Financing and Investment Income Taxation and Non-specific Grant	8			1,230			1,277
Income and Expenditure	9			(5,925)			(6,515)
(Surplus) or Deficit on Provision of Services				1,718			(1,557)
(Surplus)/Deficit arising on Revaluation of Plant, Property and Equipment Assets Actuarial (Gains)/Losses on	24			(6,237)			(3,969)
Pension Fund Assets and Liabilities Other Comprehensive Income	25			(8,574)			6,240
Other Comprehensive Income and Expenditure Total Comprehensive Income				(14,811)			2,271
and Expenditure				(13,093)			714

**COVID-19 support grants paid to business and individuals.** Where the Council is acting as Principal, i.e. the Council determines the eligibility criteria, these payments, and the income that funds them, are included in the Comprehensive Income & Expenditure Statement. Where the Council acts as an Agent of Central Government, i.e. where Central Government determines the eligibility criteria, they are excluded.

#### THE BALANCE SHEET

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council (31 March 2022). The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e., those reserves that the authority may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt).

The second category of reserves is those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold, and reserves that hold timing differences shown in the Movement in Reserves (MIR) Statement line "Adjustments between Accounting Basis and Funding Basis under Regulations".

	Note	As At 31/03/2022 £000's	As At 31/03/2021 £000's
Property, Plant & Equipment	10	104,759	96,489
Heritage Assets	11	78	69
Investment Property	12	398	374
Intangible Assets	13	288	398
Long Term Debtors	14	92	86
Long Term Investments	15	0	0
Long Term Assets	_	105,615	97,416
Short Term Debtors	14	4,779	8,331
Short Term Investments	15	5,003	5,001
Inventories	17	35	33
Cash and Cash Equivalents	18	13,219	3,354
Current Assets	_	23,036	16,719
Short Term Borrowing	43	(19,549)	(14,545)
Bank Overdrawn	18	1	1
Short Term Creditors	19	(13,892)	(8,393)
Short Term Provisions	20	(1,179)	(1,993)
Current Liabilities	_	(34,619)	(24,930)
Long Term Creditors	43	(7)	(22)
Long Term Borrowing	43	(19,155)	(20,245)
Other Long Term Liabilities	37	(22,009)	(29,256)
Capital Grants Receipts in Advance	21	(1,031)	(945)
Long Term Liabilities	_	(42,202)	(50,468)
Net Assets	-	51,830	38,737

# THE BALANCE SHEET

	Note	As At 31/03/2022 £000's	As At 31/03/2021 £000's
Usable Reserves	22	(7,048)	(10,541)
Unusable Reserves			
Capital Adjustment Account	23	(48,052)	(45,635)
Revaluation Reserve	24	(19,805)	(14,537)
Pension Fund Reserve	25	22,009	29,256
Financial Instrument Adjustment Account	22	7	7
Collection Fund Adjustment Account	22	1,010	2,610
Accumulated Staff Absences Reserve	22	49	103
Total Reserves	- -	(51,830)	(38,737)

#### THE CASH FLOW STATEMENT

The Cash Flow Statement shows the change in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as **operating**, **investing and financing activities**. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

		2021/22	2020/21
	Note	£000's	£000's
Net (Surplus) or Deficit on the Provision of Services		1,718	(1,557)
Adjustments to the Net Surplus or Deficit of the Provision of Services for Non Cash Movement			
Depreciation and Impairment of Non-current Assets		(870)	(2,072)
Bad Debts Written Off in Year		6	(46)
Increase/(Decrease) in Inventories		2	20
Increase/(Decrease) in Debtors		(4,202)	4,528
(Increase)/Decrease in Creditors		(2,931)	(2,188)
Net Charges made for Retirement Benefits		(1,327)	(546)
Carrying Amount of Non Current Assets Sold		(483)	(189)
Carrying Amount of Non Current Assets De-recognised		(163)	(382)
Increase/(Decrease) in Provisions		814	(1,162)
Movement in the Value of Investment Properties		24	(45)
Other Cash and Non Cash Movements		85	0
		(9,045)	(2,082)
Adjustments for Home Included in the Net Complete or Deficit on the			
Adjustments for Items Included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities		1,875	(2.626)
Interest Received in Year		(6)	(2,636) (14)
Interest Paid in Year		666	736
Net Cashflows from Operating Activities		(4,792)	(5,553)
The sacriment from operating / tearning		( .,. 0 = )	(0,000)
Investing Activities	26	2,340	6,599
Financing Activities	27	(7,413)	(503)
Net Increase or (Decrease) in Cash or Cash Equivalents		(9,865)	543
Cash or Cash Equivalents at the Beginning of the Reporting Period		(3,354)	(3,897)
Cash or Cash Equivalents at the End of the Reporting Period	18	(13,219)	(3,354)
Movement in Cash and Cash Equivalents		(9,865)	543
movement in oddii diid oddii Equivalenta		(3,003)	

#### NOTES TO THE CORE FINANCIAL STATEMENTS

#### 1. Accounting Standards Issued but not Adopted

The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard which has been issued but is yet to be adopted by the 2021/22 Code.

The Code also requires that changes in accounting policy are to be applied retrospectively unless transitional arrangements are specified, this would, therefore result in an impact on disclosures spanning two financial years.

Accounting changes that are introduced by the 2022/23 Code are:

- IFRS 16 Leases (but only for those local authorities that have decided to adopt IFRS 16 in the 2022/23 year).
- Annual Improvements to IFRS Standards 2018–2020. The annual IFRS improvement programme notes 4 changed standards:
- IFRS 1 (First-time adoption) amendment relates to foreign operations of acquired subsidiaries transitioning to IFRS
- IAS 37 (Onerous contracts) clarifies the intention of the standard
- IFRS 16 (Leases) amendment removes a misleading example that is not referenced in the Code material
- IAS 41 (Agriculture) one of a small number of IFRSs that are only expected to apply to local authorities in limited circumstances.

These changes are not expected to have a material impact on the Council's financial statements

#### 2. Events after the Reporting Period

There were no adjusting events after the reporting period.

# 3. <u>Assumptions Made About the Future and Other Major Sources of Estimation Uncertainty</u>

The Statement of Accounting Policies describes the significant areas in which estimates and assumptions have been made, relating to the reporting of results of operations and the financial position of the Council.

The items in the Council's Balance Sheet at 31st March 2022 for which there is significant risk of material adjustment in the forthcoming financial year are as follows:

# NOTES TO THE CORE FINANCIAL STATEMENTS

Item	Uncertainties	Effect if Actual Results
		Differ from Assumptions
Property, Plant and Equipment	Depreciation and Amortisation are provided for Property, Plant and Equipment and Intangible assets respectively. This enables the assets to be written down over their estimated useful lives and show an appropriate cost of the asset in the Comprehensive Income and Expenditure Statement. Management judgement based on independent external advice is used to determine the useful economic lives of the Council's property.	If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets falls. It is estimated that the annual depreciation charge for buildings would increase by £86k on General Fund Property and £42k on Housing Revenue Account property for every year that the useful life is reduced. If an asset is impaired the carrying amount of the asset is reduced.
	Property Plant and Equipment are reviewed for both economic and price impairment on an annual basis. As at 31st March each year the Council's valuers carry out a valuation review of the Council's assets. In addition, a year end impairment review is also undertaken. The recoverable amount is then estimated having regard to the application of the concept of materiality.	
	The Council's external valuers provided valuations as at 31 March 2022.	
	The Outbreak of Covid-19 has impacted global financial markets and as at the valuation date, less weight can be attached to previous market evidence to inform opinions of value. There is an unprecedented set of circumstances on which to base a judgement.	
	Valuations are therefore reported on the basis of 'material valuation uncertainty'	

#### NOTES TO THE CORE FINANCIAL STATEMENTS

as per the RIC Red Boo	k
Global.	

Consequently, less certainty and a higher degree of caution should be attached to the valuation. At the current time, it is not possible to accurately predict the longevity and severity of the impact of Covid-19 on the economy. Therefore, values have been based on the situation prior to Covid-19 on the assumption that values Will be restored when the real estate market becomes more fluid.

#### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. These judgements are made by actuaries appointed by Leicestershire County Council who administer the pension fund.

The Council has engaged Hymans Robertson to provide expert advice about the assumptions applied. The ongoing impact of the Covid19 pandemic has created uncertainty around liquid asset values such as Real Estate within the pension asset portfolio.

The pension fund auditor as part of their report stated that they are anticipating including Emphasis of Matter paragraph in their opinion in respect of the valuation of the Pension Fund's Pooled Property Unit Trust Investment Assets, where the associated

The effect on net pensions of changes in individual assumptions can be measured. For instance:

- A decrease in the discount rate assumption would result in an increase in the pension liability of £1.216M
- A one year increase in member life expectancy would result in an increase in the pension liability of £2.675M
- An increase in the pension increase rate would result in an increase in the pension liability of £1.130M

	valuation report includes a material uncertainty disclosure as a result of the impact of Covid-19 on the market at 31 March 2020.	
Arrears	At 31st March 2022, the Council had a balance of £0.671m for sundry debtors. A review of balances suggested that no impairment of doubtful debts of was necessary.	If collection rates were to deteriorate and sundry debt increased with the same debt profile, an additional contribution would be required to be set aside as an allowance.

# 4. Adjustments between Accounting and Funding Basis under Regulation

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice, to the resources that are specified by statutory provisions as being available to the Council to

meet future capital and revenue expenditure.

·	Usable Reserves M								Movement
	General	Deferred	Housing	COVID-19	Collection		Capital	Capital	in
	Fund	Capital	Revenue	Grant	Fund	Earmarked	Receipts	Grants	Unusable
2021/22	Balance	Receipts	Account	Reserve	Reserve	Reserves	Reserve	Unapplied	Reserves
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Adjustment primarily involving the									
Capital Adjustment Account:									
Reversal of items debited or credited to the									
Comprehensive Income and Expenditure									
Statement:									
Depreciation and impairment of non-current									
Assets	700	0	27	0	0	0	0	0	(727)
Movement in Market Value of Investment									
Properties	(24)	0	0	0	0	0	0	0	24
Amortisation of Intangible Assets	117	0	26	0	0	0	0	0	(143)
Revenue Expenditure Funded from Capital	_	_	_	_	_	_		_	
Under Statute	4	0	0	0	0	0	0	0	(4)
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	0	0	646	0	0	0	0	0	(646)
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement: Statutory provision for the financing of	(000)		0	0	0	2		0	000
capital investment	(833)	0	0	0	0	0	0	0	833

	-			Usable	Reserves				- = Movement in Unusable Reserves
2021/22	General Fund Balance	Deferred Capital Receipts	Housing Revenue Account	COVID-19 Grant Reserve	Collection Fund Reserve	Earmarked Reserve	Capital Receipts Reserve	Capital Grants Unapplied	
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Adjustments primarily involving the Capital									
Grants Unapplied Account:									
Application of grants to capital financing									
transferred to Capital Adjustment Account	(176)	0	0	0	0	0	0	0	176
Adjustments primarily involving the Capital									
Receipts Reserve:									
Transfer of cash sale proceeds credited as part									
of the gain/loss on disposal to the									
Comprehensive Income and Expenditure									
Statement	(5)	0	(756)	0	0	0	761	0	0
Use of the Capital Receipts Reserve to finance									
new capital expenditure	0	0	0	0	0	0	(280)	0	280
Contribution from the Capital Receipts Reserve									
towards administrative costs of non-current	_	_	_				(-)	_	_
asset disposal	3	0	0	0	0	0	(3)	0	0
Contribution from the Capital Receipts Reserve									
to finance the payments to the Government	404	0	0	0	0	0	(404)	0	0
capital receipts pool	191	0	0	0	0	0	(191)	0	0
Adjustments involving the Major Repairs									
Reserve:									
Reversal of Major Repairs Allowance credited to	_	_		_	_		_	_	_
the HRA	0	0	(1,693)	0	0	1,693	0	0	0
Use of the Major Repairs Reserve to finance	•	•	•	•	•	(4.05.1)	•	_	4.0=4
new capital expenditure	0	0	0	0	0	(1,654)	0	0	1,654

	Usable Reserves Mover								. Movement
2021/22	General Fund Balance	Deferred Capital Receipts	Housing Revenue Account	COVID-19 Grant Reserve	Collection Fund Reserve	Earmarked Reserves	Capital Receipts Reserve	Capital Grants Unapplied	in Unusable Reserves
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Adjustments involving the Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	2,550	0	222	0	0	0	0	0	(2,772)
Employer's pension contributions and direct payments to pensioners payable in the year	(1,330)	0	(116)	0	0	0	0	0	1,446
Adjustments involving the Collection Fund Adjustment Account:									
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	(1,600)	0	0	0	0	0	0	0	1,600
Adjustments involving the Accumulated Absences Account:									
Comprehensive Income and Expenditure Statement on an accrual basis is different from remuneration chargeable in the year in accordance with statutory requirement									
Total Adjustments	(49)	0	(4)	0	0	0 <b>38</b>	0	0	53
Total Adjustments	(452)	0	(1,648)	0	0	38	287	0	(1,775)

			Movement						
2020/21	General Fund Balance	Deferred Capital Receipts	Housing Revenue Account	COVID-19 Grant Reserve	Collection Fund Reserve	Earmarked Reserves	Capital Receipts Reserve	Capital Grants Unapplied	in Unusable Reserves
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Adjustment primarily involving the Capital Adjustment Account: Reversal of items debited or credited to the Comprehensive Income and Expenditure Statement: Depreciation and impairment of non-current Assets Movement in Market Value of Investment Properties Amortisation of Intangible Assets Revenue expenditure funded from capital under statute	1,512 45 118 90	0 0 0	415 0 27 0	0 0 0	0 0 0	0 0 0	0 0 0	0 0 0	(1,927) (45) (145) (90)
Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement  Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:  Statutory provision for the financing of	0	0	570	0	0	0	0	0	(570)
Statutory provision for the financing of capital investment	(805)	0	0	0	0	0	0	0	805
Capital Expenditure charged against General Fund and HRA Balances	0	0	0	0	0	0	0	0	0
Capital Expenditure charged against Earmarked Reserves	0	0	0	0	0	0	0	0	0

			Usable Reserves								
2020/21	General Fund Balance	Deferred Capital Receipts	Housing Revenue Account	COVID-19 Grant Reserve	Collection Fund Reserve	Earmarked Reserve	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves		
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's		
Adjustments primarily involving the Capital											
Grants Unapplied Account:											
Application of grants to capital financing											
transferred to Capital Adjustment Account	(163)	0	0	0	0	0	0	0	163		
Adjustments primarily involving the Capital											
Receipts Reserve:											
Transfer of cash sale proceeds credited as part											
of the gain/loss on disposal to the											
Comprehensive Income and Expenditure											
Statement	0	0	(276)	0	0	0	689	0	(413		
Use of the Capital Receipts Reserve to finance											
new capital expenditure							(822)	0	822		
Contribution from the Capital Receipts Reserve											
towards administrative costs of non-current											
asset disposal	3	0	0	0	0	0	(3)	0	0		
Contribution from the Capital Receipts Reserve											
to finance the payments to the Government											
capital receipts pool	114	0	0	0	0	0	(167)	0	53		
Adjustments involving the Major Repairs											
Reserve:											
Reversal of Major Repairs Allowance credited to											
the HRA	0	0	(1,534)	0	0	(1,534)	0	0	3,068		
Use of the Major Repairs Reserve to finance											
new capital expenditure	0	0	0	0	0	(1,132)	0	0	1,132		

	Usable Reserves								
2020/21	General Fund Balance	Deferred Capital Receipts	Housing Revenue Account	COVID-19 Grant Reserve	Collection Fund Reserve	Earmarked Reserves	Capital Receipts Reserve	Capital Grants Unapplied	in Unusable Reserves
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Adjustments involving the Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and	4 004	0	4.47	0	0	0	0	0	(4.020)
Expenditure Statement Employer's pension contributions and direct payments	1,691	0	147	0	0	0	0	0	(1,838)
to pensioners payable in the year	(1,189)	0	(103)	0	0	0	0	0	1,292
Adjustments involving the Collection Fund Adjustment Account:									
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	2,360	0	0	0	0	0	0	0	(2,360)
Adjustments involving the Accumulated Absences Account:									
Comprehensive Income and Expenditure Statement on an accrual basis is different from remuneration chargeable in the year in accordance with statutory requirement									
	10	0	1	0	0		0	0	(11)
Total Adjustments	3,786	0	(753)	0	0	402	158	0	3,593

## 5. Transfers to/from Earmarked Reserves

This note sets out the amounts set aside from the General Fund and Housing Revenue Account (HRA) balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet General Fund and HRA expenditure in 2021/22

		2021/22		2020/21					
	Balance	Transfer	(To)/From	Balance	Transfer	(To)/From	Balance		
	31 March	In/(Out)	Other	31 March	In/(Out)	Other	31 March		
	2022	Fund	Reserves	2021	Fund	Reserves	2020		
	£000's	£000's	£000's	£000's	£000's	£000's	£000's		
General Fund Earmarked									
Budget Carried Forward	94	94		0			0		
Homelessness	50	-50		100			100		
Wellbeing	80	-58		138			138		
Capital	0			0			0		
Service Improvement	0	-12		12			12		
Council Priority	112			112			112		
Welfare Reform	0	-72		72			72		
Troubled Families	0			0			0		
Disabled Facilities	22			22			22		
ERDF Schemes	16			16			16		
Greening the Borough	120			120			120		
Active Assest Management	0	-300		300			300		
Cointingency	43			43			43		
Budget Equilibrium	29	-3		32			32		
Income Profiling	0	-47		47			47		
Land Valuation	17			17			17		
Land Charges	0	-22		22			22		
Borough Events	6			6			6		
Collection Fund	0	-2,116		2,116	2,116		0		
COVID-19	364	-1,353		1,717	1,717	•	0		
Local Elections Reserve	50			50	50	)	0		
Retained Rates Reserve	350			350	350	)	0		
Total General Fund	1,353	-3,939	0	5,292	4,233	. 0	1,059		

		2021/22 2020/21					
	Balance 31 March 2022 £000's	Transfer In/(Out) Fund £000's	(To)/From Other Reserves £000's	Balance 31 March 2021 £000's	Transfer In/(Out) Fund £000's	(To)/From Other Reserves £000's	Balance 31 March 2020 £000's
General Fund Grants							
Grounds Maintenance Local Plan Reserve	291 270	50 90		241 180	(35) 88	0 0	276 92
Earmarked Grants	123	101		22	0	0	22
Total General Fund Grants	684	241	0	443	53	0	390
Total General Fund	2,037	(3,697)	0	5,734	4,285	0	1,449
HRA							
Regeneration Reserve	361			361	0	0	361
Major Repairs Reserve	450	38		412	402	0	10
Housing Voids Levy Reserve Universal Credit	220			220	0	0	220
Reserve	140			140	0	0	140
Budget Carried Forward				8	0	0	8
Total HRA	1,179	38	0	1,141	402	0	739
Grand Total	3,216	(3,659)	0	6,875	4,687	0	2,188

# **Purpose of Reserves**

Details of the purpose of reserves not given elsewhere in either the Notes to the Core Financial Statements or the Statement of Accounting Policies are shown below.

Local Plan Reserve	Formerly Housing and Planning Delivery Grant Reserve and will be used to fund the development of the Local Plan in future years.						
Earmarked Revenue Grants and Contributions	Reserves containing the proceeds of revenue grants and other external contributions that are Yet to be used.						
Budget Carried Forward	Contains authorised budget carry forwards from this year, to be used in the next financial year.						
Homelessness	Fund to mitigate the increased incidence of homelessness within the borough.						

Health & Wellbeing Fund to promote the physical and mental health and

wellbeing of residence of the borough through sport

and light recreation.

Capital Monies put aside specifically for use to fund capital

projects.

Service Improvement Reserve Used to fund improvements in Council services to

improve performance after corporate restructure and

reductions in commensurate budgets

Council Priority Reserve Funding to be used to fund the improvement of

areas which are specific to Council priorities and

allocated through the Local Forums.

**Grounds Maintenance** 

Reserve

This reserve holds a commuted lump sum received from a developer earmarked for the maintenance of

a specific green space.

Major Repairs Reserve Resources available to meet capital investment

in council housing.

Welfare Reform Monies set aside to cover the additional costs of

administration and recovery following the introduction of the local Council Tax Benefit scheme

and Universal Credit.

**Troubled Families**Used to fund investment in the Leicestershire

Troubled Families programme.

Disabled Facilities Monies put aside specifically to fund Disabled

Facilities Grants.

**ERDF** Monies put aside specifically to provide matched

funding for European Regional Development Fund

schemes.

**Greening the Borough** Resources available to improve the environment

Of the Borough and well-being of residents.

Active Asset Management Funding for developing Business Enterprise

Centres in the Borough.

**Regeneration Reserve** Additional reserve set aside for regeneration and

new build of council housing.

**Contingency Reserve** To safeguard against budget risk and for one off

Priming initiatives.

**Income Profiling Reserve**To safeguard against the volatility of planning

income in future years

**Budget Equilibrium Reserve** To safeguard against changes in Council funding.

Land Valuation Reserve To allow the Council to value land within the

Borough with a view to selling.

Land Charges Reserve To fund improvements in the land charges service

Borough Events Reserve To fund commemorative events held in the borough

by the Council or other grant assisted groups.

Housing Voids Levy Reserve To mitigate the impact of any levy imposed by the

Government in relation to the sale of high value void

dwellings.

Universal Credit Reserve To fund if necessary the impact of Universal Credit

on the level of rent arrears and therefore income to

the HRA.

**COVID-19 Grant Reserve**To hold unspent grant funding received from central

government for the financing of COVID-19 business support grants. This is a temporary reserve, with the expectation that all funding will either be granted or

reclaimed by central government in 2021/22.

**Collection Fund Reserve** To hold the surplus of Section 31 grant received

from central government in-year over and above the applicable deficit on business rate for the year. This will be released to the collection fund to offset the expected deficit on businesses rates arising from

COVID-19.

**Elections Reserve**To balance the budget for the four-yearly borough

election cycle. Contributions of one quarter of the anticipated cost of the election are appropriated into the reserve in each of years 1-3, and then the balance is appropriated out in the year of the

election.

**Business Rates Retention** 

Reserve

To hold the amounts required to fund the anticipated deficit on business rates collection over the following

iencii on business rates conection over

three financial years.

### 6. Material Items of Income and Expenditure

For 2021/22 the Council has the following material items of income and expenditure for both capital and revenue:

The Council paid out £4.662 million in housing benefits during 2021/22 and a further £1.927 million in rent rebates. The Government subsidy that provides the funding for these items is not listed here, but is included in Note 38 to the core statements. The Council also paid out £1.441 million of COVID-19 business grants as a Principal, and £1.952 million as an Agent, though the latter do not appear in the financial statements (see Note 47). The funding for this is also included in Note 38.

The Council also carried out £1.653 million of major refurbishment work on the Council's housing stock.

# 7. Other Operating Expenditure

	2021/22	2020/21
	£000's	£000's
(Gain)/Loss on Disposal of Non-Current Assets	(278)	(88)
Loss on De-Recognition of Fixed Assets *	163	382
Contribution to Housing Pooled Capital Receipts	194	117
	79	411

<sup>\*</sup> De-recognition relates to components of various housing assets which have been replaced and therefore de-recognised in year.

### 8. Financing and Investment Income and Expenditure

	2021/22	2020/21
	£000's	£000's
Interest Payable and Similar Charges	670	729
(Gains)/Loss on Revaluation of Investment Properties	(24)	45
Interest and Investment Income	(8)	(14)
Pension Interest Costs and Expected Return on		
Pension Assets	592	517
Total	1,230	1,277

## 9. Taxation and Non Specific Grant Income and Expenditure

	2021/22	2020/21
	£000's	£000's
General Government Grants	(67)	(117)
Tax Income Compensation Scheme Grant Income	(123)	0
Council Tax Income	(4,149)	(4,001)
Collection Fund (Surplus)/Deficit - Council Tax	35	(13)
Non Domestic Rates Income	(6,002)	(2,521)
Non Domestic Rates Tariff Payment	3,761	3,761
Non Domestic Rates Levy	206	168
Collection Fund (Surplus)/Deficit - NNDR	2,179	20
S31 Small Business Rate Relief	(1,392)	(3,508)
Capital Grants and Contributions	(176)	(163)
New Homes Bonus	(197)	(141)
Total	(5,925)	(6,515)

The general government grants, contributions in the form of Revenue Support Grant, NDR redistribution, other non-ringfenced government grants are disclosed within the Taxation, non-specific grant, income and expenditure (Note 9).

Revenue grants, contributions that are not considered as general grants are credited to service revenue accounts, support services, trading accounts and the Housing Revenue Account (HRA).

# 10. Property, Plant and Equipment

### **Cost or Valuation**

Restated	Council Dwellings	Other Land & Buildings	Community Assets	Vehicles, plant etc.	Assets Under Construction	Total Assets
	£000's	£000's	£000's	£000's	£000's	£000's
Balance at 1 April 2020	62,789	24,907	2,609	7,875	0	98,180
Additions	1,132	33	46	230	293	1,734
Revaluation Increases/ (Decreases) Recognised in the Revaluation Reserve	2,243	91	78	0	0	2,412
Revaluation Increases/ (Decreases) Recognised in the Surplus/Deficit on the Provision of Services	400	(407)	(22)	0	0	200
Derecognition - Disposals	406	(167)	(33)	0	0	206
(Sales) Derecognition - Disposals	(189)	0	0	0	0	(189)
(Component Disposal) Derecognition - Disposals	(381)	0	0	0	0	(381)
(Other)	0	0	0	0	0	0
Assets Reclassified (to)/from				_	_	_
Non-Operational Assets Other Movements in Cost or	0	0	0	0	0	0
Valuation _	0	0	0	0	0	0
Balance at 31 March 2021	66,000	24,864	2,700	8,105	293	101,962
Adjustments between Cost/Value and Depreciation/Impairment						0
Balance at 1 April 2021	66,000	24,864	2,700	8,105	293	101,962
Additions	1,935	134	2,700	960	377	3,415
Revaluation Increases/ (Decreases) Recognised in						
the Revaluation Reserve Revaluation Increases/ (Decreases) Recognised in the Surplus/Deficit on the	3,807	524	41	0	0	4,372
Provision of Services Derecognition - Disposals	1,025	863	(5)	0	0	1,883
(Sales) Derecognition - Disposals	(484)	0	0	(15)	0	(499)
(Component Disposal)	(162)	0	0	0	0	(162)
Balance at 31 March 2022	72,121	26,385	2,745	9,050	670	110,971

•		Other				
	Council	Land &	Community	Vehicles,	<b>Assets Under</b>	Total
Restated	<b>Dwellings</b>	<b>Buildings</b>	Assets	plant etc.	Construction	<b>Assets</b>
	£000's	£000's	£000's	£000's	£000's	£000's
Balance at 1 April 2020	0	0	0	(4,878)	0	(4,878)
Depreciation Charge	(1,352)	(1,034)	(9)	(595)	0	(2,990)
Depreciation Written out to the						
Revaluation Reserve	666	873	0	0	0	1,539
Depreciation & Impairment						
Written Out to the						
Surplus/Deficit on the Provision						
of Services	686	161	9	0	0	856
Derecognition - Sales						0
Balance at 31 March 2021	0	0	0	(5,473)	0	(5,473)
Balance at 1 April 2021	0	0	0	(5,473)	0	(5,473)
Depreciation Charge	(1,457)	(1,176)	(10)	(754)	0	(3,397)
Depreciation Written out to the						
Revaluation Reserve	831	1,014	0	0	0	1,845
Depreciation & Impairment						
Written Out to the						
Surplus/Deficit on the Provision						
of Services	626	162	10	0	0	798
Derecognition - Sales	0	0	0	15	0	15
Balance at 31 March 2022	0	0	0	(6,212)	0	(6,212)

	2021/22				2020/21	
	Net Book	Nature of A	Asset Holding	Net Book	Nature of A	Asset Holding
	Value	Finance	Owned	Value	Finance	Owned
		Lease			Lease	
	£000's	£000's	£000's	£000's	£000's	£000's
Council Dwellings	72,121	0	72,121	66,000	0	66,000
Other Land & Buildings	26,385	0	26,385	24,865	0	24,865
Community Assets	2,745	0	2,745	2,700	0	2,700
Vehicles,Plant etc	2,837	16	2,821	2,631	41	2,590
Incomplete Assets	671	0	671	293	0	293
Total	104,759	16	104,743	96,489	41	96,448

# **Depreciation**

The following useful lives have been used in the calculation of depreciation:

- i) Council Dwellings 45 to 50 Years
- ii) Other land and buildings 5 to 40 years
- iii) Vehicle Plant and Equipment 5 to 10 years

### **Capital Commitments**

At 31st March 2022, the Council had the following outstanding capital commitments of £232,220.14 (2020/21 £320k) on the Housing Revenue Account, comprising;

Decent Homes Missed/Refused Premises Repairs

£232K

At 31st March 2021, the Council had the following outstanding capital commitments of £268,801.05(2020/21 £320k) on the General Fund, comprising;

ICT Transition

£25K

• Oadby Pool Housing Project

£161K

### **Valuation of Assets**

The freehold and leasehold properties which comprise the Council's property portfolio have been valued as at 31 March 2022 by an external independent valuer, Innes England, in accordance with the statements of Asset Valuation Practice and Guidance Notes of the Royal Institution of Chartered Surveyors (RICS), except that not all the properties were inspected. This was neither practical nor considered by the valuer to be necessary for the purposes of the valuation. Consequently, Council Dwellings were valued using the "Beacon Principle". Inspections to determine the Beacon properties were carried out between January and April 2022

Plant and machinery directly associated with the building is generally included in the valuation of the buildings. However, where in conjunction with the valuer it is found that a building has plant of which the value forms a significant part of the building and which needs to be depreciated at a different rate from the building, then this has been dealt with as a separate item.

Properties regarded by the Council as operational were valued on the basis of open market value for the existing use or, where this could not be assessed because there was no market value for the subject asset, the depreciated replacement cost.

Where an impairment loss on an operational fixed asset occurs this has been recognised, if it is caused by a clear consumption of economic benefit (e.g. physical damage or deterioration in the quality of the service provided by the asset), or a significant decline in the market value of assets that is significantly greater than would be expected as a result of the passage of time or normal use.

In order to judge impairment of Council Dwellings, a rolling stock condition survey is being carried out. Any assets that are considered to have suffered any impairment are referred to the Council's independent valuer for assessment. To date no impairment relating to obsolescence has been recognised although some assets have suffered a reduction in value due to market forces.

### 11. Heritage Assets

Heritage assets are held and maintained principally for their contribution to knowledge and culture. They have historical, artistic, technological, geophysical or environmental qualities. All assets are deemed to have indefinite useful economic lives.

	<b>2021/22</b> 2020/2	
	£000's	£000's
Balance at 1 April	69	50
Additions	0	0
Revaluation	9	19
Balance at 31 March	78	69

## 12. Investment Properties

The following items of income and expense have been accounted for in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement

	2021/22	2020/21
	£000's	£000's
Rental Income from Investment Property	(16)	(13)
Net Gain/(Loss)	(16)	(13)

There are no restrictions on the Council's ability to realise the value inherent in its investment property or on the Council's right to the remittance of income and the proceeds of disposal. The Council has no contractual obligations to purchase, construct or develop investment property or repairs, maintenance or enhancement.

2021/22 has seen a net increase of £24,000 in the value of the Council's investment properties due to revaluation gains

The current investment property balance consists of £138,000 of retail property let out, and £260,000 of property awaiting development.

	2021/22	2020/21
	£000's	£000's
Balance at 1 April	374	419
Disposals	0	0
Revaluation Gain Recognised in the		
Surplus/Deficit on the Provision of Services	24	(45)
Reclassification of asset	0	0
Balance at 31 March	398	374

# 13. Intangible Assets

The Council accounts for its software and licenses as intangible assets, to the extent that the software is not an integral part of a particular IT system and accounted for as part of the hardware item of Property, Plant and Equipment.

All software is given a finite useful life, based on assessments of the period that the software is expected to be of use to the Council. The useful life assigned to all the major software suites used by the Council is 5 years.

Amortisation of the assets is charged to the ICT support service and then recharged to services on an appropriate basis under Net Cost of Services within the Comprehensive Income and Expenditure Statement.

Cost or Valuation of Software		
	2021/22	2020/21
	£000's	£000's
Balance at 1 April	1,288	980
Additions	34	308
Disposals	0	0
Balance at 31 March	1,322	1,288
Depreciation and Impairment of Software		
·	2021/22	2020/21
	£000's	£000's
Balance at 1 April	891	746
Amortisation for the Year	143	145
Disposals	0	0
Balance at 31 March	1,034	891
Net Book Value		
	Balance as at	Balance as at
	31 March 2022	31 March 2021
	£000's	£000's
Software	288	397

### 14. Debtors

## Amounts falling due in less than one year are:

	<b>2021/22</b> 2020/2	
	£000's	£000's
Central Government Bodies	1,419	3,960
Other Local Authorities	1,292	2,442
Other Entities and Individuals	2,068	1,930
Total	4,779	8,332

### Amounts falling due after one year are:

	<b>2021/22</b> 2020/21	
	£000's	£000's
Voluntary Organisation Loans	2	2
Bushloe Developments Loan	73	73
Car Loans to Employees	16	11
Other Long Term Debtors	0	0
	91	86

### 15. Investments

The Council had £5 Million (Thurrock Borough Council) of short-term investments outstanding 31 March 2022.

The Council has accrued £2,520 of income relating to these investment.

No Council Long Term Investments reported for 2021/22 (2020/21 £0)

### 16. Assets Held for Sale

In 2021/22 no assets were held for sale (2020/21 £0)

## 17. Inventories

	Stores		Materials		Total	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
	£000's	£000's	£000's	£000's	£000's	£000's
Balance Outstanding at						
Start of Year	12	8	20	5	32	13
Purchases	154	141	14	17	168	158
Recognised as an						
Expense in the Year	(157)	(137)	(8)	(1)	(165)	(138)
Written Off Balances	0	0	0	0	0	0
Balance Outstanding at				_		
End of Year	9	12	26	21	35	33

# 18. Cash and Cash Equivalent and Bank Overdrawn

	31 March	31 March
Cash and Cash Equivalents	2022	2021
	£000's	£000's
Short Term Deposits	12,871	2,773
Bank and Overdrafts	31 March	31 March
	2022	2021
Cash held by the Authority		
Bank Current Accounts	348	581
Total	13,219	3,354

Cash and cash equivalents consist of short-term bank deposits and money market funds.

Short-term bank deposits consist primarily of money market deposits, which can be readily converted to cash at short notice. The effective interest rate on short-term bank deposits at 31st March 2022 was 0.01% (0.01% as at 31st March 2021).

The maximum exposure to credit risk for cash and cash equivalents is equal to the carrying value.

# 19. Short Term Creditors

	2021/22	2020/21
	£000's	£000's
Central Government Bodies Other Local Authorities	(11,169) 0	(5,748) (168)
Other Entities and Individuals  Total	(2,723) (13,892)	(2,477) (8,393)

# 20. <u>Short T</u>

Term Provisions			
	Accumulated Absence	NNDR Appeals	Total
	2021/22	2021/22	2021/22
	£000's	£000's	£000's
Balance B/Fwd	(102)	(1,891)	(1,993)
Arising during the year	(49)	(356)	(405)
Used during the year	102	1,117	1,219
Balance C/Fwd	(49)	(1,130)	(1,179)
<b>Current Provision</b>	(49)	(1,130)	(1,179)
	(49)	(1,130)	(1,179)
To 31 March 2022  Total	(49) (49)	(1,130) (1,130)	(1,179) (1,179)
	Accumulated Absence	NNDR Appeals	Total
			Total
	Absence	Appeals	
Balance B/Fwd	Absence 2020/21	Appeals 2020/21	2020/21 £000's (831)
Arising during the year	Absence 2020/21 £000's (92) (102)	Appeals 2020/21 £000's (739) (1,338)	2020/21 £000's (831) (1,440)
Arising during the year Used during the year	Absence 2020/21 £000's (92) (102) 92	Appeals 2020/21 £000's (739) (1,338) 186	2020/21 £000's (831) (1,440) 278
Arising during the year	Absence 2020/21 £000's (92) (102)	Appeals 2020/21 £000's (739) (1,338)	2020/21 £000's (831) (1,440)
Arising during the year Used during the year	Absence 2020/21 £000's (92) (102) 92	Appeals 2020/21 £000's (739) (1,338) 186	2020/21 £000's (831) (1,440) 278
Arising during the year Used during the year Balance C/Fwd	Absence 2020/21 £000's (92) (102) 92 (102)	Appeals 2020/21 £000's (739) (1,338) 186 (1,891)	2020/21 £000's (831) (1,440) 278 (1,993)
Arising during the year Used during the year Balance C/Fwd	Absence 2020/21 £000's (92) (102) 92 (102) (102) (102)	Appeals 2020/21 £000's (739) (1,338) 186 (1,891)	2020/21 £000's (831) (1,440) 278 (1,993)

An accumulated absence provision was made for the best estimate of the unavoidable cost associated with holiday pay. This provision is expected to be used by the end of next period as no holiday pay can be carried forward for more than one year.

A provision has been set up to fund appeals against rateable values for business within the Borough. This will be utilised as appeals are settled.

# 21. Capital Grants and Contributions - Receipts in Advance

	2021/22	2020/21
	£ 000's	£ 000's
Grants and Contributions		
Big Lottery Grant - Toy library	(5)	(5)
Big Lottery Grant - Mobile library	(1)	(1)
Section 106 South Wigston Regeneration	(10)	(10)
South Wigston Regeneration - Interest	(111)	(152)
Section 106 - Open Space	(738)	(685)
Green Roof Bus Shelter	(6)	(6)
Brocks Hill Alarm	(1)	(1)
DECC Grant	(5)	(5)
LCC BRP Highways Improvements	(50)	(50)
LCC BRP Kirby Bridge	(10)	(30)
Treescape Grant	(6)	0
Local Authority Delivery 2	(88)	0
Total	(1,031)	(945)

# 22. Movements on Reserves (MIR)

	Balance At 31st March 2022 £000's	Net Movement in Year £000's	Balance At 31st March 2021 £000's	Net Movement in Year £000's	Balance At 31st March 2020 £000's
Earmarked Reserves (Note 5)	(3,216)	3,659	(6,875)	(4,687)	(2,188)
Other Usable Reserves					
Usable Capital Receipts					
Reserve	(1,468)	(288)	(1,180)	(158)	(1,022)
Capital Grants Unapplied	(5.1)		(5.4)		<i>(</i> = )
Reserve	(24)	0	(24)	0	(24)
Deferred Capital Receipts -	(2)	0	(2)	0	(0)
General Fund General Fund	(3) (1,182)	(FF)	(3) (1,127)	(112)	(3)
Housing Revenue Account	(1,162) (1,155)	(55) 177	, ,	(112) (193)	(1,015)
Housing Revenue Account	(7,048)	3,493	(1,332) (10,541)	(5,150)	(1,139) ( <b>5,391</b> )
	(1,040)	3,493	(10,341)	(5,150)	(3,391)
Unusable Reserves					
Collection Fund Adjustment					
Account	1,010	(1,600)	2,610	2,360	250
Pensions Reserve	22,009	(7,247)	29,256	6,786	22,470
Revaluation Reserve	(19,806)	(5,269)	(14,537)	(3,226)	(11,311)
Capital Adjustment Account	(48,052)	(2,417)	(45,635)	(67)	(45,568)
Financial Instruments					
Adjustment Account	7		7		7
Accumulated Absences	<b>50</b>	(50)	400		66
Reserve	50	(53)	103	11	92
	(44,782)	(16,586)	(28,196)	5,864	(34,060)
Total	(51,830)	(13,093)	(38,737)	714	(39,451)

# **Purpose of Reserves**

Details for the purpose of reserves not given elsewhere in either the Notes to the Core Financial Statements or the Statement of Accounting Policies are shown below.

Usable Capital Receipts	Proceeds of fixed asset sales available to meet future capital investment
Capital Grants Unapplied	Reserve contains capital grants for which all conditions of use have been fulfilled, but have yet to be used for funding.
Deferred Capital Receipts	Proceeds of fixed asset sales which are not Receivable immediately on sale.

General Fund Resources available to meet future running costs

of non-housing services.

Housing Revenue Account Resources available to meet future running costs

of council houses.

Financial Instruments
Adjustment Account

Accounts for the timing differences in the different methods of accounting for Financial Instruments.

Accumulated Staff Absence The authority's obligation to staff for leave earned

but not taken at the end of the financial year.

Useable Revenue Reserves 31 March 2021 government has changed how

authorities are compensated through the S31 grants for administering their Covid-19 support programmes. Primarily in the form of Business Rate Reliefs and Business Grants. Districts in particular are seeing a larger than expected temporary

increase in reported reserves.

Due to timing the payments were not considered within the NNDR 1 set business rates share for 2020/21. They were paid to the General Fund in the year and the reliefs sit in Earmarked Reserves at the year end. (Revised Note has been complied to reflect the movements and changes as per reporting

requirements).

### 23. Capital Adjustment Account

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (CIES) (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

	2021/22	2020/21
	£000's	£000's
Balance as at 1 April 2021	(45,635)	(45,569)
Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income and Expenditure Statement		
Charges for depreciation and impairment of non-current assets Amortisation of intangible assets Revenue expenditure funded from capital under statute Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and	727 143 4	1,927 145 90
Expenditure Statement	645	570
	1,519	2,732
Adjusting amounts written out of the Revaluation Reserve	(969)	(743)
Net Written Out Amount of the Cost of Non-current Assets Consumed in the Year	551	1,989
Capital financing applied in the year		
Use of Capital Receipts Reserve to finance new capital expenditure	(280)	0
Use of Major Repairs Reserve to finance new capital expenditure Capital Grants & Contributions Credited to the Comprehensive Income & Expenditure Statement That Have Been Applied to to Capital	(1,655)	(1,132)
Financing	(176)	(163)
Application of grants to capital financing from the Capital Grants Unapplied Account	0	0
Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(833)	(805)
Capital expenditure charged against the General Fund and HRA	•	0
balances	(2,944)	(2,100)
Movements in the Market Value of Investment Property Debited or	(=,•)	(=,100)
Credited to the Comprehensive Income & Expenditure Statement	(24)	45
Balance as at 31 March 2022	(48,052)	(45,635)

The account also contains revaluation gains accumulated on Property, Plant and Equipment before 1 April 2007, the date the Revaluation Reserve was created to hold such gains.

### 24. Revaluation Reserve

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its Property, Plant and Equipment and Intangible Assets.

### The balance is reduced when assets with accumulated gains are:

- Revalued downwards or impaired and the gains are lost
- Used in the provision of services and the gains are consumed through depreciation, or
- Disposed of and the gains are realised.

The reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

	2021/22	2020/21
	£000's	£000's
Balance at 1 April 2021	(14,537)	(11,311)
Upward Revaluation of Assets	(7,282)	(4,404)
Downwards Revaluation of Assets & Impairment Losses not Charged to the Surplus/Deficit on the Provision of Services Surplus or Deficit on Revaluation of Non-Current Assets not Posted to	1,045	435
the Surplus or Deficit on the Provision of Services	(6,237)	(3,969)
Difference Between Fair Value Depreciation & Historical Cost Depreciation Accumulated Gains on Assets Sold or Scrapped	(969)	(743)
Amount Written off to the Capital Adjustment Account	(969)	743
Balance at 31 March 2022	(19,805)	(14,537)
Dalatice at 31 Water 2022	(13,803)	(17,007)

### 25. Pensions Fund Reserve

The Pension Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs.

However, statutory arrangements require benefits earned to be financed as the Council makes employers contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the Pension Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

	2021/22	2020/21
	£000's	£000's
Balance as at 1 April 2021	29,256	22,470
Transfer to Pension Reserve	15	5
Remeasurements of the net defined benefit liability/(asset) Reversal of items relating to retirement benefits debited or credited	(8,589)	6,235
to the Surplus or Deficit on the Provision of Services in the		
Comprehensive Income and Expenditure Statement. Employer's Pension Contributions and direct payments to the	2,772	1,838
pensioners payable in the year.	(1,445)	(1,292)
Balance as at 31 March 2022	22,009	29,256

## 26. Cash Flow Statement - Investing Activities

	2021/22	2020/21
	£000's	£000's
Purchase of Property, Plant and Equipment	3,447	2,043
Proceed of the Sale of Property, Plant and Equipment	(761)	(276)
Other Receipts from Investing Activities	(346)	(168)
Net Change in Investments	0_	5,000
Total Investing Activities	2,340	6,599

## 27. Cash Flow Statement - Financing Activities

	2021/22	2020/21
	£000's	£000's
Cash Receipts from Long and Short Term Borrowing	(5,000)	(3,000)
Repayments of Short Term and Long Term Borrowing Appropriation to/from the Collection Fund Adjustment	1,090	1,088
Account	(1,600)	2,360
Other Payments for Financing Activities	(1,903)	(951)
Total Financing Activities	(7,413)	(503)

### 28. Net Movement in Liquid Resources

The Council seeks to maximise return on short term cash surpluses by the use of money market deposits.

	As at 31st March 2022	As at 31st March 2021	Increase/ (Decrease) in Year
	£000's	£000's	£000's
Money Market	17,871	7,773	10,098
<b>Short Term Deposits</b>	17,871	7,773	10,098

The Council collects Council Tax and Non Domestic Rates on behalf of its Precepting Authorities and the Government. At the end of the year the difference between money collected and paid over is shown as an increase or decrease in liquid resources.

	As At	As At 31/03/202
	31/03/2022	1
	£000's	£000's
Net Movement in other Liquid Resources	(1,903)	(950)

### 29. Operating and Finance Leases

### **Operating Leases**

During the year the Council made payments on operating leases as detailed below.

	2021/22		2020/21
	Other		
Vehicles	Equipment	Total	Total
£000's	£000's	£000's	£000's
1	2	3	6

At 31 March 2022 the Council had commitments in respect of operating leases for future years as shown below.

As at 31st March 2022		Other	
	Vehicles	Equipment	Total
	£000's	£000's	£000's
Less than 1 year	0	2	2
Between 1 and 5 years	0	0	0
Total	0	2	2
As at 31st March 2021	Vehicles	Other Equipment	Total
	£000's	£000's	£000's
Less than 1 year	1	0	1
Between 1 and 5 years	0	0	0
Total	1	0	1

### Finance Leases

During 2021/22 the Council held photocopying equipment under a finance lease. This is carried as Property, Plant and Equipment in the Balance Sheet at a net amount of £15,659 at 31 March 2022 (£41,213) at 31 March 2021).

The Council is committed to making minimum lease payments as shown below:

Minimum Lease Payments	2021/22 £000's	2020/21 £000's
Amounts Payable under Finance Leases		
Within One Year	19	31
Between One and Five Years	8	27
Less Future Finance Charges	(4)	(9)
Present Value of Minimum Lease Payments	23	49
Included in:		
Current Liabilities	16	27
Non-current Liabilities	7	22
Total	23	49

The total future minimum lease payments amount to £26,678 (2020-21 £57,399) which includes a future rental cost of £22,353 at 31 March 2022 (2020-21 £47,906).

# 30. Note to The Expenditure and Funding Analysis

## **The Expenditure and Funding Analysis**

2021/22	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensiv e Income and Expenditure Statement
			£000's
Customer Services & Business Transformation	1,405	423	1,828
Senior Leadership Team	236	28	264
Community & Wellbeing	1,262	337	1,599
Law & Governance	329	76	405
The Built Environment	745	126	871
Finance & Resources	2,131	1,063	3,194
COVID-19 Council Costs	1,217	33	1,250
Housing Revenue Account	(3,192)	115	(3,077)
Net Cost of Services	4,133	2,201	6,334
Total - Other Operating Expenditure	0	79	79
Total - Financing & Investment Income & Exper	<b>3,834</b>	(2,604)	1,230
Total - Taxation & Non Specific Grant Income	(4,149)	(1,776)	(5,925)
(Surplus)/Deficit on Provision of Services	3,818	(2,100)	1,718
Opening General Fund & HRA Balance at 1st A Less Deficit/(Surplus) on General Fund and	(2,459)		
HRA Balance in Year	122		
Closing General Fund & HRA Balance	(2,337)		
at 31st March			

<sup>\*</sup> See Movement in Reserves Statement for the split of General Fund and HRA balances.

2020/21	Net Expenditure Chargeable to the General Fund and HRA Balances	Adjustments between the Funding and Accounting Basis	Net Expenditure in the Comprehensive Income and Expenditure Statement
	£000's	£000's	£000's
Customer Services	1,131	157	1,288
Senior Leadership Team	435	2	437
Community & Wellbeing	913	891	1,804
Law & Governance	109	12	121
Planning, Development & Regeneration	563	126	689
Finance & Resources	2,822	1,069	3,891
COVID-19 Council Costs	(1,953)	2	(1,951)
Housing Revenue Account	(3,454)	445_	(3,009)
Net Cost of Services	566	2,704	3,270
Total - Other Operating Expenditure	0	411	411
Total - Financing & Investment Income & Expenditure	3,558	(2,281)	1,277
Total - Taxation & Non Specific Grant Income	(8,712)	2,197	(6,515)
(Surplus)/Deficit on Provision of Services	(4,588)	3,031	(1,557)
Opening General Fund & HRA Balance at 1st April Less Deficit/(Surplus) on General Fund and HRA	(2,154)		
Balance in Year	(305)		
Closing General Fund & HRA Balance	(2,459)		
as 31st March 2020			

<sup>\*</sup> See Movement in Reserves Statement for the split of General Fund and HRA balances.

The Expenditure and Funding Analysis above shows how annual expenditure is used and funded from resources (government grants, rents, Council Tax and Business Rates) by local authorities, in comparison with those resources consumed or earned by authorities in accordance with generally accepted accounting practices.

It also shows how this expenditure is allocated for decision making purposes, between the Council's directorates/ services/ departments. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the Comprehensive Income and Expenditure Statement.

2021/22	Adjustmen	its between Fun Net change	ding and Accour	iting Basis
Adjustments from General Fund to arrive at the Comprehensive Income and Expenditure Statement Amounts	Adjustments for Capital Purposes	for the Pensions Adjustments	Other Differences	Total Adjustments
•	(Note 1) £000's	(Note 2) £000's	(Note 3) £000's	£000's
Customer Serv. & Bus. Transformation	323	100	0	423
Senior Leadership Team	0	28	0	28
Community & Wellbeing	126	211	0	337
Law & Governance	13	63	0	76
The Built Environment	38	88	0	126
Finance & Resources	321	742	0	1,063
COVID-19 Council Costs	0	33	0	33
Housing Revenue Account	53	62	0	115
Net Cost of Services	874	1,327	0	2,201
Other Income and Expenditure from the Expenditure and Funding Analysis	(2,647)	0	(1,654)	(4,301)
Difference between General Fund Surplus or Deficit and the Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	(1,773)	1,327	(1,654)	(2,100)

2020/21 Adjustments from General Fund to	Adjustments between Funding and Accounting Basis			
arrive at the Comprehensive Income	Adjustments	Net change for the		
and Expenditure Statement	for Capital	Pensions	Other	Total
Amounts	Purposes	Adjustments	Differences	Adjustments
-	(Note 1)	(Note 2)	(Note 3)	
	£000's	£000's	£000's	£000's
Customer Services	153	4	0	157
Senior Leadership Team	0	2	0	2
Community & Wellbeing	883	8	0	891
Law & Governance	10	2	0	12
Planning, Development &				
Regeneration	122	4	0	126
Finance & Resources	551	518	0	1,069
COVID-19 Council Costs	0	2	0	2
Housing Revenue Account	442	3	0	445
Net Cost of Services	2,161	543	0	2,704
Other Income and Expenditure from the Expenditure and Funding Analysis	(2,046)	3	2,370	327
Difference between General Fund Surplus or Deficit and the Comprehensive Income and Expenditure Statement Surplus or Deficit on the Provision of Services	115	546	2,370	3,031
=	110		2,010	0,001

### **Note 1 - Adjustments for Capital Purposes**

This column adds in depreciation and impairment and revaluation gains and losses in the services line, and for:

- Other operating expenditure adjusts for capital disposals with a transfer of income on disposal of assets and the amounts written off for those assets.
- Financing and investment income and expenditure the statutory charges for capital financing, i.e. Minimum Revenue Provision, and other revenue contributions are deducted from other income and expenditure as these are not chargeable under generally accepted accounting practices.
- Taxation and non-specific grant income and expenditure capital grants are adjusted for income not chargeable under generally accepted accounting practices. Revenue grants are adjusted from those receivable in the year to those receivable without conditions or for which conditions were satisfied throughout the year. The Taxation and Non-Specific Grant Income and Expenditure line is credited with capital grants receivable in the year without conditions or for which conditions were satisfied in the year.

## Note 2 - Net Change for the Pensions Adjustments

Net change for the removal of pension contributions and the addition of IAS 19 *Employee Benefits* pension related expenditure and income:

- For services this represents the removal of the employer pension contributions made by the authority as allowed by statute, and the replacement with current service costs and past service costs.
- For Financing and investment income and expenditure the net interest on the defined benefit liability is charged to the Comprehensive Income and Expenditure Statement (CIES).

### Note 3 – Other Differences

Other differences between amounts debited/credited to the Comprehensive Income and Expenditure Statement, and amounts payable/receivable to be recognised under statute:

- For Financing and investment income and expenditure the other differences column recognises adjustments to the General Fund for the timing differences of premiums and discounts.
- Taxation and non-specific grant income and expenditure this charge represents the difference between, what is chargeable under statutory regulations for council tax and NNDR that was projected to be received at the start of the year, and the income recognised under generally accepted

accounting practices in the Code. This is a timing difference as any difference will be brought forward in future Surpluses or Deficits on the Collection Fund.

## **Segmental Income**

Income received on a segmental basis is analysed below:

	2021/22	2020/21
	Income from	Income from
Services	Services	Services
	£000's	£000's
Customer Services & Business Transformation	(120)	(101)
Senior Leadership Team	0	0
Community & Wellbeing	(1,306)	(1,418)
Law & Governance	(602)	(621)
The Built Environment	(1,278)	(1,157)
Finance & Resources	(8,727)	(8,611)
COVID-19 Council Costs	(974)	(4,561)
Housing Revenue Account	(5,200)	(5,040)
Total Income analysed on a Segmental Basis	(18,207)	(21,509)

# 31. Expenditure and Income Analysed By Nature

The authority's expenditure and income is analysed as follows:

	2021/22	2020/21 Restated
Expenditure / Income :	£000's	£000's
Expenditure		
Employee benefits expenses	8,583	7,141
Other services expenses	13,642	14,372
COVID Grants	1,441	1,088
Depreciation, amortisation, impairment	874	2,177
Interest payments	2,067	1,990
Precepts and levies	579	2,380
Payments to Housing Capital Receipts Pool	194	117
Gain on the disposal of assets	-138	339
Total Expenditure	27,242	29,604
Income		
Fees, charges and other service income	(9,849)	(8,831)
Interest and investment income	(813)	(758)
Income from council tax, non-domestic rates and		
district rate income	(4,549)	(4,966)
Government grants and contributions Non-COVID	(9,406)	(11,559)
Government grants and contributions COVID	(907)	(5,047)
Total Income	(25,524)	(31,161)
Surplus or (Deficit) on the Provision of Services	(1,718)	1,557

### 32. Members Allowances

As a result of the pandemic a review of the Members Allowance scheme was not undertaken and the 2020/21 scheme was carried forward into 2021/22.

In 2021/22, the Council paid allowances to members totalling £170,596 (2020/21 £170,496.

## 33. Audit Costs

In 2021/22 Oadby and Wigston Borough Council incurred the following fees relating to external audit and inspection:

	2021/22	2020/21
	£000's	£000's
Fees payable to the Council's auditors for external audit services carried out by the appointed auditor.	† <b>79</b>	62
Fees payable to the Council's auditors for the certification of grant claims and returns.  Fees payable in respect of other services.	10 1	10 3
	90	75

A significant increase in audit fees was levied for 21/22 due to the impact of the COVID-19 pandemic, both on the Council, and upon the audit process.

### 34. Related Party Transactions

The aim of this note is to demonstrate that any material transactions between the Council and those in a position to influence decisions are properly disclosed.

Any material transactions between related parties must be disclosed in the Statement of Accounts. The purpose of this is to highlight the possibility that the reported position and results may have been affected by the existence of the related parties and by any material transactions with them.

As Members and Chief Officers are considered to be related party, a Register of Interest is used to record and monitor related party transactions. Disclosure forms were also completed by both Members and Chief Officers.

Any declarations made by members are listed below. Leicestershire County Council, Leicestershire Police and the Leicestershire Local Government Pension Scheme are considered to be related party transactions, their year end balances being:

	2021/22	2020/21
Leicestershire County Council	Payments £000's	Payments £000's
Leicestershire County Council, Pension Fund	1,045	1,333
Leicestershire County Council - Year End Debtor	1,068	1,103
Leicestershire County Council - Year End Creditor	. 0	760
Leicestershire Police Authority	159	192
	2,272	3,388
	Precepts £000's	Precepts £000's
Leicestershire County Council	24,620	23,543
Leicestershire Police	4,332	4,086
Leicestershire and Rutland Fire Authorty	1,217	1,195
·	30,169	28,824
Total	32,441	32,212

In 2021/22 the Council received a number of Government grants. These have been listed in notes 9 and 38 in the accounts.

## **Entities controlled or significantly influenced by the Council:**

The following grants were given to external organisations in year. Whilst these amounts may not be material to the Council they may be material to and indicate control of the awarded bodies.

	2021/22 Receipts £000's	2020/21 Receipts £000's
Leicestershire County Council		
Household Support Fund	88	0
Smarter Travel Grant	5	0
Lockdown Support Grant	0	25
Winter Grant Scheme	0	93
	93	118
	2021/22	2020/21
	Payments	Payments
Community/Youth Grants		
South and West Leicestershire CAB	14	28
Age UK – Oadby & Wigston	0	6
Helping Hands	41	28
Total	55	62

## 35. Remuneration of Senior Staff

The Council is required to disclose payments made to senior employees, by post, whose remuneration is in excess of £50,000 per annum. The situation for 2020/21 is as follows:

# Senior Officers' Salary - £50,000 to £150,000

### 2021/22

Post holder information	Salary (Inc fees & allowance s)	Expense Allowan ces	Compen sation for loss of office	Total remunerat ion excluding pension contributi ons	Total Pension contribut ions	Total remunerat ion including pension contributi ons
Chief Executive Strategic Director - Section 151	109	0	0	109	19	128
Officer Head of Finance & Acting	14	0	0	14	3	17
Section 151 Officer	82	0	0	82	10	92
Head of Legal	76	0	0	76	13	89
Head of Customer Services &						
Business Transformation	62	0	0	62	11	73
Head of Community & Wellbeing	39	0	0	39	7	46
Head of The Built Environment	62	0	0	62	11	73
	444	0	0	444	74	518

### 2020/21

Post holder information	Salary (Inc fees & allowance s)	Expense Allowan ces	Compen sation for loss of office	Total remunerat ion excluding pension contributi ons	Total Pension contribut ions	Total remunerat ion including pension contributi ons
Chief Executive Deputy Chief Executive &	106	0	0	106	21	127
Section 151 Officer	90	0	0	90	18	108
Head of Legal Head of Customer Services &	61	0	0	61	12	73
Business Transformation	53	0	0	53	10	63
Head of Community & Wellbeing	55	0	0	55	11	66
Head of The Built Environment	55	0	0	55	11	66

The Head of Finance acted up as Section 151 Officer throughout most of 2021/22, with the position Of Strategic Director and Section 151 Officer being filled on a permanent basis from February.

#### Officers Salary Exceeding £50,000

The Council's other employees receiving more than £50,000 remuneration for the year 2021/22 were paid in the following bands:

	<b>Number of Employees</b>		
	2021/22	2020/21	
Salary Bands			
£50,000 - £55,000	0	3	
£55,000 - £60,000	1	1	
£60,000 - £65,000	2	1	
£65,000 - £70,000	0	0	
£70,000 - £75,000	0	0	
£75,000 - £80,000	2	0	
£80,000 - £85,000	0	0	
£85,000 - £90,000	0	0	
£90,000 - £95,000	0	1	
£95,000 - £100,000	0	0	
£100,000 - £105,000	0	0	
£105,000 - £110,000	1	1	
£110,000 - £115,000	0	0	
	6	7	

Remuneration for these purposes includes all sums paid to or receivable by an employee, sums due by way of expense allowances and the money value of any other benefits received other than in cash, but excludes pension contributions payable by either the employee or the Council.

#### **Exit Packages**

The numbers of exit packages with the total cost per band and total cost of the redundancies are set out in the table below:

Exit Package Cost Band	Number of Compulsory Redundancies	2021/22 Number of Other Departures Agreed	Total Number of Exit Packages by <u>Cost Band</u>	Total Cost of Exit Packages in Each Band
				£000's
£0 - £20,000	2	0	2	35
£20,001 - £40,000	2	0	2	71
Total	4	0	4	106

Exit Package Cost Band	Number of Compulsory Redundancies	2020/21 Number of Other Departures Agreed	Total Number of Exit Packages by Cost Band	Total Cost of Exit Packages in Each Band
£0 - £20,000 <b>Total</b>	1	0	1	£000's 10

#### 36. Termination Benefits

The Council has terminated the contract of four employees in the year through redundancy. The cost of this movement was £105,644 (2020/21 £10,094) - see note 35 for the number of exit packages and total cost by band.

The Cost of termination benefits has been met by a combination of earmarked reserves, balance sheet provisions and revenue. All capital costs associated with early retirement have been funded by a combination of the Leicestershire County Pension Fund, earmarked reserves, balance sheet provisions and revenue.

#### 37. Defined Benefit Pension Schemes

The Council participates in the Local Government Scheme administered by Leicestershire County Council. This is a defined benefit funded scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level estimated to balance the pension liabilities with investment assets.

In 2021/22 the Council paid an employer's contribution of £1,365,673 (2020/21 £1,286,855) into the Leicestershire County Council Superannuation Fund, representing 31.946% (2020/21 32.496%) of Pensionable Pay.

In addition, the Council made payment into the Leicestershire County Council Superannuation Fund relating to added years benefits of £38,253 (2020/21 £41,317), representing 0.894% (2019/20 0.965%) of Pensionable Pay.

The annual report of the Leicestershire County Council Pension Fund is available from County Hall, Glenfield, and Leicester.

#### <u>Transactions Relating to Post-employment Benefits</u>

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions.

However, the change we are required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is

reversed out of the General Fund and Housing Revenue Account via the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and General Fund Balance via the Movement in Reserve Statement during the year:

Comprehensive Income and	Expenditure Statement
--------------------------	-----------------------

Comprehensive income and Expenditure Statement	2021/22 £000's	2020/21 £000's
Cost of Services		
Service Cost comprising Current Service Cost Past Service Costs (Gain)/Loss from Settlements	2,159 21	1,319 2
Financial and Investment Income and Expenditure		
Net interest expense  Total Post-employment Benefit Charged to the Surplus or Deficit	592	517
on the Provision of Services	2,772	1,838
Other Post-employment Benefits charged to the Comprehensive Income and Expenditure Statement.  Remeasurement of the net defined benefit liability comprising Return on plan assets (excluding the amount included in the net		
interest expense) Actuarial gains and losses arising on changes in demographic	(3,873)	(7,337)
assumptions	(372)	770
Actuarial gains and losses arising on changes in financial assumptions Other	(4,441) 97	13,428 (626)
Transfer to Pension Reserve for Post Year Actuaries Adjustment		
Total Post-employment Benefit Charged to the Comprehensive Income and Expenditure Statement.	(8,589)	6,235
Movement in Reserves Statement Reversal of net charges made to the Surplus or Deficit on the Provision of Services for post-employment benefits in accordance with		
the code.	(793)	(32)
Actual amount charged against the General Fund Balance for pension in the year		
Employers contribution payable to scheme Retirement benefits payable to pensioners	1,394 36	1,247 40

#### Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the Balance Sheet arising from the Authority's obligation in respect of its defined benefit plan is as follows:

	2021/22 £000's	2020/21 £000's
Present Value of the Defined Benefit Obligation	66,874	69,622
Fair Value of the plan assets	(44,865)	(40,366)
Net liability arising from Defined Benefit Obligation	22,009	29,256

#### Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets

	2021/22 £000's	2020/21 £000's
Opening fair value of scheme assets	40,366	32,441
Interest Income	805	744
Remeasurement gain/ (loss) The return on plan assets, excluding the amount included in the net	2.072	7 007
interest expense	3,873	7,337
Contributions from employer Contribution from employees into the scheme	1,394 279	1,247 269
Losses/(gains) on curtailment (where relevant)	0	0
Benefits paid	(1,852)	(1,672)
Closing fair value of scheme assets	44,865	40,366

#### Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

	2021/22 £000's	2020/21 £000's
Opening balance	69,622	54,911
Current Service Costs	2,159	1,319
Interest cost	1,397	1,261
Contributions from scheme participants	279	269
Remeasurement (gain) and loss		
Actuarial gain/loss arising from changes in demographic assumptions	(372)	770
Actuarial gain/loss arising from changes in financial assumptions	(4,441)	13,428
Other	97	(626)
Past Service Costs	21	2
Losses/(gains) on curtailment (where relevant)	0	0
Benefits Paid	(1,888)	(1,712)
Closing balance	66,874	69,622

#### **Local Government Pension Scheme assets comprised**

	Fixed Value of	of Scheme
	Asse	ets
Fair Value of Scheme Assets	2021/22	2020/21
	£000's	£000's
Cash and cash equivalents	2,265	1,209
Equity Securities	374	703
Debt Securities	2,336	3,941
Private Equity	3,000	1,861
Real Estate	3,452_	3,017
	11,428	10,731
Investment Funds and Unit Trusts:		
Equities	20,657	16,212
Bonds	0	1,706
Hedge Funds	0	3
Commodities	1,126	1,428
Infrastructure	2,346	2,123
Other	9,215	8,214
	33,344	29,686
Derivatives: Foreign Exchange	93	(51)
Total Assets	44,865	40,366

#### **Basis for Estimating Assets and Liabilities**

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependant on assumptions about mortality rates, salary levels, etc.

Both the Local Government Pension Scheme and discretionary benefits liabilities have been estimated by Hymans Robertson LLP, an independent firm of actuaries, estimates for the Council Fund being based on the latest full valuation of the scheme as at 31st March 2019.

#### The significant assumptions used by the actuary have been:

	Local Government	
	Pension Scheme	
	2021/22	2020/21
Mortality assumptions		
Longevity at 65 for current pensioners		
Men	21.5	21.7
Women	24.0	24.2
Longevity at 65 for future pensioners		
Men	22.4	22.6
Women	25.7	25.9
Rate of Inflation		
	0.00/	0.50/
Rate of increase in salaries	3.2%	3.5%
Rate of increase in pensions	3.7%	2.9%
Rate for discounting scheme liabilities	2.7%	2.0%
Impact on the Defined Benefit Obligation in the Scheme		
<del></del>	Increase in	Appropriate
	Employer's	Monetary
	<u>Liability</u>	Amount
Change in Assumptions at 31st March 2021	<del>""</del>	£000's
0.5% decrease in Real Discount Rate	2%	1,216
1 Year increase in member life expectancy	4%	2,675
0.5% increase in the Salary Increase Rate	0%	77
0.5% increase in the Pensions Increase Rate	2%	1,130

#### 38. Revenue and Capital Grants

The Council has credited the following grants and contributions to the Comprehensive Income and Expenditure Statement (CIES) during 2020/21:

	2021/22	2020/21
	£000's	£000's
Revenue:		
Rent Allowance	4,365	4,545
Benefit Administration	131	137
Rent Rebates	1,960	2,150
Housing Benefit Hardship	69	103
Council Tax Support Grant	137	0
Council Tax Hardship Fund	0	274
Universal Credit Grant	0	4
Housing Benefit New Burdens Grants	0	21
Verify Earnings & Pensions Grant	16	0
Business Rates New Burdens	0	19
Council Tax Family Annexe Discount	2	2
New Business Inspection Grant	2	0
Food Information Grant	2	0
Local Authority Delivery 2	33	0
Smarter Travel Grant	5	0
Domestic Abuse Grant	32	0
Physical Activity Development Grants	101	83
Rough Sleeping Grant	5	2
Cold Weather/ Protect Plus Fund Grant	11	0
Protect & Vaccinate Grant	10	0
Bin-frastructure Grant Scheme	22	0
Additional Audit Costs Grant	17	0
Youth Engagement Grant	10	0
Transparency Code	8	8
Local Authority Data Sharing	6	8
Local Elections Funding	15	0
Biodiversity Net Gain Grant	10	0
Taxi License New Burdens	1	1
Pavement Licensing New Burdens Grant	12	0
Blue Prescribing Contribution	18	0
Mobile Homes Fit & Proper Testing Grant	0	1
Letting Agent Transparency & Redress Scheme	0	1
Next Steps Accomodation Program Grant	0	28
Leisure Recovery Grant	0	92
Council Tax Data Supply Grant	0	1
COVID-19 Emergency Funding Grants	242	770
Local Tax Loss Grant	56	0
COVID-19 Test, Track and Contain Grants	212	250
COVID-19 Resident Support Schemes Grants	2	314
COVID-19 Business Grant Administration Grants	131	59
COVID-19 Loss of Income Grants	152	516
COVID-19 Community Champions Grant	0	86
COVID-19 Business Support Grants	88	2,710
COVID-19 Self-Isolation Grants	24	177
	7,907	12,362

	2021/22 £000's	2020/21 £000's
Capital:		
Local Authority Delivery 2	92	0
Improvement Grants	349	415
	441	415
Total	9,334	12,777

#### 39. Capital Expenditure

#### The Council's in year capital expenditure was financed as follows:

	2021/22	2020/21
	£000's	£000's
Opening Capital Financing Requirement  Capital Investment	37,107	37,059
Property, Plant, Equipment and Intangible Assets	3,447	2,044
Revenue Expenditure Funded from Capital under Statute - Other	4	105
Sources of Finance		
Capital Receipts	(280)	0
Government Grants and Other Contributions	(176)	(163)
Revenue Contribution	(1,655)	(1,132)
Revenue Provision	(833)	(806)
Closing Capital Financing Requirement	37,614	37,107
Explanation of Movement in Year		
Increase/Decrease in underlying need for supported Borrowing	0	0
Increase/Decrease in underlying need for unsupported Borrowing	507	48
	507	48

General Fund capital expenditure in 2021/22 resulted in a net increase in the underlying need for unsupported borrowing of £507,536 (2020/21 £48,081 increase).

#### 40. Minimum Revenue Provision (MRP)

Under the Capital Finance Regulations, this Council has a duty to set aside a Minimum Revenue Provision (MRP) for the repayment of external debt that it considers "prudent".

For this financial year in respect of debt that is supported by the Revenue Support Grant the method chosen is the Capital Financing Requirement (CFR) method. The CFR method calculates MRP as 4% of the non-housing CFR at the end of the preceding financial year.

In the case of new borrowing for which no government support has been given and is therefore self-financed, the Asset Life method has been used. This method requires MRP to be made in equal annual instalments over the estimated life of the asset for which the unsupported borrowing is undertaken.

The annuity asset life method requires that the MRP for each year be the amount presumed to be the principal element of the equal amounts that would be payable each year in respect of a loan at a specified rate of interest that would reduce the outstanding principal amount to zero at the end of the estimated useful life of the asset. This results in an MRP charge that rises over time. This is deemed to be particularly appropriate for assets which generate increasing revenues over time. This has been chosen for the leisure facilities project.

	2021/22	2020/21
	£000's	£000's
General Fund Charge	833	805
HRA Charge	0	0
Minimum Revenue Provision	833	805

The provisions for depreciation and impairment should be regarded as part of the minimum revenue provision with the balance being treated as a transfer to or from the Capital Adjustment Account.

	2021/22	2020/21
	£000's	£000's
Minimum Revenue Provision	851	805
Amount Charged as Depreciation	(1,846)	(1,601)
Amount Charged as Impairment	1,029	(29)
Additional Charge to/from the General Fund Balance	34	(825)

#### 41. Analysis of Net Assets Employed

	31st March	31st March
	2022	2021
	£000's	£000's
General Fund	1,169	(7,653)
Housing Revenue Account	50,661	46,390
	51,830	38,737

#### 42. Information on Assets Held

#### Fixed assets owned by the Council include the following;

	No. as at 31st March 2022	No. as at 31st March 2021
Operational Buildings :		
Allotment Sites	4	4
Car Parks	11	11
Cemeteries	2	2
Cemetery Buildings	4	4
Council Offices	1	1
Community / Day Centres	2	2
Depots & Garage	1	1
Garages	179	179
Garage Spaces	54	54
Homelessness Shelter	1	1
Pavilions	7	7
Public Conveniences	4	4
Sports Centre	2	2
Swimming Pools	0	0
Sports Grounds & Parks	17	17
Vehicle Workshop	1	1
Brocks Hill Visitor Centre	1	1
Brocks Hill Country Park	1	1
Investment Property:		
Shops	3	3
Council Dwellings	1,191	1,199
Total	1,486	1,494

#### 43. Financial Instruments Balances

A financial Instrument is a contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another entity. Non-exchange transactions, such as those relating to taxes, benefits and government grants, do not give rise to financial instruments

**Financial Liability** - an obligation to transfer economic benefits controlled by the council and can be represented by a contractual obligation to deliver cash or financial assets or an obligation to exchange financial assets and liabilities with another entity that is potentially unfavourable to the council.

The council's financial liabilities held during the year are measured at fair value and carried at their amortised cost and comprised of long-term loans from the Public Works Loans board and inter-Local Authority lending, trade payables for goods and services received

**Financial Asset** - a right to future economic benefits controlled by the council that is represented by cash, equity instruments or a contractual right to receive cash or other financial assets or a right to exchange financial assets and liabilities with another entity that is potentially favourable to the council.

The council's financial assets held during the year are accounted for under the following classifications:

- Amortised Cost cash flows are solely payments of principal and interest and the business model is to collect the cash flows only
- Cash in hand
- Bank current and deposit accounts
- Fixed term deposits
- Loans to other local authorities
- Trade receivables for goods and services provided Fair value through Profit and Loss

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

Financial Assets	Non-Current			Current						
	Invest	ments	Deb	tors	Invest	ments	Deb	tors	То	tal
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Fair value through profit & loss	0	0	0	0	0	0	0	0	0	0
Amortised cost	73	73	19	14	18,219	8,354	2,154	2,232	20,465	10,673
Fair value through comprehensive income -										
designated equity instruments	0	0	0	0	0	0	0	0	0	0
Fair value though other comprehensive income	0	0	0	0	0	0	0	0	0	0
Total Financial Assets	73	73	19	14	18,219	8,354	2,154	2,232	20,465	10,673
Non Financial Assets									0	0
Total	73	73	19	14	18,219	8,354	2,154	2,232	20,465	10,673

Financial Liabilities	Non-Current			Current						
	Borro	Borrowings Creditors		litors	Borrowings		Creditors		Total	
	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21	2021/22	2020/21
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Fair value through profit & loss	0	0	0	0	0	0	0	0	0	0
Amortised cost	19,155	20,245	7	22	19,549	14,545	2,025	2,073	40,736	36,885
Total Financial Liabilities	19,155	20,245	7	22	19,549	14,545	2,025	2,073	40,736	36,885
Non Financial Liabilities	0	0	0	0	0	0	0	0	0	0
Total	19,155	20,245	7	22	19,549	14,545	2,025	2,073	40,736	36,885

#### 44. Financial Instruments Gains/Losses

The gains and losses recognised in the Comprehensive Income and Expenditure Statement in relation to financial instruments are made up as follows:

		Financial Assets Loans and Receivables			
	<b>2021/22</b> 2020/2				
	£000's	£000's			
Interest Expense	670	729			
Interest Income	(8)	(14)			
Net (Gain)/Loss for the Year	662	715			

#### 45. Fair Value of Assets and Liabilities Carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- Estimated interest rates at 31 March 2022 for loans and investments, including those loans from the Public Works Loan Board, are based on a rate equivalent to that of the outstanding period of each loan or investment.
- No early repayment or impairment is recognised
- Where an instrument will mature in the next 12 months, the carrying amount is assumed to approximate to fair value
- The fair value of trade and other receivables is taken to be the invoiced or billed amount

#### The fair values calculated are as follows:

Financial liabilities				
	31st March	2022	31st March 2	2021
	Carrying	Carrying Fair		Fair
	amount	value	amount	value
	£000's	£000's	£000's	£000's
Financial liabilities held at amortised cost	_			
Public Works Loans	(40,279)	(43,674)	(36,863)	(41,680)
Long term creditors	0	0	0	0
PFI & finance lease liabilities	(7)	(6)	(22)	(20)
Total	(40,286)	(43,680)	(36,885)	(41,700)

The fair value is more than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher

than the rates available for similar loans at the balance sheet date. This commitment to pay interest above current market rates increases the amount that the Council would have to pay if the lender requested or agreed to early repayment of the loans.

#### Financial assets

=:
Financial assets held at amortised cost
Long term Debtors
Total

31st March	2022	31st March 2021		
Carrying	Fair	Carrying	Fair	
amount	value	amount	value	
£000's	£000's	£000's	£000's	
20,446	20,446	10,659	10,659	
19_	19_	14_	14	
20,465	20,465	10,673	10,673	

The fair value is represented by the carrying amount as the Council has no material long-term investments.

#### 46. Nature and Extent of Risks Arising from Financial Instruments

The Council's activities expose it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council;
- **Liquidity risk** the possibility that the Council might not have funds available to meet its commitments to make payments;
- **Re-financing risk** the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms.
- **Market risk** the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

The Council's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimize these risks. The procedures for risk management are set out through a legal framework set out in the Local Government Act 2003 and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act.

# Overall these procedures require the Council to manage risk in the following ways:

- By formally adopting the requirements of the Code of Practice;
- By approving annually in advance prudential indicators for the following three years limiting:
  - The Council's overall borrowing;
  - The maximum and minimum exposures to fixed and variable rates;
  - The maximum and minimum exposures to the maturity structure of its debt;

- The maximum annual exposures to investments maturing beyond a year.
- By approving an Investment Strategy for the forthcoming year, setting out its criteria for both investing and selecting investment counterparties, in compliance with the Government Guidance:

These are required to be reported and approved at or before the Council's annual Council Tax setting budget or before the start of the year to which they relate. These items are reported with the annual Treasury Strategy and Plan which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported at least annually to Members.

These policies are implemented by a central treasury team. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed periodically.

#### **Credit Risk**

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are only made with UK banks and "top 20" building societies with a minimum long-term rating of 'A' and a short-term rating of F1. In addition, investments in money market funds may be made, provided that such funds have a long-term rating of 'AAA'. Top 20 is defined as building societies with a minimum asset base of £1 billion. The Council has a policy of not lending more than £1.5 million of its surplus balances to one institution.

The following analysis summarises the Council's maximum exposure to credit risk on other financial assets, based on experience of default, adjusted to reflect current market conditions. For sundry debtors, other debtors and housing rents the historical experience of default is based on the provision for bad and doubtful debts according to generally accepted accounting practice. This is adjusted to reflect current market conditions.

(IFRS 7) Financial Instruments; Due to the Covid-19 Pandemic 31 March 2021 has had an impact of financial pressures relating to the liquidity and credit risks.Covid-19 impacting on the local authorities financial sustainability.

	Amount at 31st March 2022	Historical Experience of Default	Market Conditions at 31st March 2022	Maximum Exposure to Default and Uncollectibility
	£000's	%	%	£000's
	Α	В	С	(A x C)
Deposits with banks and				
financial Institutions				
Local Authorities	0	0.00	0.00	0.00
A'AA' Rated Counterparties	0	0.00	0.00	0.00
'AA' Rated Counterparties	0	0.00	0.01	0.00
'A' Rated Counterparties	0	0.01	0.05	0.00
BBB' Rated Counterparties	0	0.00	0.20	0.00
Sundry Debtors *	1,283	0.04	0.04	51.32
Other Debtors	604	0.04	0.04	24.16
Housing Rents	381	0.02	0.02	7.62
				83.10

Whilst the current credit crisis in international markets has raised the overall possibility of default, the Council maintains strict credit criteria for investment counterparties. As a result of these high credit criteria, we have maintained historical default rates as a good indicator under these current conditions.

No credit limits were exceeded during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Council does not allow credit for customers, such that all of the debtor's balance is past its due date for payment. The past due amount can be analysed by age as follows:

	2021/22	2020/21
	£000's	£000's
Less than three months	513	111
Three to six months	16	22
Six months to one year	55	102
More than one year*	699	719
	1,283	954

<sup>\*</sup> The majority of debt that has been outstanding for more than one year relates to the overpayment of housing benefit where instalment payments have been set up.

<sup>\*</sup> **Sundry debtors** includes the overpayment of housing benefits, building control fees and charges, licensing fees and other service fees and charges.

#### **Liquidity Risk**

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the Treasury Strategy and Plan and Investment Strategy reports), as well as through a comprehensive cash flow management system, as required by the Code of Practice. This seeks to ensure that cash is available when it is needed.

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the Public Works Loan Board (PWLB) provides access to longer term funds, it also acts as a lender of last resort to councils (although it will not provide funding to a council whose action is unlawful).

The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

#### Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved prudential indicator limits for the maturity structure of debt, and the limits placed on investments placed for greater than one year in duration, are the key parameters used to address this risk. The Council approved the Treasury Strategy and Plan and Investment Strategy to address the main risks, and the central treasury team addresses the operational risks within the approved parameters.

#### This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- Monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments to provide stability of maturities and returns in relation to the longer term cash flow needs.

#### The maturity analysis of financial liabilities is as follows:

	2021/22	2020/21
	£000's	£000's
Less than one year	21,460	16,618
Between one and two years	1,013	1,029
Between two and five years	3,019	3,019
More than five years	15,130_	16,219_
	40,622	36,885
Short Term Creditors*	(1,911)	(2,073)
Short Term Borrowing	(19,549)	(14,545)
Long Term Creditors	(19,155)	(22)
Long Term Borrowing	(7)	(20,245)
	(40,622)	(36,885)

All trade and other payables are due to be paid in less than one year.

\*Amounts owing to and from central government and other local government agencies are not deemed financial instruments, as they represent statutory obligations, rather than tradable instruments. Consequently, the short-term creditors figure here is lower than the Balance Sheet figure.

#### **Market Risk**

#### **Interest Rate Risk**

Movements in interest rates have a complex impact on the Council. For instance, a rise in interest rates would have the following effects:

- **Borrowings at variable rates** the interest expense charged to the Comprehensive Income and Expenditure Statement will rise
- Borrowings at fixed rates the fair value of the liabilities borrowings will fall
- **Investments at variable rates** the interest income credited to the Comprehensive Income and Expenditure Statement will rise
- Investments at fixed rates the fair value of the assets will fall

Borrowings are not carried at fair value, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. Movement in the fair value of fixed rate investments will be reflected in the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and affect the General Fund Balance.

The Council has a number of strategies for managing interest rate risk. The policy is to have no more than 25% of its borrowings in variable rate loans. The risk of loss is ameliorated by the fact that a proportion of Government grant payable on financing costs will normally move with prevailing interest rates or the Council's cost of borrowing and provide compensation for a proportion of any higher costs.

The treasury management team has an active strategy for assessing interest rate exposure that feeds into the setting of the annual budget and which is used to update the budget during the year. This allows any adverse changes to be accommodated. The analysis will also advise whether new borrowing taken out should be fixed or variable.

According to this assessment strategy, at 31 March 2022, if interest rates had been 1% higher with all other variables held constant, the financial effect would have been:

	£000's	£000's
Increased return on money market investments Impact on Income and Expenditure Account	<u>(47)</u>	<u>(42)</u> (42)
Share of Overall Impact Credited to the HRA	(20)	(11)

The current Bank of England Base Rate is 1%. While there is scope for a rate cut, in the current inflationary environment, the probability is so small that the Council does not regard the risk to be material.

#### Price Risk

The Council is not exposed to price risk as it does not invest in equity shares.

#### Foreign Exchange Risk

The Council has no financial assets or liabilities denominated in foreign currencies and thus no exposure to loss arising from movements in exchange rates.

#### 47. Agency Services

The Council does not normally act as an agent for other entities, beyond its role as a billing authority, collecting Council Tax and Non-Domestic Rates on behalf of Central Government and local precepting authorities. These transactions are reflected in the Collection Fund, details of which are disclosed later on in these financial statements.

However, during 2021/22, the Council was obliged to act on behalf of Central Government, for the administration and distribution of various monies related to relief payments to local people and businesses, to alleviate the economic effects of the various Covid-19 lockdowns.

While the Council was given discretion over the distribution of certain funds, the majority of the relief grant funding received in 2021/22 was distributed in accordance

with criteria determined by Central Government. As such, while the former are deemed *Principal* transitions, and are included as expenditure and income of the Council in-year, the latter are deemed *Agency* transactions, and are excluded from the primary financial statements.

## Below is a table listing the grant schemes and the volume and amount paid out by the Council in 2021/22.

	Number	_Value_
		£000s
Restart Grants	213	1,458
Local Restrictions Support Grant Closed	51	84
Closed Business Lockdown Payment	12	62
Omicron Hospitality & Leisure Grant	87	239
Test and Trace Support Payments Main Scheme	219	110
Total Processed as Agent	582_	1,953
Additional Restrictions Grant	365	1,283
Additional Restrictions Taxi Grant	35	35
ARG Contribution to LLEP	1	8
Omicron Top-Up Grant	52	52
Test and Trace Support Payments Discretionary	128	64
Total Processed as Principal	581	1,442
Grant Total	1,163	3,395

#### 48. Contingent Liabilities

#### **Municipal Mutual Insurance**

The Scheme of Arrangement was enacted in 2012/13. The impact upon the Council as a scheme creditor is not clear, nor is the consequential impact on future funding for unknown claims incurred but not reported between 1974 and 1992. Whilst the Council has so far fulfilled its obligations to the scheme, the total liability going forward is uncertain, and there thus remains the possibility of future demands on Council funds.

#### Litigation

In May 2017, the Council demolished the property located at 6 Long Street, Wigston, on the advice of a structural engineer that the property was dangerous and posed a risk of further collapse. The appropriate notices were served. The owner failed to clear the site, and following further issues with ASB and arson, the Council cleared the debris, following the service of a further Notice.

The costs are recoverable under the Building Act 1984 as a local land charge, and the council has the power of sale as if it were a mortgagee in possession. Proceedings were commenced to assume possession of the property in the absence of any response from the owner.

Upon commencement of the proceedings, the owner eventually responded by defending the claim on the basis that the property was not dangerous, and the council shouldn't have demolished it.

The matter was listed for a 2-day trial which has now been delayed as a 3-day hearing will be required.

The agreed costs limit set by the court was that the Council's legal fees were not to exceed £45k, recoverable in the event that the Council succeeds; payable along with the defendant's costs in the event that the Council loses.

# 49. <u>Prior Period Adjustments, Changes in Accounting Policies and Estimates and Errors</u>

There are no prior period adjustments which relate to the 2020/21 Accounts.

## THE HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT

This account summarises the resources that have been generated and consumed in providing services and managing the Council's Housing Revenue Account (HRA) during the last year. It includes all day-to-day expenses and related income on an accruals basis, as well as transactions measuring the value of fixed assets actually consumed and the real projected value of retirement benefits earned by employees in the year.

imployees in the year.		2021/22	2020/21
	Note	£000's	£000's
Expenditure			
Repairs and maintenance		1,302	849
Supervision and management		571	649
Rents, rates, taxes and other charges		49	12
Depreciation and impairment of non-current assets	6, 7	53	442
Debt management charges		9	6
Increase/(decrease) in bad debt provision		35	72
Total Expenditure		2,019	2,030
Income			
Dwellings rent		(4,924)	(4,873)
Non dwellings rent		(73)	(72)
Charges for services and facilities		(98)	
Total Income		(5,095)	(5,040)
Net Income of HRA Services as included in the whole authority Comprehensive Income and Expenditure Statement		(3,076)	(3,010)
HRA services share of Corporate and Democratic Core HRA Share of other amounts included in whole authority net expenditure of continuing operations not allocated to specific		1,162	1,195
services		2	(1,811)
Net Income of HRA Services		(1,912)	(1,811)
HRA share of the operating income and expenditure included in the whole authority Comprehensive Income and Expenditure Statement :			
(Gain)/Loss on the Sale of HRA non-current assets		(272)	(87)
De-recognition of Non-Current Assets		163	381
Interest and investment income		(3)	(3)
Interest payable and similar charges		<b>506</b>	533
Pensions interest cost and expected return on pension			
assets		47	41
(Surplus) / Deficit for the Year on HRA Services		(1,471)	(946)

#### MOVEMENT ON THE HOUSING REVENUE ACCOUNT STATEMENT

This reconciliation statement summarises the differences between the outturn on the HRA Income and Expenditure Account and the HRA Balance.

		2021/22	2020/21
	Note	£000's	£000's
Balance on the HRA at the end of the previous reporting period		(1,332)	(1,139)
(Surplus) / Deficit for the year on the HRA Income and Expenditure Statement Adjustments made between Accounting Basis and funding basis under		(1,471)	(946)
statute	1	1,648	753
Net (increase) or decrease before transfers to or from reserves	•	177	(193)
Transfers to or (from) Reserves	_	0_	0
(Increase) or decrease in year on the HRA	•	177	(193)
Balance on the HRA at the end of the current reporting period	•	(1,155)	(1,332)

# 1. <u>Adjustment Between Accounting Basis and Funding Basis Under Statute</u>

	2021/22	2020/21
	£000's	£000's
Impairment of non-current assets	1,640	1,092
(Gain) / loss on the sale of non-current assets	272	87
Accumulating compensating absences	4	(1)
De-recognition of non-current assets  Net charges made for retirement benefits in accordance	(163)	(381)
with IAS 19	(221)	(147)
Transfer (to) / from major repairs reserve	0	0
Revenue contribution to capital	0	0
Employers contribution payable to the Leicestershire		
Pension Fund and retirement benefits payable direct to		
pensioners	116	103
Adjustments made between Accounting Basis and		
Funding Basis under Statute	1,648	753

#### 2. Balance Sheet Value of Authority's Housing Stock

	2021/22	2020/21
	£000's	£000's
Operational Assets		
Dwellings	72,121	66,000
Other Land and Buildings	1,279	1,186
	73,400	67,186
Non Operational Assets		
Investment Property	138	129
Total	73,538	67,315
Dwellings Other Land and Buildings  Non Operational Assets Investment Property	72,121 1,279 73,400	66,0 1,1 67,1

The vacant possession value of dwellings on 31 March 2022 was £172,994,888 (2020/21 £158,328,350), against a balance sheet value of £72,120,547 (2020/21 £65,999,703) at the same point in time.

The difference reflects the fact that social housing rents generate a lower income stream than could be obtained in the open market. The value placed on assets in a commercial environment will reflect the required economic rate of return in relation to income streams that the assets might be expected to generate throughout their economic life. To the extent that income streams are constrained to serve a wider social purpose, the value of capital assets employed for council housing will be reduced.

#### 3. Housing Stock

The Council was responsible for managing on average 1195 dwellings during 2021/22. The stock at year end was as follows;

	2021/22	2020/21
	Number	Number
Houses / Bungalows	661	665
Flats / Maisonettes	530	534
Total Stock	1,191	1,199

#### The change in stock can be summarised as follows;

	2021/22	2020/21
	Number	Number
Stock at 1 April	1,199	1,202
Sales	(10)	(3)
Additions	2	0
Stock at 31 March	1,191	1,199

#### 4. Major Repairs Reserve

	2021/22	2020/21
	£000's	£000's
Balance at 1 April	412	10
Amounts Transferred In	1,693	1,534
Transfers to/(from) HRA		
Used for Capital Expenditure	(1,655)	(1,132)
Balance at 31 March	450	412

#### 5. Funding of HRA Stock

A total of £1,919,855 was spent on the Authority's housing stock in 2021/22 (£1,236,832 in 2020/21).

#### This was funded as follows:

	2021/22	2020/21
	£000's	£000's
Major Repairs Reserve	1,643	1,237
Capital Receipts	277	0
Unsupported Borrowing	0	0
Balance at 31 March	1,920	1,237

**HRA Capital Receipts** retained by the Authority for 2021/22 totalled £567,283 (2020/21 £158,494). These were entirely attributable to the sale of council houses under the Right to Buy Scheme.

#### 6. Depreciation and Amortisation

The total charge for non-current assets within the Authority's HRA during the financial year 2021/22 is £1,692,938.79 (2020/21 £1,533,680)

	2021/22	2020/21
	£000's	£000's
Dwellings	1,457	1,352
Other Land & Buildings	208	153
Plant, Equipment & Vehicles	2	2
Intangibles (Computer Software)	26	27
Total	1,693	1,534

#### 7. Impairment of HRA Assets

Due to Central Government changes in valuation guidelines, there was no net impairment charge made to the HRA for 2021/22. Instead, there was a considerable reversal of impairment charged in previous years.

	2021/22	2020/21
	£000's	£000's
Dwellings <b>Total</b>	<u>(1,659)</u> (1,659)	<u>(1,092)</u> (1,092)
Iotai	(1,000)	(1,002)

#### 8. Rent Arrears

During the year rent arrears have increased by £36,000.

	2021/22	2020/21
	£000's	£000's
Arrears at 31 March	349	313

A bad debt provision has been made in the accounts in respect of potentially uncollectible rent arrears. The value of the provision on 31 March 2022 is £264,171 (31 March 2020 £236,223).

#### 9. HRA Share of Contribution To or From the Pension Fund

To Comply with IAS 19 the current service costs for the HRA are incorporated into Supervision and Management and Repairs and Maintenance costs shown.

These Items are then reversed by the net effect of the following items:

- (i) **Net Charges Made for Retirement Benefits** in Accordance with IAS 19. This amounted to £221,760 in 2021/22 (£147,040 in 2020/21).
- (ii) **Employers Contributions** to Leicestershire County Council pension fund and retirement benefits paid direct to pensioners. This amounted to £115,613 in 2021/22 (£103,354 in 2020/21).

#### **COLLECTION FUND**

#### **Explanatory Foreword**

The Collection Fund is an agent's statement that reflects the statutory obligation of billing authorities to maintain a separate Collection Fund. The statement shows the transactions of the billing authority in relation to the collection from taxpayers of Council Tax and National Non-Domestic Rates (NNDR) and its distribution to local government bodies and the Government.

The Council has a statutory requirement to operate a Collection Fund as a separate account to the General Fund. The purpose of the Collection Fund therefore, is to isolate the income and expenditure relating to Council Tax and National Non-Domestic Business Rates. The administrative cost associated with the collection process is charged to the General Fund.

Collection Fund surpluses declared by the billing authority in relation to Council Tax are apportioned to the relevant precepting bodies in the subsequent financial year. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year. For Oadby and Wigston, the Council Tax precepting bodies are the Leicestershire County Council (LCC), the Police and Crime Commissioner for Leicestershire (PCCL) and the Leicester, Leicestershire and Rutland Combined Fire Authority (LLRCFA).

In 2013/14, the local government finance regime was revised with the introduction of the retained business rates scheme. The main aim of the scheme is to give councils a greater incentive to grow businesses in the borough. It does, however, also increase the financial risk due to non-collection and the volatility of the NNDR tax base.

The scheme allows the Council to retain a proportion of the total NNDR received. The Oadby and Wigston share is 40% with the remainder paid to precepting bodies. For Oadby and Wigston the NNDR precepting bodies are Central Government (50% share), County Council (9%) and Fire Authority (1% share).

NNDR surpluses declared by the billing authority in relation to the Collection Fund are apportioned to the relevant precepting bodies in the subsequent financial year in their respective proportions. Deficits likewise are proportionately charged to the relevant precepting bodies in the following year.

The national code of practice followed by Local Authorities in England stipulates that a Collection Fund Income and Expenditure account is included in the Council's accounts. The Collection Fund balance sheet meanwhile is incorporated into the Council's consolidated balance sheet.

The Accounts include an Explanatory Forward, a Statement of Accounting Policies and an Income and Expenditure Account, together with supporting notes.

#### **COLLECTION FUND**

#### **Accounting Policies**

#### 1. Income and Expenditure

The accounts have been prepared on an accruals basis. This means sums due to or from the Collection Fund, are included whether or not the cash has actually been received or paid in the year.

The above policy is not followed when dealing with the apportionment of the surplus or deficit on the fund to precepting authorities.

# 2. <u>Council Tax/NNDR Bad Debt Provision and NNDR Provision for Valuation Appeals</u>

A provision is created when a sum of money is set aside to meet future specific expenses which are likely or certain to be incurred, but the amount of which cannot yet be determined accurately.

The Collection Fund provides for bad debts on arrears on the basis of prior year experience and the current year's collection rates.

# 3. <u>Collection Fund updates for 31 March 2022 includes the following</u>: (see Statement of Accounting policies – Note 30)

- Council Tax Collection Fund surplus/deficits.
- Transfer between the General Fund and the Collection adjustment Account.
- Covid-19 Pandemic /Grants schemes not Collection Fund Transactions.
- 75% Tax Income Guarantee Compensation.
- Covid-19 Council Tax Hardship Fund.
- NNDR National Non- Domestic Rates Deficits/Surplus.

#### THE COLLECTION FUND ACCOUNT

	2020/21					2021/22	
Business	Council			_	Business		
Rates	Tax	Total		Note	Rates	Council Tax	Total
£000's	£000's	£000's	<u> </u>	ž	£000's	£000's	£000's
			Income				
0	32,754	32,754	Council Tax Payers		0	34,875	34,875
			Transfers from General Fund -				
0	249	249	Council Tax Benefits		0	(136)	(136)
6,369	0	6,369	• •	3	10,723		10,723
			Apportionment of Previous Year Deficit	-			
83	0	83	Central Government		2,781	0	2,781
20	0	20	Oadby & Wigston Borough Council		2,179	35	2,214
0	0	0	Leicestershire County Council		416	152	568
			Police and Crime Commissioner for				
0	0	0	Leicestershire		0	26	26
			Leicester, Leicestershire & Rutland				
0	0	0	_		54	8	62
6,472	33,003	39,475	Total Income		16,153	34,960	51,113
			Expenditure				
12,742	32,841	•	Precepts and Demands	4	13,007	34,464	47,471
55	0		Costs of Collection		55	0	55
(2)	0	(2)	Court Costs		0	0	0
			Bad and Doubtful Debts -				
192	75	267	Write Offs		(739)	0	(739)
14	142	156	Provisions		360	256	616
(466)	0	(466)	• •			0	0
			Apportionment of Previous Year Surplus	s -			
0	0	0	Central Government		0	0	0
0	13	13	Oadby and Wigston Borough Council		0	0	0
69	74	143	Leicestershire County Council		0	0	0
			Leicester, Leicestershire & Rutland				
0	13	13	Combined Fire Authority		0	0	0
			Police and Crime Commissioner for				
0	4	4	Leicestershire		0	0	0
			Disregarded Amounts - Renewable				
8	0	8	Energy		8	0	8
95	0	95	Transitional Relief		(11)	0	(11)
12,707	33,162	45,774	_Total Expenditure		12,680	34,720	47,400
6,235	159	6,394	Movement on Fund		(3,473)	(240)	(3,713)
					,	, ,	
(230)	51	(179)	Balance at Beginning of Year		6,005	210	6,215
,		` ,	g g				
6,005	210	6,215	(Surplus)/Deficit on Fund at End of Year		2,532	(30)	2,502
			Allocated to -				
3,003	0	3,003	Central Government		1,266	0	1,266
2,402	26	2,428	Oadby and Wigston Borough Council		1,013	(3)	1,010
540	150	690	Leicestershire County Council		228	(21)	207
5-10	100	330	Leicesters line County Council Leicester, Leicestershire & Rutland		220	(21)	201
60	8	68	Combined Fire Authority		25	(2)	23
00	J	50	Police and Crime Commissioner for		20	(2)	
0	26	26	Leicestershire		0	(4)	(4)
6,005	210	6,215			2,532	(30)	2,502
			=			(00)	

#### NOTES TO THE COLLECTION FUND ACCOUNT

#### 1. Council Tax Balance and Transactions at Year End

For the purpose of the Balance Sheet, it is considered that this authority acts as an agent, collecting Council Tax on behalf of the major preceptors and itself. Council Tax transactions and balances are therefore allocated between this authority and the other major preceptors.

Shown below are the allocations to all preceptors as at 31st March 2022.

		Bad Debt	Over & Pre	(Surplus)	Balance	Balance
	Arrears	Provision	payments	/Deficit	Payable	2020/21
Authority	£000's	£000's	£000's	£000's	£000's	£000's
Leicestershire County Council	2,226	(826)	(480)	(21)	899	1,101
Leicestershire PCCO	396	(147)	(85)	(4)	160	191
Combined Fire Authority	114	(42)	(25)	(2)	45	56
<b>Total Other Major Preceptors</b>	2,736	(1,015)	(590)	(27)	1,104	1,348
Oadby & Wigston Borough						
Council	367	(136)	(79)	(3)	149	328
Total All Preceptors	3,103	(1,151)	(669)	(30)	1,253	1,676

#### 2. Council Tax

Council Tax derives from charges raised according to the value of residential properties, which have been classified into 9 valuation bands (A-H) for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by the Council for the forthcoming year and dividing this by the Council Tax base (i.e. the equivalent numbers of Band D dwellings).

The Council Tax base for 2021/22 has increased to £17,558.70 (£17,520.50 in 2020/21).

	Estimated No. of		No.of Band
	Taxable Properties		D
	after Effect of		Equivalent
Band	Discounts	Ratio	Dwellings
Z	5.64	5/9	3.10
Α	2620.30	6/9	1,746.90
В	5003.25	7/9	3,891.40
С	6125.03	8/9	5,444.50
D	2810.35	9/9	2,810.40
Ε	1800.08	11/9	2,200.10
F	479.71	13/9	692.90
G	435.72	15/9	726.20
Н	<u>68.20</u>	18/9	136.40
Total	19,348.28		17,651.90
Add Adj	ustment**		174.20
Deduct	Allowance for Losses in	Collection	(267.40)
Counci	l Tax Base		17,558.70

#### \*\* Adjustment

#### NOTES TO THE COLLECTION FUND ACCOUNT

The adjustment relates to anticipated changes during the year for successful appeals against valuation bandings, new properties, demolitions, disabled persons relief, exempt properties, and crown contributions.

#### 3. Income from Business Ratepayers (Non - Domestic Rates or NDR)

In 2013/14, the administration of NNDR changed following the introduction of a business rates retention scheme which aims to give councils a greater incentive to grow businesses but also increases the financial risk due to volatility and non-collection of rates. Instead of paying NNDR to the central pool, local authorities retain a proportion of the total collectable rates due. In the case of Oadby and Wigston the local share is 40%. The remainder is distributed to preceptors and in the case of Oadby and Wigston these are Central Government 50%, Leicestershire County Council (LCC) 9% and 1% to the Leicester, Leicestershire and Rutland Combined Fire Authority (CFA).

When the scheme was introduced, Central Government set a baseline level for each authority identifying the expected level of retained business rates and a top up or tariff amount to ensure that all authorities receive their baseline amount. Tariffs due from authorities payable to Central Government are used to finance the top ups to those authorities who do not achieve their targeted baseline funding. In this respect Oadby and Wigston paid a tariff in 2021/22 to the value of £3,761,260 (£0 in 2020/21) (see Note 9, Notes to the Core Financial Statements).

In addition to the top up, a 'safety net' figure is calculated at 92.5% of baseline amount which ensures that authorities are protected to this level of Business Rates income. For Oadby and Wigston the value of safety net figure is £205,632 in 2020/21 (£167,673 in 2020/21). The comparison of business rate income to the safety net uses the total income collected from business rate payers and adjusts for losses in collection, losses on appeal, transitional protection payments, the cost of collection and the revision to Small Business Rate Relief (announced in the Autumn Statement 2014) not allowed for when the safety net was set.

A further Safety Net or Levy system acts to ensure that any local authority is protected from a net localised business rate yield of less than 92.5% of its Baseline Funding. A Safety Net grant is paid if the authority's yield falls below this with a Levy being imposed if it is greater. In 2021/22, the Council was in a Levy position of £0 (Levy of £0 for 2020/21).

In addition to the local management of business rates, authorities are expected to finance appeals made in respect of rateable values as defined by the Valuation Office Agency, and hence business rates outstanding as at 31 March 2021. As such, authorities are required to make a provision for these amounts. Appeals are charged and provided for in proportion of the precepting shares.

The total provision charged to the collection fund for 2021/22 has been calculated at £386,801 (£601,638 2020/21).

#### NOTES TO THE COLLECTION FUND ACCOUNT

The total non-domestic rateable value at 31 March 2022 was £34,282,351 (£34,674,409 31 March 2020). The national non-domestic multipliers for the year were:

Full Small Business

0.512 (0.504 for 2020/21) 0.499 (0.491 for 2020/21)

Shown below are the allocations to all preceptors as at 31 March 2022.

	<b>A</b>	Bad Debt	Appeals	Over & Pre	(Surplus)	Balance	Balance
	Arrears	Provision	Provision	payments	/Deficit	Payable	2020/21
<u>Authority</u>	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Central Government	784	(191)	(483)	(431)	1,266	945	2,527
Leicestershire County Council	141	(34)	(87)	(78)	228	170	454
Combined Fire Authority	16	(4)	(10)	(8)	25	19	51
Total Other Major Preceptors	941	(229)	(580)	(517)	1,519	1,134	3,032
Oadby & Wigston Borough							
Council	587	(153)	(387)	(345)	996	698	2,020
Total All Preceptors	1,528	(382)	(967)	(862)	2,515	1,832	5,052

#### 4. Precepts and Demands

	2020/21		2021/22		
Business Rates £000's	Council Tax £000's	Total £000's	Business Rates £000's	Council Tax £000's	Total £000's
1,147	23,542	24,689 Leicestershire County Council	1,171	24,771	25,942
0	4,085	4,085 Leicestershire Police Authority	0	4,359	4,359
127	1,193	1,320 Combined Fire Authority	130	1,217	1,347
6,371	0	<b>6,371</b> Central Government	6,503	0	6,503
5,097	4,021	9,118 Oadby and Wigston Borough Council	5,203	4,117	9,320
12,742	32,841	45,583 Total	13,007	34,464	47,471

#### **Notes to the Accounts**

#### **Accounting Policies**

#### 1. General

The Statement of Accounts has been prepared with reference to the objective of showing the results of the stewardship and accountability of elected members and management for the resources entrusted to them, and on the underlying assumption of a going concern basis.

The Statement of Accounts summarises the council's transactions for the 2021/22 financial year and its position at the year- end of 31 March 2022. The council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2015, which requires the statement to be prepared in accordance with proper accounting practices. These practices under Section 21 of the 2003 Act primarily comprise the Code of Practice on Local Council Accounting in the United Kingdom 2021/22, supported by International Financial Reporting (IFRS) statutory Standards and guidance issued under Section 12 of the Local Government Act 2003.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of noncurrent assets and financial instruments.

The council's accounting policies are updated annually to reflect any changes in IFRS, including changes in International Public Sector Accounting Standards (IPSAS), HM Treasury guidance, CIPFA guidance, The Service Reporting Code of Practice

(SeRCOP) or any other change in statute, guidance or framework impacting on the council's accounts.

The council's accounting policies as far as possible have been developed to ensure that the accounts are understandable, relevant, free from material error or misstatement, reliable and comparable, and are applied consistently.

Revisions to accounting estimates are recognised in the period in which the estimate is revised and in any future periods affected. Critical judgements and areas where the use of estimates is significant are discussed at the end of this section in note 26.

# 2. Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received.

#### In particular:

- Fees, charges, and rents due from customers are accounted for as income at the date the Council provides the relevant goods or services.
- Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventory on the Balance Sheet.
- Works are charged as expenditure when they are completed before which they are carried as works in progress on the Balance Sheet.
- Interest payable on borrowings and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather

- than the cash flows fixed or determined by the contract.
- Where income and expenditure
  has been recognised, but cash has
  not been received or paid, a debtor
  or creditor for the relevant amount is
  recorded in the balance sheet.
  Where it is doubtful that debts will be
  settled, the balance of debtors is
  written down and a charge made to
  revenue for the income that might
  not be collected.

#### Exceptions to this are:

- Telephone accounts are being charged to that year which has most of the quarter to which the rental or the charge relates as appropriate. This is rather than apportioning them between the financial years and as this policy is consistently applied each vear it does have a material effect on the year's accounts.
- Insurance premiums are due on the 30 September each year and are charged to the year that the payment is made and not adjusted between the years.
- Rentals and maintenance agreements are consistently charged to the year where the period starts and are not apportioned between the years.

Exceptions to the accrual's principle are consistently applied each year, and therefore do not have a material effect on the year's accounts.

#### 3. Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are highly liquid investments that mature in [specified period, no more than three months] or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the authority's cash management.

#### 4. Exceptional Items

Exceptional items are material items which derive from individual events that fall within the ordinary activities of the Council and are identified exceptional items by virtue of their size, nature, or incidence. When items of income and expense are material, their and amount is disclosed separately, either on the face of the Comprehensive Income Expenditure Statement or in the notes to the accounts, depending on how significant the items are to understanding of the council's financial performance

# 5. Prior period adjustments, changes in accounting policies and estimates and errors

Prior period adjustments may arise as a result of a change in accounting policies or to correct a material error. Changes in accounting estimates are accounted for prospectively, i.e., in the current and future years affected by

the change and do not give rise to a prior period adjustment.

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the council's financial position or financial performance. Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

#### 6. Charges to Revenue for Non-Current Assets

Service revenue accounts, support services and trading accounts are debited with the following charges to record the real cost of holding non-current assets during the year:

- Depreciation attributable to the assets used by the relevant service.
- Revaluation and Impairment losses on assets used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off.
- **Amortisation** of intangible fixed assets attributable to the services.

The Council is not required to raise Council Tax to cover depreciation, impairment loses or amortisations. However, it is required to make an annual provision from revenue (known

as the Minimum Revenue Provision - MRP) to contribute towards the reduction in its overall borrowing requirement. For this year, in respect of debt that is supported by Revenue Support Grant (RSG), the provision is calculated using the Capital Financing Requirement (CFR) method. For new borrowing for which no Government support has been given and is therefore self-financed, the asset life method has been used for the 2021/22 accounts.

The CFR method calculates the provision as 4% of the non-housing supported CFR at the end of the preceding financial year (4% of the capital expenditure funded by supported borrowing).

The asset life method requires MRP to be made in equal annual instalments over the estimated life of the asset for which the unsupported borrowing is undertaken.

The annuity asset life method requires that the MRP for each year be the amount presumed to be the principal element of the equal amounts that would be payable each year in respect of a loan at a specified rate of interest that would reduce the outstanding principal amount to zero at the end of the estimated useful life of the asset. This results in an MRP charge that rises over time. This is deemed to be particularly appropriate for assets which generate increasing revenues over time.

Depreciation, impairment losses and amortisations are therefore replaced by revenue provision in the Movement in Reserves Statement, by way of an adjusting transaction with the Capital Adjustment Account for the difference between the two.

## 7. Council tax and non-domestic rates (England)

Billing authorities act as agents, collecting council tax and non-domestic rates (NDR) on behalf of the major preceptors (including government for NDR) and, as principals, collecting council tax and NDR for themselves.

Billing authorities are required by statute to maintain a separate fund (the Collection Fund) for the collection and distribution of amounts due in respect of council tax and NDR. Under the legislative framework for the Collection Fund, billing authorities, major preceptors and central government share proportionately the risks and rewards that the amount of council tax and NDR collected could be less or more than predicted.

#### **Accounting for Council Tax and NDR**

The council tax and NDR income included in the Comprehensive Income and Expenditure Statement is the council's share of accrued income for However, the vear. regulations determine the amount of council tax and NDR that must be included in the council's General Fund. Therefore, the difference between the income included in the Comprehensive Income and Expenditure Statement and the amount required by regulation to be credited to the General Fund is taken to Collection Fund Adjustment the Account and included as a reconciling item in the Movement in Reserves Statement.

The Balance Sheet includes the council's share of the end of year balances in respect of council tax and NDR relating to arrears, impairment allowances for doubtful debts,

overpayments and prepayments and appeals.

Where debtor balances for the above are identified as impaired because of a likelihood arising from a past event that payments due under the statutory arrangements will not be made, the asset is written down and a charge made to the taxation and non-specific grant income and expenditure line in the CIES. The impairment loss is measured as the difference between the carrying amount and the revised future cash flows.

#### 8. Employee Benefits

#### **Benefits Payable During Employment**

Short-term employee benefits (those that fall wholly within 12 months of the year end), such as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits such as car loans for current employees, are recognised as an expense in the year in which employees render service to the Council.

An accrual is made against the service in the Surplus or Deficit on the Provision of Services for the cost of holiday entitlements and flexitime earned by employees but not taken before the year end and which employees can carry forward into the next financial year. The accrual made is required under statute to be reversed out of the General Fund Balance by a credit to the Un-useable Reserve - Accumulated Absence Account in the Movement in Reserves Statement so that holiday entitlements are charged to revenue in the financial year in which the holiday absence occurs.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy in exchange for those benefits and are charged on an accruals basis to the appropriate service segment or, where applicable, to a corporate service segment at the earlier of when the council can no longer withdraw the offer of those benefits or when the council recognises costs for a restructuring.

Where termination benefits involve the enhancement of pensions, statutory provisions require the General Fund Balance to be charged with the amount payable by the council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, appropriations are required to and from the Pensions Reserve to remove the notional debits and credits for pension enhancement termination benefits and replace them with debits for the cash the pension fund to pensioners and any such amounts payable but unpaid at the year-end.

#### **Post-employment Benefits**

Employees of the Council are members of the Local Government Pensions Scheme, administered by Leicestershire County Council.

The Local Government Scheme is accounted for as a defined benefits scheme: -

 The liabilities of the pension scheme attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e., an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc. and projections of future earnings for current employees.

- Liabilities are discounted to their value at current prices, using a discount rate of 2.8% and 2.9% dependent on the duration of the liability. (A Corporate Bond yield curve is constructed based on the constituents of the iBoxx Corporates AA bond index and using the UBS delta curve fitting methodology. The discount is set based on the employer's own weighted average duration).
- The assets of pension fund attributable to the Council are included in the Balance Sheet at their fair value:
  - Quoted securities current bid price
  - Unquoted securities professional estimate
  - Unitised securities current bid price
  - Property market value

The change in the net pension's liability is analysed into the following components:

• Service Cost comprising;

Current service cost - the increase in liabilities as result of years of service earned this year - allocated in the Comprehensive Income and Expenditure Statement to the revenue accounts of services for which the employees worked.

Past service cost – the increase in liabilities arising from current year decisions whose effect relates to years of service

earned in earlier years – debited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non-Distributed Costs.

Net Interest cost – the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement.

Remeasurements comprising;

The return on plan assets – excluding amounts included in net interest on the net defined benefit liability – charged to the Pensions Reserve as Other Comprehensive Income and Expenditure

Actuarial gains and losses – changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Comprehensive Income and Expenditure Statement.

Contributions paid to the pension fund – cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.

In relation to retirement benefits, statutory provisions require the General Fund Balance to be charged with the amount payable by the Council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace

them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year end.

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

#### 9. Events after the Reporting Period

Events after the Balance Sheet date are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- Those that provide evidence of conditions that existed at the end of the reporting period – the Statement of Accounts is adjusted to reflect such events
- Those that are indicative of conditions that arose after the reporting period – the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect, disclosure is made in the notes of the nature of the events and their estimated financial effect.

Events taking place after the date of authorisation for issue are not reflected in the Statement of Accounts.

#### 10. Financial Instruments

#### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and are carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

For most of the borrowings that the council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest); and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years.

#### **Financial Assets**

Financial assets are classified based on a classification and measurement approach that reflects the business model for holding the financial assets and their cash flow characteristics. The Council holds financial assets measured at:

- amortised cost, and
- fair value through profit or loss (FVPL)
- [also refer to financial assets at fair value through other comprehensive income (FVOCI) and/or financial assets

designated at FVOCI, where the authority holds or has designated such financial instruments].

The Council's business model is to hold investments to collect contractual cash flows. Financial assets are therefore classified as amortised cost, except for those whose contractual payments are not solely payment of principal and interest (i.e., where the cash flows do not take the form of a basic debt instrument) [tailor as appropriate where the business model for any financial assets is not to hold investments solely to collect cash flows].

#### **Loans and Receivables**

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to Comprehensive Income Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

However, the Council has made several loans to employees as part of its assisted car purchase scheme at less than market rates (soft loans). When soft loans are made, a loss is recorded in the Comprehensive Income and Expenditure Statement for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is

credited at a marginally higher effective rate of interest than the rate receivable from employees, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income Expenditure Statement to the net gain against the General Fund Balance is managed by a transfer to or from the Instruments Adjustment Financial Account in the Movement in Reserves Statement on the General Fund Balance.

Where assets are identified as impaired because of the likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement.

Any gains or losses that arise on derecognition of the asset are credited or debited to the Comprehensive Income and Expenditure Statement.

## 11. Government Grants and Contributions

Whether paid on account, by instalments or in arrears, Government grants, third party contributions and donations are recognised as due to the Council when there is a reasonable assurance that:

- The Council will comply with the conditions attached to the payments, and
- The grants or contribution will be received.

Amounts recognised as due to the Council are not credited to the Comprehensive Income and Expenditure Statement until conditions attached to the grant or contribution have been satisfied. Conditions are stipulations that specify that the future economic benefits or service potential embodied in the asset acquired using the grant or contribution, are required to be consumed by the recipient as specified, or future economic benefits or service potential must be returned to the transferor.

Monies advanced as grants and contributions for which conditions have not been satisfied are carried in the Balance Sheet as creditors. When conditions are satisfied, the grant or contribution is credited to the relevant service line (attributable revenue grants and contributions) or Taxation and Non-Specific Grant Income (non-ring-fenced revenue grants and contributions and all capital grants) in the Comprehensive Income and Expenditure Statement.

Where capital grants are credited to the Comprehensive Income and Expenditure Statement. thev are reversed out of the General Fund Balance in the Movement in Reserves Statement. Where the grant has yet to be used to finance capital expenditure. it is posted to the Capital Grants Unapplied Reserve. Where it has been applied, it is posted to the Capital Adjustment Account. Items in the Capital Grants Unapplied Reserve are transferred to the Capital Adjustment Account once they have been applied to fund capital expenditure.

#### **Covid-19 Grants**

As part of the Covid-19 pandemic the government provided a range grant schemes to support businesses that

has been administered by the Council (Small Business Grant Fund, Retail, Hospitality and Leisure Grant Fund, multiple Local Restrictions grant (open/closed sectors). The Council is responsible for paying over the grants to the businesses and are then reimbursed by the government using a grant under section 31 of the Local Government Act 2003 (S31). Some of the schemes are fully reimbursed, others are a set allocation.

The Council is required to use their Business Rates system to identify the properties that meet the eligibility criteria. These grants are not Collection Fund transactions.

#### **12.** Heritage Assets

Tangible heritage assets are defined as those tangible assets with historical, artistic, scientific, technological, geophysical, or environmental qualities and are held and maintained for their contribution to knowledge and culture.

Heritage assets are recognised where they meet these criteria and are valued in excess of the de-minimus threshold £3,000. Heritage assets measured in the Balance Sheet at insurance value which is based on market value. An impairment review is carried out each year to assess any physical depletion of the assets. All heritage assets held by the Council are deemed to have indefinite lives and are therefore not depreciated. Any disposal of assets will be treated in the same manner as other Property, Plant and Equipment.

#### 13. Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are identifiable and controlled by the

Council (e.g., software licences) is capitalised when it will bring benefits to the Council for more than one financial year.

Intangible assets are measured initially at cost. Amounts are carried at amortised costs and the depreciable amount of the intangible asst is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement.

An asset is tested for impairment whenever there is an indication that the asset might be impaired –any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

#### 14. Inventories and Work in Progress

Inventories are included in the Balance Sheet at the lower of cost and net realisable value. Work in progress is subject to an interim valuation at the year-end and recorded in the Balance Sheet at cost plus any profit reasonably attributable to the works

#### **15. Investment Properties**

An investment property is one that is used solely to earn rentals or for capital appreciation or both. Property that is used to facilitate the delivery of services or production of goods as well as to earn rentals or for capital appreciation does not meet the definition of an investment property.

Investment properties are measured at fair value, with gains and losses recognised in surplus or deficit within the Comprehensive Income and Expenditure Statement rather than through the Revaluation Reserve. Investment properties held at fair value are not depreciated.

Fair value is to be interpreted as the amount that would be paid for the asset in its highest and best use which is market value. The fair value of investment property held under a lease is the lease interest.

#### 16. Leases

The Council accounts for leases as finance leases where the terms of the lease transfer substantially all the risks and rewards relating to the leased property to the Council. All other leases are classed as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification. Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

The Council as lessee. Finance Leases

Where a lease is classified as a finance lease, then the substance of the transaction is considered to be the same as if the authority had purchased the asset and financed it through taking out a loan.

Property, plant and equipment held under finance leases is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the authority are added to the carrying amount

of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the periods in which they are incurred. Lease payments are apportioned between:

- A charge for the acquisition of the interest in the property, plant or equipment – applied to write down the lease liability, and
- A finance charge (debited to the financing and investment income and expenditure line in the Comprehensive Income and Expenditure Statement).

Property, plant and equipment recognised under finance leases is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life (where ownership of the asset does not

transfer to the authority at the end of the lease period).

The CIPFA LAS AAC Local Authority Code Board defer the implementation of IFRS 16 Leases in the Code of practice on local Authority Accounts. In the UK (the code) until the 2022/23 financial year.

This aligns with the decisions at the governments financial reporting Advisory Board to establish a new effective date of 1<sup>st</sup> April 2022 for the implementation of IFRS 16.

#### **Operating Leases**

If a lease meets the Code's definition of an operating lease, the property in question is not required to be recognised as an asset in the authority's Balance Sheet and the payments under the lease will be a charge to revenue.

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense to the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g., there is a rent-free period at the commencement of the lease).

#### The Council as lessor

#### **Finance Lease**

If the authority is the lessor in an operating lease, it will retain the property either as an item of property, plant and equipment or as an investment property on the Balance Sheet and credit rentals to income as they become payable, subject to any

requirement to smooth the payments and/or the lease incentives.

Where the authority grants a finance lease over a property or an item of plant or equipment, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet (whether property, plant and equipment or assets held for sale) is written off to the other operating expenditure line in the Comprehensive

Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the authority's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e., netted off against the carrying value of the asset at the time of disposal), matched by a lease (long-term debtor) asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- A charge for the acquisition of the interest in the property – applied to write down the lease debtor (together with any premiums received), and
- Finance income (credited to the financing and investment income and expenditure line in the Comprehensive Income and Expenditure Statement).

#### **Operating Leases**

If the authority is the lessor in an operating lease, it will retain the property either as an item of property, plant and equipment or as an investment property on the Balance

Sheet and credit rentals to income as they become payable, subject to any requirement to smooth the payments and/or the lease incentives.

Where the authority grants an operating lease over a property or an item of plant or equipment, the asset is retained in the Balance Sheet. Rental income is credited to the other operating expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments (e.g., there is a premium paid at the commencement of the lease). direct Initial costs incurred negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

#### 17. Overheads and Support Services

The costs of overheads and support services are charged to service segments in accordance with the council's arrangements for accountability and financial performance.

The cost of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2021/22 (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, except for:

 Corporate and Democratic Core – costs relating to the Council's status

- as a multi-functional, democratic organisation.
- Non-Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on non-operational properties.

These two cost categories are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Cost of Services.

An appropriate charge has been made from the General Fund to the Housing Revenue Account for Corporate and Democratic Core costs. This has been based on the proportion of committee time spent on Housing Revenue Account business.

#### **Segmental Reporting**

The Council's operating segments are organised into seven service areas. These were determined to give both members and the general public a clear picture of the services the Council provides and will assist the making of decisions about allocating resources and assessing performance. For the purposes of the 2021 financial statements, an eighth segment was added to separate out the extraordinary income and expenditure related to the Council's activities in respect of the COVID-19 pandemic. The eight segments are

- Customer Services & Business Transformation
- Senior Leadership Team
- Community & Wellbeing
- Law & Governance
- The Built Environment

- Finance & Resources
- Housing Revenue Account
- Covid 19 Council Costs

Measurement of segmental income and expenses is in accordance with the Council's accounting policies. Shared costs are included in segments based on the actual recharges made.

The Council does not report on segmental asset and liability internally, therefore it is not required to report segmental information on assets and liabilities.

#### 18. Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

#### Recognition

Expenditure equal to or in excess of £3,000 (De Minimis level) on the acquisition, creation or enhancement of Property, Plant and Equipment is capitalised on an accrual's basis, provided that it yields benefits to the Council for more than one financial year. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (e.g., repairs and maintenance) is charged as an expense when it is incurred.

#### Measurement

Assets are initially measured at cost, comprising the purchase price and any expenditure that is directly attributable

to bringing the asset into working condition for its intended use.

The council does not capitalise borrowing costs incurred while assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition does not have commercial substance (i.e., it will not lead to a variation in the cash flows of the council). In the latter case, where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the council

Assets are then carried in the Balance Sheet using the following measurement bases:

- Assets are then carried in the Balance Sheet using the following measurement bases:
- Infrastructure, community assets and assets under construction – depreciated historical cost
- Dwellings current value, determined using the basis of existing use value for social housing (EUV–SH)
- Council offices current value, determined as the amount that would be paid for the asset in its existing use (existing use value EUV), except for a few offices that are situated close to the council's housing properties, where there is no market for office accommodation, and that are measured at depreciated replacement cost (instant build) as an estimate of current value
- Surplus assets the current value measurement base is fair value, estimated at highest and best use from a market participant's perspective
- All other assets current value, determined as the amount that would

be paid for the asset in its existing use (existing use value EUV).

Assets included in the Balance Sheet at current value are revalued each year by either a desktop revaluation or by the major revaluation exercise which occurs every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Comprehensive Income and Expenditure Statement where from the reversal impairment loss previously charged to a service revenue account.

The Revaluation Reserve contains revaluation gains since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### **Impairment**

Assets are assessed at each year-end as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

 Where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).

- Where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement.
- Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### **Depreciation**

Depreciation is provided for on all property, plant and equipment assets by the systematic allocation of their depreciable amounts over their useful lives. An exception is made for assets without a determinable finite useful life (i.e., freehold land and certain community assets) and assets that are not yet available for use (i.e., assets under construction).

Depreciation is calculated on the following bases:

Council dwellings and other **buildings** – straight-line allocation over the useful life of the property as estimated bγ the valuer. Generally, a prudent view has been taken on the life of the Council's operational buildings and as such they have been depreciated over a period of between 5 and 20 years. However, it is recognised that the Leisure Centres which are a new build, therefore the expected life is greater, and these have been depreciated over 40 years.

Vehicles, plant, furniture, and equipment – a percentage of the value of each class of assets in the Balance Sheet, as advised by a suitably qualified officer. Council currently is using the straight-line allocation method over the useful life of the asset. The useful life of the plant, equipment and vehicles has fallen into a range of between 5 and 10 years.

Newly acquired or operational assets are depreciated for a full year in the first year, although assets during construction are not depreciated until they are brought into use

No depreciation is provided on assets in the year of disposal

Depreciation is not charged on freehold land, investment properties or assets held for sale.

Where an asset has major components with different estimated useful lives, these are depreciated separately.

Revaluation gains are also depreciated with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

#### **Disposals**

When an asset is disposed of or decommissioned, the value of the asset in the Balance Sheet is written off to the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals are credited to the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal (i.e., netted off against the carrying value of the asset at the time of disposal). Any revaluation gains in the Revaluation Reserve are transferred to the Capital Adjustment Account

Amounts received for a disposal more than £10,000 are categorised as capital receipts. A proportion of capital receipts relating to Housing Revenue Account disposals (75% for dwellings, 50% for land and other assets, net of deductions and allowances) is payable into a government pool. The Council also retains an amount relating to the building of new houses in the One-for-One replacement agreement the Council has signed up to as well as Council House Buy-Back should these occur.

The balance of receipts received from disposals are credited to the Useable Capital Receipts Reserve, which can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the Capital Financing Requirement). Receipts appropriated to are the Movement reserve from in Reserves Statement.

The written-off value of disposals is not a charge against Council Tax, as the cost of fixed assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the Movement in Reserves Statement.

#### **Available-for-sale Assets**

Available-for-sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Income and Expenditure Account

for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g., is credited dividends) to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- **Instruments** with quoted market prices the market price.
- Other instruments with fixed and determinable payments – discounted cash flow analysis.
- Equity shares with no quoted market prices – independent appraisal of company valuations.

Changes in fair value are balanced by the Available-for-sale an entry in Reserve and the gain/loss recognised in the Comprehensive Income and Expenditure Statement. Where impairment losses have been incurred - these are also debited to the Comprehensive Income Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of the likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement.

Any gains or losses that arise on derecognition of the asset are credited or debited to the Comprehensive Income and Expenditure Statement, along with any accumulated gains or losses previously recognised.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

#### Componentisation

A component is a part of a larger asset that must be separately identified and depreciated, for the purposes of assisting more accurate financial reporting and asset management.

A component must have the following factors:

- A significantly different useful life from the parent asset
- A significantly different value to the parent asset
- Provide an economic or service benefit to the Council, which is materially different to the rest of the asset.

The Council will recognise significant components of an item of property, plant and equipment where the asset's value is greater than £1,000,000 or where the component is more than 25% of the total asset's value.

Componentisation takes place at valuation, acquisition, and enhancement of the parent asset.

The following assets have been componentised (as per 2021/22)

- Wigston Swimming Pool
- Brocks Hill Visitor Centre
- Blaby Road Park
- Parklands Leisure Centre

Council Dwellings are not componentised, other than the separations of the land value, as the

internal components, individually, do not form a significant enough part of the value to be material. However, where components are replaced, the Council derecognises the replaced components in the accounts.

## 19. Provisions, contingent liabilities, and contingent assets

#### **Provisions**

Provisions are made where an event has taken place that gives the Council an obligation that probably requires settlement by a transfer of economic benefits, but where the timing of the transfer is uncertain. For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions charged the are to appropriate revenue account when the Council becomes of the aware obligation, based on the best estimate of the likely settlement. payments are eventually made, they are charged to the provision set up in sheet. balance **Estimated** settlements are reviewed at the end of each financial year - where it becomes more likely than not that a transfer of economic benefits will not be required, the provision is reversed and credited back to the relevant service revenue account.

Where some or all the payment required to settle a provision is expected to be met by another party (e.g., from an insurance claim), this is only recognised as income in the relevant revenue account if it is virtually certain that reimbursement will be received if the obligation is settled.

#### **Contingent Liabilities**

A contingent liability arises where an event has taken place that gives the authority a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required, or the amount of the obligation cannot be measured reliably.

Contingent liabilities are not recognised in the Balance Sheet but disclosed in a note to the accounts.

#### **Contingent Assets**

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the authority.

Contingent assets are not recognised in the Balance Sheet but disclosed in a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential.

#### 20. Reserves

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts in the Movement on Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Comprehensive Income and

Expenditure Statement. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against council tax for the expenditure.

## **21.** Revenue Expenditure Funded from Capital under Statute

Revenue expenditure funded from capital under statute results from expenditure of a capital nature where no fixed asset is created for the Council. They include private sector renewal grants and advances to other parties to finance capital investments.

This also includes exceptional revenue expenditure for which a capitalisation direction can be granted to allow this expenditure to be funded from capital. Capitalisation direction gives Council the flexibility to treat specified revenue expenditure as capital expenditure, the Council must meet strict criteria and should only be sought for costs which are due largely to factors beyond the control of the Council and are unavoidable.

The Council generally writes off revenue expenditure funded from capital under statute to revenue in the year in which it is created.

Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer to the Capital Adjustment Account then reverses out the amounts charged in the Movement in Reserves Statement so there is no impact on the level of council tax.

#### 22. Value Added Tax (VAT)

Income and expenditure exclude any amounts related to VAT, as all VAT

collected is payable to HM Revenue and Customs and all VAT paid is recoverable from them.

#### 24. Revenue Recognition

Revenue (excluding nonexchangeable transactions) represents the amount receivable in respect of services provided to customers. The diagram showing the recognition principles for the main types of income in the Code is used to determine how the income is accounted for the in the Council's accounts

Revenue is recognised only when payment is probable.

Revenue from services is recognised as the services are provided.

The total consideration on arrangements with multiple revenue generating activities is allocated to those components that can operate independently based on the estimated fair value of the components. When the fair value of components cannot be assessed, the revenue is spread over the term of the service.

Revenue arising from the provision of other services is recognised evenly over the periods in which the service is provided.

#### **25. Related Party Transactions**

Are circumstances where an authority might have the potential either to be controlled/influenced or to exert control/influence, the following specific related parties can be identified.

- Pension fund
- Assisted organisations
- Controlled companies
- Associated companies and joint venture partners.

Material related party relationships and transactions, outstanding balances between the Council and its related parties are disclosed within notes to the Statement of Accounts.

## **26. Critical Judgements in Applying Accounting Policies**

In applying the above accounting policies, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgements made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for local government. However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired because of a need to close facilities and reduce levels of service provision.
- The Code gives strict criteria for assets held as Investment Properties. For the Council, investment properties are classified as those assets which are held for rental.

- All leases held by the Council have been reviewed in detail using the finance lease flowchart, to determine whether they should be classified as finance or an operating lease. The results of this exercise have been reviewed to establish the substance of the transaction and its appropriate treatment.
- When the Local Government Pension Scheme (LGPS) benefit structure was reformed in 2014, transitional protections were applied to certain older members close to normal retirement age allowing them certain protections against the changes in the new scheme. In December 2018 the Court of Appeal upheld a ruling in the McCloud/Sargeant cases that these protections were unlawful on the grounds of age discrimination and that these protections should apply to all members regardless of 2019 age. In June Government were denied leave to appeal to the Supreme Court. Although the ruling in the McCloud/Sargeant case related to the Judges and Firefighter pension schemes it is widely expected to apply to the LGPS also. In the light of this the requested Council that actuaries, Hymans Robertson LLP, review its pension liability and have taken the view that it would be both prudent and correct to adjust the accounts for this ruling. The increase liability for this adjustment is £0.305m.

# 27. Accounting standards that have been issued but have not yet been adopted

The Code of Practice on Local Authority Accounting in the United Kingdom (the

Code) requires the disclosure of information relating to the expected impact of an accounting change that will be required by a new standard which has been issued but is yet to be adopted by the 2021/22 Code.

The Code also requires that changes in accounting policy are to be applied retrospectively unless transitional arrangements are specified, this would, therefore result in an impact on disclosures spanning two financial years.

Accounting changes that are introduced by the 2022/23 Code are:

 IFRS 16 Leases (but only for those local authorities that have decided to adopt IFRS

16 in the 2022/23 year).

- Annual Improvements to IFRS Standards 2018–2020. The annual IFRS improvement programme notes 4 changed standards:
- IFRS 1 (First-time adoption) amendment relates to foreign operations of

acquired subsidiaries transitioning to IFRS

- IAS 37 (Onerous contracts) clarifies the intention of the standard
- IFRS 16 (Leases) amendment removes a misleading example that is not

referenced in the Code material

 IAS 41 (Agriculture) – one of a small number of IFRSs that are only expected

apply to local authorities in limited circumstances.

These changes are not expected to have a material impact on the Council's financial statements

For the purposes of the Code of Practice the following definitions have been adopted:

#### **ACCOUNTING POLICIES**

Those principles, bases, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements through:

- (i) Recognising
- (ii) Selecting measurement bases for, and
- (iii) Presenting assets, liabilities, gains, losses and changes to reserves.

#### Accounting policies do not include estimation techniques.

Accounting policies define the process whereby transactions and other events are reflected in financial statements. For example, an accounting policy for a particular type of expenditure may specify whether an asset or loss is to be recognised; the basis on which it is to be measured; and where in the Revenue account or Balance Sheet it is to be presented.

#### **ACQUIRED OPERATIONS**

Operations comprise services and divisions of service as defined in the Best Value Accounting Code of Practice. Acquired operations are those operations of the local authority that are acquired in the period.

#### **ACTUARIAL GAINS AND LOSSES**

For a defined benefit pension scheme, the changes in actuarial deficits or surpluses that arise because:

- (a) Events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses), or
- (b) The actuarial assumptions have changed.

#### **ASSETS HELD FOR SALE**

Assets which are being marketed for sale in their current condition.

#### \*BUSINESS RATE RELIEF S31 GRANT (2020-21)

This is the compensation from the government paid to the billing authorities and major preceptors for the cost of reliefs announced by government for 2020/21.

#### **CAPITAL EXPENDITURE**

Expenditure on the acquisition of a fixed asset or expenditure which adds to and not merely maintains the value of an existing fixed asset.

#### **CLASS OF NON CURRENT ASSETS**

The classes of non-current assets required to be included in the accounting statements are:

#### Operational assets

- Council dwellings
- Other land and buildings
- Vehicles, plant, furniture and equipment
- Community assets
- Intangible assets

#### Non-operational assets

- Investment properties
- Heritage Assets
- Assets under construction
- Assets held for sale

Further analysis of any of these items should be given if it is necessary to ensure fair presentation.

#### **COMMUNITY ASSETS**

Assets that the local authority intends to hold in perpetuity, that have no determinable useful life, and that may have restrictions on their disposal. Examples of community assets are parks, cemeteries and allotments.

#### CONSISTENCY

The principle that the accounting treatment of like items within an accounting period and from one period to the next is the same.

#### **CONSTRUCTIVE OBLIGATION**

An obligation that derives from an authority's actions where:

 (a) by an established pattern of past practice, published policies or a sufficiently specific current statement, the authority has indicated to other parties that it will accept certain responsibilities; and

(b) as a result, the authority has created a valid expectation on the part of those other parties that it will discharge those responsibilities.

#### **CONTINGENT ASSET**

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the local authority's control.

#### **CONTINGENT LIABILITY**

#### A contingent liability is either:

- (a) a possible obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the authority's control; or
- (b) a present obligation arising from past events where it is not probable that a transfer of economic benefits will be required or the amount of the obligation cannot be measured with sufficient reliability.

#### CORPORATE AND DEMOCRATIC CORE

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

#### \*COVID-19 HARDSHIP FUND (2020-21)

The Budget announced during 11 March 2020 by the government to provide local authorities with new grant funding to support economically vulnerable people and households in their local areas.

Where billing authorities to receive this allocation for 2020/21 under S31 of the Local Government Act 2003.

#### **CURRENT SERVICE COST (PENSIONS)**

The increase in the present value of a defined benefit scheme's liabilities expected to arise from employee service in the current period.

#### **CURTAILMENT**

For a defined benefit scheme, an event that reduces the expected years of future service of present employees or reduces for a number of employees the accrual of defined benefits for some or all of their future service. **Curtailments include**:

- (a) termination of employees' services earlier than expected, for example as a result of closing a factory or discontinuing a segment of a business, and
- (b) termination of, or amendment to the terms of, a defined benefit scheme so that some or all future service by current employees will no longer qualify for benefits or will qualify only for reduced benefits.

#### <u>DEFINED BENEFIT SCHEME</u>

A pension or other retirement benefit scheme other than a defined contribution scheme. Usually, the scheme rules define the benefits independently of the contributions payable, and the benefits are not directly related to the investments of the scheme. The scheme may be funded or unfunded (including notionally funded).

#### **DEFINED CONTRIBUTION SCHEME**

A pension or other retirement benefit scheme into which an employer pays regular contributions fixed as an amount or as a percentage of pay and will have no legal or constructive obligation to pay further contributions if the scheme does not have sufficient assets to pay all employee benefits relating to employee service in the current and prior periods.

#### **DEPRECIATION**

The measure of the cost or revalued amount of the benefits of the fixed assed that have been consumed during the period.

Consumption includes the wearing out, using up or other reduction in the useful life of a fixed asset whether arising from use, effluxion of time or obsolescence through either changes in technology or demand for the goods and services produced by the asset.

#### **DISCONTINUED OPERATIONS**

Operations comprise services and divisions of service as defined in CIPFA's Standard Classification of Income and Expenditure. An operation should be classified as discontinued if all of the following conditions are met:

- (a) the termination of the operation is completed either in the period or before the earlier of three months after the commencement of the subsequent period and the date on which the financial statements are approved;
- (b) the activities related to the operation have ceased permanently;
- (c) the termination of the operation has a material effect on the nature and focus of the local authority's operations and represents a material reduction in its provision of services resulting either from its withdrawal from a particular activity

(whether a service or division of service or its provision in a specific geographical area) or from a material reduction in net expenditure in the local authority's continuing operations;

(d) the assets, liabilities, income and expenditure of operations and activities are clearly distinguishable physically, operationally and for financial reporting purposes.

Operations not satisfying all these conditions are classified as continuing.

#### **DISCRETIONARY BENEFITS**

Retirement benefits which the employer has no legal, contractual or constructive obligation to award and are awarded under the authority's discretionary powers, such as The Local Government (Discretionary Payments) Regulations 1996, the Local Government (Discretionary Payments and Injury Benefits) (Scotland) Regulations 1998, or The Local Government (Discretionary Payments) Regulations (Northern Ireland) 2001.

#### **ESTIMATION TECHNIQUES**

The methods adopted by an entity to arrive at estimated monetary amounts, corresponding to the measurement bases selected, for assets, liabilities, gains, losses, and changes to reserves.

Estimation techniques implement the measurement aspects of accounting policies. An accounting policy will specify the basis on which an item is to be measured; where there is uncertainty over the monetary amount corresponding to that basis, the amount will be arrived at by using an estimation technique.

#### Estimation techniques include, for example:

- (a) methods of depreciation, such as straight-line and reducing balance, applied in the context of a particular measurement basis, used to estimate the proportion of the economic benefits of a tangible fixed assed consumed in a period;
- (b) different methods used to estimate the proportion of debts that will not be recovered, particularly where such methods consider a population as a whole rather than individual balances.

#### **EVENTS AFTER THE BALANCE SHEET DATE**

Events after the Balance Sheet date are those events, favourable and unfavourable, that occur between the Balance Sheet date and the date when the Statement of Accounts is authorised for issue.

#### **EXCEPTIONAL ITEMS**

Material items which derive from events or transactions that fall within the ordinary activities of the authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

#### **EXPECTED RATE OF RETURN ON PENSIONS ASSETS**

For a funded defined benefit scheme, the average rate of return, including both income and changes in fair value but net of scheme expenses, expected over the remaining life of the related obligation on the actual assets held by the scheme.

#### **FAIR VALUE**

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

#### **FINANCE LEASE**

A finance lease is a lease that transfers substantially all the risks and rewards of ownership of a fixed asset to the lessee. Whether a lease is a finance lease or an operating lease depends on the substance of the transaction rather than the form of the contract.

#### **GENERAL FUND**

The main revenue account of the Council covering all services apart from housing landlord functions.

#### GOING CONCERN

The concept that the authority will remain in operational existence for the foreseeable future, in particular that the revenue accounts and Balance Sheet assume no intention to curtail significantly the scale of operations.

#### **GOVERNMENT GRANTS**

Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to an authority in return for past or future compliance with certain conditions relating to the activities of the authority.

#### **HERITAGE ASSETS**

An asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture. Examples of heritage assets are historical buildings, civic regalia, and antiques.

#### **IMPAIRMENT**

A reduction in the fair value of a fixed asset below its carrying amount on the Balance Sheet. Destruction or damage to fixed assets will result in an impairment.

#### **INTANGIBLE ASSETS**

Assets that have no physical substance, primarily intellectual property. The most common examples for local authority purposes are computer software licenses.

#### **INTEREST COST (PENSIONS)**

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement.

#### **INTERNATIONAL FINANCIAL REPORTING STANDARDS**

Accounting Standards now applicable to local authorities from 2010/11 onwards, replacing the UK GAAP regime.

#### **INVESTMENT PROPERTIES**

#### Interest in land and/or buildings:

- (a) in respect of which construction work and development have been completed;
- (b) which is held for its investment potential, any rental income being negotiated at arm's length.

#### **INVESTMENTS (PENSIONS FUND)**

The investment of the pensions fund will be accounted for in the statements of that fund. However authorities are also required to disclose, as part of the disclosures relating to retirement benefits, the attributable share of pension scheme assets associated with their underlying obligations.

#### **LIQUID RESOURCES**

Current asset investments that are readily disposable by the authority without disrupting its business and are either; readily convertible to known amounts of cash at or close to the carrying amount, or traded in an active market.

#### \*LOCAL AUTHORITY DISCRENTIONARY GRANTS FUND (2020-21)

For small and micro businesses who are not eligible for the Small Business Grant Fund or the Retail, Leisure and Hospitality Fund.

The local authorities will be responsible for delivering grants to eligible businesses. Section 1 of the Localism Act 2011 provides all local authorities with the vires to make these payments.

## \*LOCAL RESTRICTIONS SUPPORT GRANTS (LRSG), RESTART GRANT AND ADDITIONAL RESTRICTIONS GRANT (ARG) (2020-21)

The Local Authorities pay grants to support businesses during national lockdown periods and periods of local restrictions.

Eligibility for support is determined by the government and authority payments are reimbursed by government through S31 grant.

#### \*LOCAL COUNCIL TAX SUPPORT GRANT (2020-21)

New grant funding for local council for council tax support. Allocations based on each billing authority's mean average working age local council tax support caseload over the first two quarters 2020/21. Along with the average per dwelling compared to UK overall average.

#### \*LOCAL TAX INCOME GUARANTEE (2020-21)

Government compensates local authorities for 75% of irrecoverable losses in council tax and business rates for 2020/21.

#### **LONG-TERM CONTRACTS**

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken substantially to complete the contract is such that the contract activity falls into different accounting periods. Some contracts with a shorter duration than one year should be accounted for as long-term contracts if they are sufficiently material to the activity of the period.

#### **NET BOOK VALUE**

The amount at which fixed assets are included in the Balance Sheet, i.e. their historical cost or current value less the cumulative amounts provided for depreciation.

#### **NET CURRENT REPLACEMENT COST**

The cost of replacing or recreating the particular asset in its existing condition and in its existing use, i.e. the cost of its replacement or of the nearest equivalent asset, adjusted to reflect the current condition of the existing asset.

#### **NET DEBT**

The authority's borrowings less cash and liquid resources. Where cash and liquid resources exceed borrowings, reference should be to net funds rather than net debt.

#### **NET REALISABLE VALUE**

The open market value of the asset in its existing use (or market value in the case of non-operational assets), less the expenses to be incurred in realising the asset.

#### **NON CURRENT ASSETS**

Non-current assets that yield benefits to the local authority and the service it provides for a period of more than one year.

#### **NON-OPERATIONAL ASSETS**

Fixed assets held by a local authority but not used or consumed in the delivery of services or for the service or strategic objectives of the authority. Examples of non-operational assets include; investment properties and assets that are surplus to requirements, pending their sale. It should be noted that the incident of rental income does not necessarily mean that the asset is an investment property, it would be deemed an investment property only if the asset is held solely for investment purposes and does not support the service or strategic objectives of the authority and the rental income is negotiated at arm's length.

#### **OPERATING LEASES**

In a finance lease agreement, ownership of the property is transferred to the lessee at the end of the lease term. But, in operating lease agreement, the **ownership of the property is retained during and after the lease term by** the lessor under an operating lease, the lessee does not have this option.

#### **OPERATIONAL ASSETS**

Fixed assets held and occupied, used or consumed by the local authority in the direct delivery of those services for which it has either a statutory or discretionary responsibility or for the service or strategic objectives of the authority.

#### **PAST SERVICE COST**

For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in the prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

#### PRIOR PERIOD ADJUSTMENTS

Those material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. A fundamental error is one that is of such significance as to destroy the validity of the financial statements. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

#### PROJECTED UNIT METHOD

An accrued benefits valuation method in which the scheme liabilities make allowance for projected earnings. An accrued benefits valuation method is a valuation method in which the scheme liabilities at the valuation date relate to:

- (a) the benefits for pensioners and deferred pensioners (i.e. individuals who have ceased to be active members but are entitled to benefits payable at a later date) and their dependants, allowing where appropriate for future increases; and
- (b) the accrued benefits for members in service on the valuation date.

The accrued benefits are the benefits for service up to a given point in time, whether vested rights or not. Guidance on the projected unit method is given in the Guidance Note GN26 issued by the Faculty and institute of Actuaries.

#### **RELATED PARTIES**

### Two or more parties are related parties when at any time during the financial period:

- (I) one party has direct or indirect control of the other party; or
- (ii) the parties are subject to common control from the same source; or
- (iii) one party has influence over the financial and operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests; or
- (iv) the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interests.

#### Examples of related parties of an authority include:

- central government;
- (ii) local authorities and other bodies precepting or levying demands on the council tax;
- (iii) its subsidiary and associated companies;
- (iv) its joint ventures and joint venture partners;
- (v) its members;
- (vi) its chief officers; and
- (vii) its pension fund.

#### Examples of related parties of a pension fund include its:

- (I) administering authority and its related parties;
- (ii) scheduled bodies and their related parties; and
- (iii) trustees and advisers.

These lists are not intended to be comprehensive.

For individuals identified as related parties, the following are also presumed to be related parties:

- (i) members of the close family, or the same household; and
- (ii) partnerships, companies, trusts or other entities in which the individual, or a member of their close family or the same household, has a controlling interest.

#### **RELATED PARTY TRANSACTION**

A related party transaction is the transfer of assets or liabilities or the performance of services by, to or for a related party irrespective of whether a charge is made. Examples of related party transactions include:

- (i) the purchase, sale, lease, rental or hire of assets between related parties;
- (ii) the provision by a pension fund to a related party of assets of loans, irrespective of any direct economic benefit to the pension fund;
- (iii) the provision of a guarantee to a third party in relation to a liability or obligation of a related party;
- (iv) the provision of services to a related party, including the provision of pension fund administration services;
- (v) transactions with individuals who are related parties of an authority or a pension fund, except those applicable to other members of the community or the pension fund, such as council tax, rents and payments of benefits.

#### This list is not intended to be comprehensive

The materiality of related party transactions should be judged not only in terms of their significance to the authority, but also in relation to its related party.

#### \*Related Rent Concessions - (Covid-19) (2020-21)

Forgiveness of a portion of or all lease payments for an agreed period (temporary rent reduction or rent holiday). Due to Covid-19 pandemic conditions have to be met where lessees recognise any changes in lease payments rising from rent concessions over the periods where the changes in the lease payments is intended to be compensated.

#### Conditions;

Where changes in the lease payments lead to revised considerations for the lease that is less than the consideration for the lease immediately preceding the change.

If there are any reductions in the lease payments affecting the original payments due before applying the Concessions.

No significant change to the other terms and conditions of the lease.

#### **REMUNERATION**

All sums paid to or receivable by employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits received other than cash. Pension contributions payable by the employer are excluded.

#### **RESIDUAL VALUE**

The net realisable value of an asset at the end of its useful life. Residual values are based on prices prevailing at the date of the acquisition (or revaluation) of the asset and do not take account of expected future price changes.

#### **RETIREMENT BENEFITS**

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment. Retirement benefits do not include termination benefits payable as a result of either (i) an employer's decision to terminate an employee's employment before the normal retirement date or (ii) an employee's decision to accept voluntary redundancy in exchange for those benefits, because these are not given in exchange for services rendered by employees.

#### \*SALES, FEES, CHARGES SCHEME EXTENSION (2020-21)

Compensation given to local authorities for irrecoverable, unavoidable losses from sales, fees and charges income generated in the delivery of service in the financial year 2020/21. The Government have extended this scheme into the first three months of 2021/22.

#### SCHEME LIABILITIES

The liabilities of a defined benefit scheme for outgoings due after the valuation date. Scheme liabilities measured using the projected unit method reflect the benefits that the employer is committed to provide for service up to the valuation date.

#### **SETTLEMENT**

An irrevocable action that relieves the employer (or the defined benefit scheme) of the primary responsibility for a pension obligation and eliminates significant risks relating to the obligation and the assets used to effect the settlement.

#### Settlements include:

- (a) a lump-sum cash payment to scheme members in exchange for their rights to receive specified pensions benefits
- (b) the purchase of an irrevocable annuity contract sufficient to cover vested benefits, and
- (c) the transfer of scheme assets and liabilities relating to a group of employees leaving the scheme

### \*SMALL BUSINESS GRANT FUND AND RETAIL; HOSPITALITY AND LEISURE GRANT FUND (2020-21)

The two grant funding schemes in the Financial Year 2020/21 (Small Business Grant Fund and the Retail, Hospitality and Leisure Grant Fund.

In line with the eligibility the government sets out specific criteria/guidance; reimburse Local Authorities that pay grants to eligible businesses.

#### **STOCKS**

The amount of unused or unconsumed stocks held in expectation of future use. When use will not arise until a later period, it is appropriate to carry forward the amount to be matched to the use or consumption when it arises. Stocks comprise the following categories:

- (a) goods or other assets purchased for resale;
- (b) consumable stores;
- (c) raw materials & components purchased for incorporation into products for sale;
- (d) products and services in intermediate states of completion;
- (e) long-term contract balances; and
- (f) finished goods.

#### **USEFUL LIFE**

The period over which the local authority will derive benefits from the use of fixed assets.

#### **VESTED RIGHTS**

#### In relation to a defined benefit scheme, these are:

- (a) for active members, benefits to which they would unconditionally be entitled on leaving the scheme;
- (b) for deferred pensioners, their preserved benefits;
- (c) for pensioners, pensions to which they are entitled.

Vested rights include where appropriate the related benefits for spouses or other dependants.



Annual Governance Statement 2021/22

## 1. Background and Scope of Responsibility

Oadby & Wigston Council (the Council) is responsible for ensuring that its business is conducted in accordance with legislation, regulation, government guidance and that proper standards of stewardship, conduct, probity and professional competence are set and abided to by all those representing, working for and working with the Council. The Council also has a duty under the Local Government Act 1999 to make arrangements continuous to secure improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

In discharging this overall responsibility the Council must make proper arrangements for the governance of its affairs and for facilitating the effective exercise of its functions including the management of risk.

The Council has previously approved and adopted a Code of Corporate Governance which is consistent with the principles of the CIPFA/SOLACE framework 'Delivering Good Governance in Local Government. This statement shows how the Council has complied with the code and also meets the requirements of The Accounts and Audit Regulations 2015, regulation 6(1)(b), which requires each English local authority to conduct a review, at least once a year, of the

effectiveness of its systems of internal control and approve an annual governance statement (AGS).

## 2. The Purpose of the Governance Framework

The governance framework comprises the systems, processes, culture and values by which the Council is directed and controlled. It reflects activities through which the Council meets the needs of the community. It includes arrangements to monitor the achievement of its strategic objectives and to consider whether those objectives have led to the delivery of appropriate services and value for money.

The system of internal control is a significant part of that framework and is designed to manage risk at a reasonable level. It cannot eliminate all risks of failure to achieve policies, aims and objectives and therefore can only provide reasonable and not absolute assurance of effectiveness. The system of internal control is based on an ongoing process designed to identify and prioritise the risks to the achievement of the Council's policies, aims and objectives. Evaluation of the likelihood and potential impact of those risks being realised and how to manage them efficiently, effectively and economically are key parts of the Council's Medium Term Financial Strategy and its Corporate Plan.

This AGS confirms that the governance framework has been in place for the financial year ended 31<sup>st</sup> March 2022 and up to the date of the approval of the Annual Report and the Statement of Accounts.

The AGS is a summarised account of how the Council's management arrangements are set up to meet the principles of good governance and how we as a Council assure ourselves that these are effective and appropriate. The main goal of an AGS is to provide the reader with confidence that the Council has an effective system of internal control that is able to manage risks to reasonable levels. It cannot eliminate all risk of failure to achieve policies, aims and objectives and can therefore only provide reasonable assurance of effectiveness.

The CIPFA Delivering Good Governance publication (2016) defines the various principles of good governance in the public sector and how they relate to each other and are defined as:

- Behaving with integrity, demonstrating strong commitment to ethical values and respecting the rule of law.
- Ensuring openness and comprehensive stakeholder engagement.
- Defining outcomes in terms of sustainable economic, social and environmental benefits.
- Determining the interventions necessary to optimise the achievement of the intended outcomes.
- Developing the Council's capacity, including its leadership and the individuals within it.

- Managing risks and performance through robust internal control and strong public financial management.
- Implementing good practices in transparency, reporting and audit, to deliver effective accountability.

The governance framework at Oadby and Wigston Borough Council comprises the systems and processes, culture and values which the Council has adopted in order to deliver on the above principles.

## 3. The Governance Framework Current Governance Structure

Oadby & Wigston Borough Council has retained a committee system. The majority of UK local authorities now operate using a cabinet system where a group of members have been given the power to make the majority of decisions on behalf of their Council.

The benefits of retaining the committee system are that all members are able to sit on a range of decision making committees and every member has a vote that counts. This is the cornerstone of the Council's governance – members are not marginalised in decision making. All decisions are debated and made during open committee in full public view. Closed sessions, for instance where commercially sensitive matters need to be discussed, are kept to an absolute minimum. Only the most urgent decisions are delegated to the Chair/Vice Chair of

committees, and these must be reported back to the main committee as soon as possible. In addition to the statutory committees that deal with development control and with licensing, the Council has three main committees:

- The Policy, Finance and Development Committee, which has overall responsibility for setting the long term aims of the Council and moving it forward in line with these objectives.
- The Service Delivery Committee, which has direct responsibility for the day-to-day operation of all services.
- The Audit Committee, which is responsible for Internal and External Audit and Risk Management.

#### **Visions and Priorities**

The Council's current Corporate Plan was approved in March 2019, covering the period 2019 - 2024 and updated in March 2021, along with the updated MTFS (Feb 2021) reflects the Plan's priorities:

#### "A Stronger Borough Together, Improving the Lives of Our Communities"

This is supported by three new corporate objectives which aim to serve our residents, communities, businesses and partners to the highest standards, improving our borough as a place to live, work and visit.

#### **Corporate Objective One:**

# Building, Protecting and Empowering Communities "Be Proud of your borough as a place to live"

This objective looks to not only build suitable accommodation to meet the needs of the community, delivering housing, attract people to our borough to live, reducing homelessness and the causes of homelessness, but to also build upon our strong communities, engaging with them and building greater community cohesion.

We also want to protect our communities, not just working with the Police to tackle crime, antisocial behaviour and enforcement, but to address health needs across the borough. We will work with health partners, including the Fire Service, to improve health equality, meaning nobody should feel excluded and reducing loneliness created by the modern world.

We will empower our communities, generating positive involvement, not only through the work of Councillors within their wards and neighbourhood forums, but to engage a greater proportion of our borough, engaging with those who often feel disenfranchised. We will increase our volunteering opportunities and encourage our communities to get more involved, taking greater responsibility for where they live, work and play.

#### **Corporate Objective Two:**

#### **Growing the Borough Economically**

"Realise the aspirations of the borough, benefiting those who live and work here"

This objective aims for our borough to be the best it can be, economically. We will work with businesses – from local sole traders to multinational corporations as to how we can help businesses develop and grow within our borough whilst attracting new organisations to the borough. This will not only provide greater opportunities for employment for our residents and regeneration opportunities, but helps our local students with opportunities to stay within the borough whereas they may be forced to look further afield for such opportunities.

The borough has a rich array of attractions that should attract people to the borough, but sadly we are not maximising these. We will market the borough as a place that is worth visiting, working with partners to create a "joined-up" approach. We will also identify what areas of demand we are lacking and look to plug those gaps – increasing the reasons to visit the borough. We will also look at our entertainment and night-time economy and look to create a sustainable and enjoyable environment where people can enjoy the borough through a host of opportunities in the evenings.

The Council will look to be more commercial in regards to generating income that can protect frontline services and not have to cut them. We will look to maximise the value our assets can provide and look at ventures that could generate commercial income rather than increase taxes on our communities

#### **Corporate Objective Three:**

#### **Providing Excellent Services**

"Delivering those services needed to the highest standard whilst providing value for money"

This objective for our borough is to put the customer first – getting things right first time and providing services to the highest standards. The Council has always aspired to provide excellent services for all of our customers, be they Residents, Businesses, Partner Organisations or internally, meaning that we need to understand their needs. The Council has already shifted to focussing on outcome delivery, and we will ensure that we will get things right at the first opportunity we have.

The Council will aim to achieve the prestigious and nationally recognised "Customer Service Excellence Award" to demonstrate that we are achieving what we have set out to do. The award is a quality-mark award that rates how the services received by residents are delivered by the Council. We will use this award as a driver

of continuous improvement and enable our staff to improve their skills which will enable further improvements in the delivery of services.

We will also be utilising technology to make life safer for our residents or the implementation of smart technology in the homes of the vulnerable to allow them instant access to services, alongside the utilisation of technologies to improve our effectiveness in delivering our services.

The Council's financial plans are outlined in its Medium Term Financial Strategy – the latest update to the Strategy was agreed by Council in February 2021. The document outlines the financial objectives which the Council looks to achieve in order to meet continuing pressure on available resources, and also how the Medium Term Financial Strategy is now a "living" document, regularly updated during the year. In addition, the Council has agreed its Housing Revenue Account business plan which sets out how housing services will be maintained and financed over the long term.

#### **Quality of Services**

Service plan targets and key performance indicators are set for each department within the annual service delivery and development plans. Progress against targets is monitored monthly by the management team and reported regularly to relevant committees. The Council's financial position is reported against budget to every meeting of the Policy, Finance and Development Committee. Detailed budget information is provided to budget holders each month and

dedicated project teams provide financial information for large projects or capital schemes.

The Council ensures that its key priorities determine the allocation of resources to deliver its agreed activities. A robust corporate business planning programme is used to identify projects against agreed criteria, including the Council's policies, its the outcome priorities. of public consultations, demonstration of continuous improvements, and responding to legislative change. The Council has a Project Management Board, who reviews the progress of all major projects. The Board in 2021/22 consisted of the Senior Leadership Team who report back to the Performance, Finance and Development Committee on a quarterly basis.

Achievement of the Council's priorities has been monitored throughout the financial year 2021/22 by the Council's Senior Leadership Team (SLT) and reports to the relevant committees. The monitoring of delivery against agreed priorities ensures the Council's capacity to deliver projects within agreed costs, time and resources.

#### **Financial Management**

The financial elements of the Council's corporate business planning process are included in the Medium Term Financial Strategy, which has a detailed one year budget and high levels for the forthcoming years given the complete lack of clarity from

central government regarding future funding for local authorities. The Council has a good track record of financial management and internal control, but resources are necessarily limited and significant net savings year-on-year continue to be required, and are met without the need to identify significant in-year savings.

The Council continues to ensure that the accounts are compliant with the Local Authority Accounting Code of Practice. Performance against budget is reported at committee meetings and managed by SLT and through the corporate business planning process. The Council ensures that the levels of reserves it holds are sustainable over the medium term. The MTFS takes account of the current economic climate and changes to funding for local government.

The Council has a Treasury Management Strategy that is reviewed each year and monitored on a regular basis. This ensures the Council has sound processes and controls over its treasury function to minimise risk exposure.

#### <u>Decision Making, Scrutiny and</u> Governance

The Council, the Policy, Finance and Development Committee and the Service Delivery Committee take decisions on service and management matters in line with terms of reference set out in the constitution. The committees meet four

times each municipal year. Financial performance is monitored and scrutinised by the Policy, Finance and Development Committee on a quarterly basis the Service Delivery Committee reviews non-financial performance. Scrutiny and challenge is managed within these core committees and further challenge is provided by elected members through meetings with Committee Chairmen, Resident Forums and Member Workshops.

The Council has a separate audit committee which came into existence in the autumn of 2019. The Committee receives reports from the Internal Audit service and can require service heads to attend to answer questions as required. Reports from the External Audit service are also received at these meetings.

The Audit Committee provides an independent and high-level focus on the audit, assurance and reporting arrangements that underpin good governance and financial standards. The Committee also meets quarterly and oversees internal audit and external audit arrangements, the annual accounts and ensures adequate internal controls are in place".

Elected members are responsible for ensuring that effective policy making, scrutiny and monitoring activities occur. A clear committee structure assists such responsibilities to be effectively carried out. Member expertise and involvement is further enhanced by on-going training and development opportunities.

#### **Internal Audit Arrangements**

The Council's internal audit function is currently delivered by an external provider, CW Audit Services. The annual risk-based audit plan contributes to the review of the Council's key internal control systems, risk management processes and corporate governance arrangements. CW Audit supports the design and effectiveness of the governance framework. Each internal audit review is given an assurance level. The definition of each of these assurance levels is provided in the table below:

#### **Definition of Assurance Levels**

- Full No significant risk issues identified:
- Significant Exposure to levels of risk that may only impair the effectiveness of the system or process under review;
- Moderate Exposure to levels of risk that render some elements of the system's control environment undeliverable;
- Limited Exposure to unacceptable level of risk that could have a serious impact upon the system or process under review;
- None Exposure to unacceptable levels of risk that could have a serious impact upon the organisation as a whole.

Regular meetings are held between CW Audit Services and the Section 151 Officer.

This ensures the high standard of internal audit support is maintained. The annual audit plan is reviewed on a frequent basis to identify any amendments needed to reflect changing priorities, emerging risks or resourcing challenges. Regular reports are taken on a quarterly basis to the Audit Committee on the progress of internal audits and an annual report is also provided each year.

#### **External Audit Arrangements**

The Audit Committee receives regular reports from the Council's External Auditors Grant Thornton LLP and Internal Audit (CW Audit). The Section 151 Officer has direct access to this committee as well as to the External Auditors. Likewise, Audit Committee members have direct access to the External Auditor.

All members of the Audit Committee receive training in risk management to allow them to appreciate the nature of risks presented to the Council through its activities and on the general function of the Audit Committee itself. The latest training session was held in June 2022.

#### Financial Management Arrangements

Underpinning the Council's financial management arrangements is a regularity framework comprising Financial Regulations, Contract Procedure Rules, annual audits of key financial systems and audits of other systems undertaken on a

risk-based basis. Other processes and procedures such as the Procurement Strategy and Risk Management Strategy are monitored on a regular basis.

From April 2021, the Council adopted the CIPFA Financial Management Code. A recent self-assessment has a been undertaken identifying areas where action is required in order to comply in full with the code and these are detailed in the governance assessment as part of this report.

#### **Role of Statutory Officers**

There are governance arrangements in place to ensure that members and officers work together to achieve a common purpose with clearly defined functions and roles. The Council's constitution includes a scheme of delegation and terms of reference for each committee. Responsibilities are set out to make clear how the Council and its committees operate within the organisation. The scheme of delegation also defines the powers granted to the Chief Executive (the Head of Paid Service) and other chief officers within the areas of their service responsibility. The constitution reflects all relevant legislation impacting on decision making in local government and is published on the Council's website

The Council has a statutory responsibility to have a Section 151 Officer and a Monitoring Officer. The Council's financial arrangements fully conform to the governance requirements of the CIPFA Statement on the Role of the Chief Financial Officer in Local Government. The Section 151 Officer is a key member of the

Senior Leadership Team. The Section 151 Officer is responsible for the proper administration of the Council's financial arrangements and led a fully resourced and suitably qualified finance function. The Section 151 Officer was actively involved in and able to bring influence to bear on all material business decisions to ensure immediate and long term implications, opportunities and risks, were fully considered and in alignment with the Medium Term Financial Strategy.

The Monitoring Officer role is fulfilled by the Council's Head of Law and Democracy, who acts as guardian of the Council's constitution to ensure lawfulness, probity and fairness in Council decision making. The Monitoring Officer has processes for the review of legislative changes which feed into the annual review of the constitution.

Consultation meetings and other forms of communication between the Monitoring Officer and senior managers as appropriate ensures that managers can contribute to revisions to the constitution including the scheme of delegation. The annual review includes the constitution's terms of reference.

#### The Senior Leadership Team

Officer decision making at a strategic level is led by the Senior Leadership Team, comprising the Chief Executive, the Strategic Director and Section 151 Officer, Strategic Director, Head of Finance (Deputy S151)

Officer/Acting S151 Officer from March 2021 – January 2022) the Monitoring Officer, the Head of Built Environment and the Head of Customer Service and Transformation. The Team meets formally on a weekly basis and standing items of business include finance, policy, governance, human resources, performance management and the delivery of the Council's priorities.

#### **Standards of Conduct**

Officers of the Council are expected to maintain high standards of conduct. The Council has a staff code of conduct that is published on the intranet along with other policies and procedures.

There is an agreed protocol between members and officers to ensure that a constructive working relationship exists and this Annual Governance Statement also promotes and demonstrates the values of good governance through upholding high standards of conduct and behaviour.

In addition, Policy, Finance and Development committee fulfils the functions of the Standards Committee and operates to ensure that councillors and any co-opted members of the Council behave in a way that exemplifies high standards of conduct and effective governance and has regard to the member code of conduct.

Regular records of advice and code issues are kept by the Monitoring Officer.

Declaring interests under the code of conduct is a standard item on the agenda at every committee meeting and Council and declarations are minuted by the clerk. A legal advisor attends all Council and committee meetings to advice on the application of the code and other issues where this is requested or otherwise considered appropriate. A planning code of conduct is in place and is adhered to by members who sit on the Development Control Committee.

Members and officers comply with the Council's gift and hospitality policy.

The Council's website explains how complaints can be made against elected members by either downloading a complaint form or making a complaint on-line. The web page also has links to the code of conduct and the constitution.

A register of the Council's contracts is published on the Council's website. In addition, details of the Council's spend on individual items over £250 is published on a quarterly basis.

#### Compliance

The Council's policies and procedures are drawn up and regularly reviewed to ensure compliance with current legislation and regulations. Legal Services assist with updating and amending policies and advice on legal implications including legislative impacts on recommendations included in committee reports.

Equalities implications are also considered as part of committee reports.

#### **Whistle Blowing**

Concerns regarding non-compliance with policies, procedures, laws and regulations can be raised through the Council's antifraud and confidential reporting policies. Concerns raised are always investigated and acted upon following clearly defined guidelines.

The Whistle Blowing Policy is published on the Council's intranet and internet to raise awareness and outline procedures in place to staff, contractors and the public. It features in the induction of new staff.

The Monitoring Officer, after consultation with the Chief Executive and Section 151 Officer, has statutory powers to report to Council in relation to any function, proposal, decision or omission that s/he considers would give rise to unlawfulness or any decision or omission that might give rise to maladministration. Such a report would have the effect of stopping the proposal or decision being implemented until the report has been considered.

#### Officer and Member Development

The Council's staff appraisal process assesses performance and delivery of Council objectives and also identifies any skills gaps that need addressing. Each officer has an agreed annual personal development plan. Progress against these plans is reviewed regularly through one-to-one discussions with line managers. The

process ensures that the Council continually keeps under review the levels of skills required to carry out functions with due regard to law, policy and regulation.

As part of the Council's business planning process each service plan includes learning and development needs linked to specific actions. This ensures that the skills sets required delivering the key priorities and actions for the Council are identified and provided.

Training programmes and other development opportunities are circulated and shared more broadly using the Council's internal communication mechanisms. The Council also supports the training and development of members.

#### **Consultation**

Engaging with local people and other stakeholders to ensure robust public accountability is a key element of the governance framework. The Council takes every opportunity to consult with relevant stakeholders before taking any decisions likely to impact on the level and quality of services. In addition, the Council's business planning process includes an annual timetable of formal consultation events ensuring statutory, voluntary and business partners have the opportunity to comment on budget proposals under consideration.

The Council has given delegated authority on budget provision to three Resident

Forums who can make recommendations to the Policy, Finance & Development Committee on how funds could be allocated to various projects within their geographic area. The Forums' membership is open to people who live in the three areas and this approach has been found to be a very good sources of two-way communication and consultation around the Council's policy initiatives.

The Council also implemented a "Citizens Panel" in 2019/20, comprised of a wider-representative group than would normally interact with the Council to improve our understanding of residents opinions.

## Reviewing the Effectiveness of the Governance Framework

The Council has responsibility for conducting at least annually a review of the effectiveness of its governance framework including the system of internal control. The review of effectiveness is informed by the work of senior managers within the Council who have responsibility for the development and maintenance of the governance environment. The annual report from the Council's Internal Audit service (CW Audit Services) is a key document in assessing the effectiveness of the Council's governance arrangements. Comments from External Auditors Grant Thornton LLP and other agencies and inspectorates such as the Local Government Association are also important.

The Senior Management Team, chaired by the Chief Executive, reviews the Council's governance framework and control environment

and is responsible for the preparation of the Annual Governance Statement. Appropriate managers are responsible for producing their own service assurance statements and developing an improvement plan to rectify any identified governance weaknesses within their service areas. The Policy, Finance & Development Committee reviews the Annual Governance Statement and evaluates the strength of the underlying assurance statements and evidence.

#### **External Audit**

The Council's external auditors are Grant Thornton.

## Each year the external auditors review the Council's arrangements for:

- Preparing accounts and compliance with statutory and other relevant requirements.
- Ensuring the proper conduct of financial affairs and monitoring their adequacy and effectiveness in practice.
- Managing performance to secure economy, efficiency and effectiveness in the use of resources.

In September 2019 Grant Thornton issued their Annual Audit Letter, covering the audit of the Council's 2018/19 financial statements and Value for Money conclusion, providing an unqualified opinion on the accounts and an unqualified conclusion on

the Council's arrangements for Value for Money.

There were no recommendations included in the Letter and no significant governance issues were identified.

#### **Internal Audit**

The Council's Head of Internal Audit is required to provide an annual opinion, based upon and limited to the work performed, on the overall adequacy and effectiveness of the organisation's risk management, control and governance processes (i.e. the Council's system of internal control). This is achieved through a risk-based plan of work, agreed with management and approved by the Audit Committee, which should provide a reasonable level of assurance, subject to the inherent limitations described below. The Head of Internal Audit's role reflects best practice as set out in the CIPFA Guidance on the Role of the Head of Internal Audit.

For 2021/22, the auditor's opinion was that significant assurance can be given that there is a generally sound system of internal control, designed to meet the organisation's objectives, and that controls are generally being applied consistently. The Head of Internal Audit presented their report to the Audit Committee on 22 June 2022.

However, some weakness in the design and/or inconsistent application of controls

put the achievement of particular objectives at risk. No significant governance issues were identified by the auditor.

#### **Basis of the Auditors opinion formed:**

- An initial assessment of the design and operation of the underpinning risk management framework and supporting processes;
- An assessment of the range of individual opinions arising from risk-based audit assignment containing within internal audit risk-based plans that have been reported throughout the year. This assessment has taken account of the relative materiality of these areas and management's progress in respect of addressing control weaknesses;
- Any reliance that is being placed upon third party assurances.

#### **Risk Management**

During 2021/22 the Council's Strategic Risk Register was monitored by the Senior Leadership Team and initially the Policy, Finance & Development Committee. The register identified major risks and commented on their likelihood and impact on the Council's objectives. Each risk is allocated a responsible officer for identifying an action plan and provides an update. Risk management is embedded in processes such as appraisal of new capital investment and service development plans.

## The Role of the Chief Financial Officer (CFO)

The CFO conforms to the governance requirements and core responsibilities of two CIPFA Statements on the Role of the Chief Financial Officer: in Local Government (2016) and in the Local Government Pension Scheme (2014). The CFO is a key member of the Corporate Management Team and is able to bring influence to bear on all material business decisions, ensuring that immediate and long term implications, opportunities and risks, are fully considered and in alignment with the MTFS and other corporate strategies. The CFO is aware of, and committed to, the five key principles that underpin the role of the CFO, and has completed an assurance statement that provides evidence against core activities which strengthen governance and financial management across the Council.

#### The Role of the Monitoring Officer (MO)

The Monitoring Officer has responsibility for ensuring that decisions taken comply with all necessary statutory requirements and are lawful. Where in the opinion of the Monitoring Officer any decision or proposal is likely to be unlawful and lead to maladministration, he/she shall advise the Council.

The MO is also bound to ensure that decisions taken are in accordance with the Council's budget and it's Policy Framework, and provides advice on the scope of powers and authority to take decisions.

In discharging this role the Monitoring Officer is supported by officers within the Legal and Democratic Services Teams.

#### **Local Government Ombudsman**

The number of references to the Local Government Ombudsman amounted to 2 complaints for the 2021/22 year and both have been resolved with no finding of maladministration

#### **Constitutional Matters**

The key roles and responsibilities of Council committees, elected members, the Chief Executive, Monitoring Officer and Section 151 Officer are set out in the Council's constitution scheme of delegation.

These three officers are responsible for ensuring that the Council acts within the law and in accordance with established policies and procedures. No report can be presented to Council or a committee for approval without first being reviewed by these officers or their delegated representative(s). These officers are also responsible for ensuring that legislation and policy relating to health and safety are implemented in practice.

The constitution includes the Contract Procedure Rules and Financial Regulations which detail the processes and improvements required for various levels of purchase and the internal control procedures required for managing the risk across the Council.

The Council adopted a revised Constitution on 16 April 2019 which came into force on 13 May 2019. The Constitution remains under continuous review and a further amendment was made in December 2021.

#### **Code of Conduct**

The standards of behaviour expected from members and officers are set out in the Member/Officer Codes of Conduct. The Council adopted the LGA Model Code of Conduct with local amends, in December 2021. A register of members' interests is maintained and the records of interest are declared at Council and committee meetings. All members are required to complete Related Party Declarations at the end of the financial year in support of the statutory financial statements. Members' allowances are examined on an annual basis and a review of the allowance scheme was last undertaken in 2018/19 by an independent remuneration panel and came into force on 13 May 2019 for the 2019/20 municipal year. Following the Borough Elections in May 2019

The Monitoring Officer received 1 complaint in 2021/22 which was resolved informally without the need to conduct an investigation.

#### 4. Effectiveness

#### **Review of Effectiveness**

The Council has responsibility for conducting at least annually, a review of its governance framework including the system of internal control.

The review is informed by the Internal Audit Annual Report, the work of the Audit and Governance Committee, the comments of external auditors and other review agencies and inspectorates, and the work of the Corporate Leadership Team who have responsibility for the development and maintenance of the internal control environment.

The review considers evidence identified to support where the Council meets the

CIPFA/SOLACE guidance and sets this out in the Assurance Review and Evidence document. Governance areas are given an assessment scoring as follows:

- Good Good governance exists and there are no improvements required
- Fair Satisfactory governance exists but improvements are required to meet good governance
- Poor Significant issues with governance exist which needs addressing.

Areas identified as fair or poor are reported within the annual governance statement and remedial actions are also outlined. The Audit and Governance Committee review on a quarterly basis the progress of remedial actions.

#### **Prior Year - 2020/21**

During the 2020/21 financial year, no significant governance issues were identified that would lead to internal control issues.

A number of minor weaknesses in control limited assurance in the following areas:

- Debtors
- Contract Register
- Website Management
- Payroll and Expenses
- Agency Workers

Recommendations received to resolve these minor weaknesses have been implemented.

#### 2021/22 Review of Effectiveness and Areas of improvement identified during 2021/22

No significant governance issues have been identified in the annual assurance review for 2021/22. However, there are 11 improvements identified and these are included in Table 1 below.

Full details of the review can be found in the Assurance Review document for 2021/22 which is published alongside this Annual Governance Statement and can be found on pages 14 - 46 of this document.

Table 1 below is an extract summary from the Assurance Review and includes details of the improvement areas identified. Based on learning around the timescales associated with implementing improvements, the table has been modified to show the likely timescale for implementation.

#### 2021/22 Review of Financial Management arrangements in line with the CIPFA Financial Management Code

Additionally, a further 17 improvements have been identified through an assessment of the Council's financial management arrangements against the CIPFA Financial Management Code, that all Local Authorities were required to adopt from April 2021. These can be found in Table 2 below.

Table 1 – Areas of improvement identified during 2021/22

Ref	Improvement	Owner	Target Completion
AGS1	Develop approach to tenant engagement and establishment of Tenant Scrutiny Panel, in line with regulatory standards as per (e.g. Residents STAR survey).	Head of Built Environment	March 2023
AGS2	Review and enhance participation at resident forums	Head of Law and Democracy	March 2023
AGS3	Wider engagement on the budget consultation for forthcoming year to be captured	Head of Finance	February 2023
AGS4	Implement Corporate Peer Review to develop new Medium Term Financial Strategy, including refresh of the 5 year Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan and projects established; and a Sustainability Plan for closing budget gaps	Strategic Director and Section 151 Officer	November 2022 *
AGS5	Implement Corporate Peer Review Action to undertake comprehensive customer demographic profiling exercise and use results to inform desired service offering	Head of Customer Service and Transformation	May 2023 *
AGS6	Implement recommendations in the Corporate Peer Review Action Plan associated with the development of a standardised project appraisal and affordability approach	Strategic Director and Section 151 Officer	December 2023
AGS7	Review service and financial planning timetable for 2023/24	Head of Finance	October 2022
AGS7	Revise Asset Management Policy and Capital Expenditure Plan and Holistic Asset Management database/system purchased and timetabled for implementation.	Head of Law and Democracy	June 2023
AGS8	Organisational approach to benchmarking to be reviewed and requirements determined.	Strategic Director	March 2023
AGS9	Develop People Strategy	Strategic Director	December 2022
AGS10	Review staff performance appraisal approach	Strategic Director	December 2022
AGS11	Develop and implement anti-fraud awareness raising programme	Strategic Director/S151 Officer	October 2022

<sup>\*</sup> Please refer to Corporate Peer Review Action Plan where progress will be monitored

Table 2 – Areas of improvement identified in adopting the CIPFA Financial Management Code

Ref	Improvement	Owner	Target Completion
FMC1	Progress the vision for finance at OWBC and progress all actions arising from the CIPFA Financial Management Code self-assessment exercise.	Strategic Director/S151 Officer Head of Finance	July 2023
FMC2	Skills and competency assessment and ongoing training programme for CMT and SLT to be developed and included in the Corporate Peer Challenge Action Plan Training and Development programme. To include training around capability for appraising and managing projects, as outline in the Corporate Peer Challenge Action Plan. Member training to be captured as part of Corporate Peer Challenge Action Plan.	Strategic Director and S151 Officer	December 2022
FMC3	Undertake training needs analysis identify where skills gaps exist and find appropriate training solutions, in line with key competencies for local government finance teams.	eHead of Finance and Deputy S151 Officer	December 2022
FMC4	Schedule additional report to Audit Committee to track the progress against recommendations made by the external auditor.	Head of Finance and Deputy S151 Officer	December 2022
FMC5	Update FPR's and implement Internal Audit findings (from the Financial Systems audit. Set out actions in stand-alone document to draw together all actions relating to Financial Accountability framework improvements to ensure understanding and visibility and link with Vision for Finance (as above).	Strategic Director and Section 151 Officer	July 2023
FMC6	Extension of MTFP to include scenario assessments of service demand and costs.	Strategic Director and Section 151 Officer.	September 2023
FMC7	Embed use of financial benchmarking via the CIPFA Financial Resilience Tool and other benchmarking services.	Strategic Director and Section 151 Officer.	March 2023
FMC8	A single, consolidated living document that tracks and evidences saving plans currently in development. This will be monitored by SLT and will be presented to members in due course.	Head of Finance and Section 151 Officer	September 2022
FMC9	Review stakeholder engagement approach in developing annual budget.	Head of Finance	October 2022
FMC10	Determine the approach to reviewing accounting treatment of material decisions.	Head of Finance	March 2023
FMC11	Embed approach to analyse performance against plans of previous year as part of budget setting.	Finance Manager	March 2023

FMC12	Review of profiled budgets. Scope and implement financial reporting improvements.	Finance Manager	March 2023
FMC13	Ensure the name of the budget holder responsible for the information presented.	Finance Manager	July 2022
FMC14	Further developmental work required on Monthly management review.	Finance Manager	March 2023
FMC15	Project Management arrangements require some refinement in respect of financial monitoring - review to be undertaken to identify improvements. Pattern of capital spend slippage present which also requires review and improvement.	Finance Manager	December 2022
	Link with action to review and reset the annual financial cycle including protocol for managing standard and project budgets, as set out in Corporate Peer Review Action Plan.	Strategic Director and Section 151 Officer	
FMC16	Review and identification of appropriate improvements to management accounts to be undertaken.	Finance Manager	March 2023
FMC17	Q4 outturn at service level to be reviewed with service areas as part of Q1 clinics with a view to capturing proposed changes for the forthcoming year.	Finance Manager	July 2023

#### 5. Overall opinion and conclusion

#### Conclusion

The Council is satisfied that appropriate governance arrangements are in place however it remains committed to maintaining and where possible improving these arrangements, in particular by addressing the issued identified in undertaking the annual review. The Council will continue to seek to enhance and strengthen governance arrangements within these areas for improvement and monitor progress made as part of our next annual review.

#### 6. Statement of Leader and Chief Executive

We have been advised on the implications of the result of the review of the effectiveness of the governance framework carried out by members of the Corporate Leadership Team and that the arrangements continue to be regarded as fit for purpose in accordance with the governance framework.

Signed

Councillor John Boyce

Leader of the Council

XXXXXXX

Signed

Anne Court

Chief Executive

XXXXXXX



# Annual Governance Statement Assurance Review

July 2022

Assurance and evidence in support of the Council's annual governance statement Assessment Score:

Good – Good governance exists and there are no improvements required

Fair – Satisfactory governance exists but improvements are required to meet good governance

Poor – Significant issues with governance exist which needs addressing

## Core Principle A: Behaving with integrity, demonstrating strong commitment to ethical values, and respecting the rule of law

## **Supporting Principle 1: Behaving with Integrity**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1. Ensuring members and officers behave with integrity and lead a culture where acting in the public interest is visibly and consistently demonstrated thereby protecting the reputation of the organisation.		Constitution (incl. statutory officers, scheme of delegation, financial and procurement procedure rules) Council, Committee Chairs, Committees. Service policies Complaints procedure Head of Paid Service, Monitoring Officer and s151 Officer HR policies and procedures Fraud policy in place. Induction training for new members and staff. Codes of conduct Staff values - ARTIC Standards and Ethics report taken to Audit Committee quarterly Senior Leadership Team and extended Corporate management Team. External Audit reports. Internal Audit reports.	None.	None.	
2. Ensuring members take the lead in establishing specific standard operating principles or values for the organisation and its staff and that they are communicated and understood. These should build on the Seven	Good.	Corporate Plan Council's values	None.	None.	

Principles of Public Life (the					
Nolan Principles)					
Leading by example and using these standard operating principles or values as a framework for decision making and other actions	Good.	Council leadership (Leader of the Council, Committee Chairs and Vice Chairs, Mayor and Deputy Mayor) Declarations of interest noted. Up-to-date register of gifts and hospitality.	None.	None.	
4. Demonstrating, communicating and embedding the standard operating principles or values through appropriate policies and processes which are reviewed on a regular basis to ensure that they are operating effectively	Good.	Anti-fraud and corruption policy in place. Register of interests and annual declaration of related parties. Whistle blowing policy. Complaints policy well established and continually reviewed, improved and reported on. Members and officers code of conduct refers to a requirement to declare interests Minutes show declarations of interest were sought and appropriate declarations made.	None.	None.	

## **Supporting Principle 2: Demonstrating strong commitment to ethical values**

Requi	irement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1.	Seeking to establish, monitor and maintain the organisation's ethical standards and performance	Good.	Values developed with staff and embedded into induction process for officers and members and appraisals for staff. Standards and Ethics report taken to Audit and Committee quarterly.		None.	
2.	Underpinning personal behaviour with ethical values and ensuring they permeate all aspects of the organisation's culture and operation	Good.	Values embedded into induction process for officers and members and appraisals for staff.	None.	None.	
3.	Developing and maintaining robust policies and procedures which place emphasis on agreed ethical values	Good.	Appraisal process built upon values of the Council.  Equality and Diversity Policy in place and under review  Equality impact assessments part of our standard approach and taken forward where appropriate or required.	None.	None.	
4.	Ensuring that external providers of services on behalf of the organisation are required to act with integrity and in compliance with high ethical standards expected by the organisation	Good.	Key partnerships have mechanisms in place to define role and scope of partners. Procurement exercises, where appropriate, include assessment criteria around social value which is incorporate into contracts and subsequently monitored. E.g. encouragement of real living wage.	None.	None.	

## **Supporting Principle 3: Respecting the rule of law**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Ensuring members and staff demonstrate a strong commitment to the rule of the law as well as adhering to relevant laws and regulations	Good.	Constitution is adhered to and reviewed regularly. Statutory provisions are adhered to. Head of Paid Service, Monitoring Officer and s151 Officer in place.	None.	None.	
2. Creating the conditions to ensure that the statutory officers, other key post holders and members are able to fulfil their responsibilities in accordance with legislative and regulatory requirements	Good.	Job descriptions and roles of statutory officers are well defined and understood by the organisation. Structure of SLT ensures statutory officers are included in decision making. The Head of Finance and S151 role complies with CIPFA's Statement on the Role of the Chief Financial Officer in Local Government (CIPFA, 2016). Statutory Officers meet separately to the Senior Leadership Team on a monthly basis.		None.	
<ol> <li>Striving to optimise the use of the full powers available for the benefit of citizens, communities and other stakeholders</li> </ol>	Good.	Arrangements in place for legal advice and recording of advice. All reports requiring a decision are considered by Finance and Legal before being considered by the relevant decision making committee/Council.	None.	None.	
4. Dealing with breaches of legal and regulatory provisions effectively	Good.	Proper arrangements in place for legal advice and recording of advice, Monitoring Officer referenced to give advice and ensure Council's operates within the law at all times. Monitoring Officer authorised to investigate all breaches and refer to appropriate regulatory bodies.	None.	None.	

<ol><li>Ensuring corruption and</li></ol>	Good.	Whistleblowing policy, anti-fraud and corruption	None.	None.	
misuse of power are dealt		policy in place.			
with effectively		Segregation of duties on key financial			
		processes.			

## Core Principle B: Ensuring openness and comprehensive stakeholder engagement

## **Supporting Principle 1: Openness**

Requ	irement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1.	Ensuring an open culture through demonstrating, documenting and communicating the organisation's commitment to openness	Good.	Corporate Plan and Annual Report.  FOI requests actively responded to, website, online publishing of expenditure.	None.	None.	
2.	Making decisions that are open about actions, plans, resource use, forecasts, outputs and outcomes. The presumption is for openness. If that is not the case, a justification for the reasoning for keeping a decision confidential should be provided	Good.	Record of decision making and supporting materials. Standard report format used. The Council's governance framework aims to ensure it sets and meets its objectives and responsibilities in a lawful, timely, open, inclusive and honest manner; and that its use of public money and resources are safeguarded, properly accounted for and used economically, efficiently and effectively.		None.	
3.	Providing clear reasoning and evidence for decisions in both public records and explanations to stakeholders and being explicit about the criteria, rationale and considerations used. In due course, ensuring that the impact and consequences of those decisions are clear	Good.	Decisions well documented with supporting information and advice included. Forward Plan detailing report publication on a timely basis. Calendar of dates for submitting, publishing and distributing timely reports is adhered to Council and Committee meetings are normally open to the public unless information is of a commercially sensitive nature.	None.	None.	

		The conduct of business is defined by formal procedures and rules that are set out in the Constitution.			
4. Using formal and informal consultation and engagement to determine the most appropriate and effective interventions / courses of action	Fair.	Customer and staff satisfaction surveys carried out regularly.  Resident Forums in place for key towns in the borough (Oadby, Wigston and South Wigston) although participation not yet back at pre-pandemic levels.  We follow statutory requirements for consultation and very often go above that in terms of community engagement.  Ad-hoc approach to informal consultation	None.	Develop approach to tenant engagement and establishment of Tenant Scrutiny Panel, in line with regulatory standards as per Review and enhance participation at resident forums.  Wider engagement on the budget engagement to the budget engagement on the budget engagement enga	Head of Law and Democracy
		in place and utilised.  The council has recently developed a communications strategy following feedback received from the Corporate Peer Challenge in January 2022.		the budget consultation for forthcoming year to be captured	Head of Finance

## **Supporting Principle 2: Engaging comprehensively with institutional stakeholders**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Effectively engaging with institutional stakeholders to ensure that the purpose, objectives and intended outcomes for each stakeholder relationship are clear so that outcomes are achieved successfully and sustainably	Good.	Formal and informal partnerships in place. Regular diarised meetings with appropriate senior officers and partners (including SLM, Helping Hands).	None.	None.	
Developing formal and informal partnerships to allow for resources to be used more efficiently and outcomes achieved more effectively	Good.	Partnership working across the authority is strong for example the recently formed Building Control partnership. Approach to consideration of shared services embedded as part of alternative service delivery model reviews.  Service Level Agreements.  Partnership agreements exist.  The organisation has a range of partnerships and collaborative relationships. They have appropriate legal agreements and governance commensurate with the nature of the partnership, depending on factors such as legal status, membership, risk, subject matter.	None.	None.	
3. Ensuring that partnerships are based on: trust, a shared commitment to change, a culture that promotes and accepts challenge among partners and that the added value of partnership working is explicit	Good.	As above.	None.	None.	

### Core Principle C: Defining outcomes in terms of sustainable economic, social, and environmental benefits

## **Supporting Principle 1: Defining outcomes**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1. Having a clear vision which is an agreed formal statement of the organisation's purpose and intended outcomes containing appropriate performance indicators, which provides the basis for the organisation's overall strategy, planning and other decisions	Good.	The Corporate Plan defines the vision for the Council, including values and priorities.  Service Plans are developed based on the Corporate Plan. The quarterly monitoring report and End of Year report details performance against the performance indicators.	None.	None.	
<ol> <li>Specifying the intended impact on, or changes for, stakeholders including citizens and service users. It could be immediately or over the course of a year or longer</li> </ol>	Good.	Intended impacts set out in Corporate Plan and None Team Business Plans.	None.	None.	
Delivering defined outcomes on a sustainable basis within the resources that will be available	Good.	Team Business Plans developed for each service area. Monthly performance and finance reports monitored by SLT; Quarterly reports monitored by SLT, Service Delivery and Performance, Finance	None.	None.	

		and Development Committees.			
Identifying and managing risks to the achievement of outcomes	Good.	Quarterly review of risk with SLT.  Audit Committee review of risk on a quarterly basis.	None.	None.	
<ol> <li>Managing service users         expectations effectively with         regard to determining priorities         and making the best use of the         resources available</li> </ol>	Good.	Performance Indicators within Team Business Plans and Corporate Plan include agreed set of quality standard measures.		None.	

## Supporting Principle 2: Sustainable economic, social and environmental benefits

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Considering and balancing the combined economic, social and environmental impact of policies, plans and decisions when taking decisions about service provision	Good.	We actively consider the social and economic impact of policies in decisions. An example of this is social value considerations in procurement exercises. Risk management plays an active part in considering and balancing impacts.	None.	None.	
2. Taking a longer-term view with regard to decision making, taking account of risk and acting transparently where there are potential conflicts between the organisation's intended outcomes and short-term	Fair.	Record of decision making and supporting materials made available publicly on website.  Improvements required around medium term impact of decision on financial position of council in the form of MTFS. Work ongoing in this area in response to Corporate Peer Challenge.	None.	Implement Corporate Peer Review to develop new Medium Term Financial Strategy, including refresh of the 5 year Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan	Strategic Director and Section 151 Officer

factors such as the political cycle or financial constraints				and projects established; and a Sustainability Plan for closing budget gaps.	
3. Determining the wider public interest associated with balancing conflicting interests between achieving the various economic, social and environmental benefits, through consultation where possible, in order to ensure appropriate trade-offs		We follow statutory requirements for consultation and as part of very often go above that in terms of community engagement.  Ad-hoc approach to informal consultation in place and utilised. Elected members act in public interest. Record of decisions made available to public via website.  Consultations on key projects with key groups.  Members abide by the code of conduct and all committee reports are prepared to reflect all the relevant options, risks and benefits – so members have all the relevant information in front of them when they make a decision.  The Council is transparent in decision making.  We publish all our agendas and minutes.	None.		
4. Ensuring fair access to services	Fair.	Nominated Equalities lead. All new policies presented for approval require Equalities Impact Assessment to be completed and regularly reviewed as part of ensuring fair access.  Equality and Diversity Policy in place.  Process in place for equalities impact assessments and action included in	None.	Implement Corporate Peer Review to develop new Medium Term Financial Strategy, including refresh of the 5 year Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan	Head of Customer Service and Transformation

Feedback from Corporate Peer Challenge around need to ensure all residents can access the services and information they need.		around need to ensure all residents can access the services and information they	and projects established; and a Sustainability Plan for closing budget gaps.	
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## Core Principle D: Determining the interventions necessary to optimise the achievement of the intended outcomes Supporting Principle 1: Determining interventions

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Ensuring decision makers     receive objective and rigorous     analysis of a variety of options     indicating how intended     outcomes would be achieved     and including the risks     associated with those options.     Therefore ensuring best value     is achieved however services     are provided	Fair.	All reports details options appraisals and risks associated with decisions.		Implement recommendations in the Corporate Peer Review Action Plan associated with the development of a standardised project appraisal and affordability approach.	Strategic Director and Section 151 Officer
2. Considering feedback from citizens and service users when making decisions about service improvements or where services are no longer required in order to prioritise competing demands within limited resources available including people, skills, land and assets and bearing in mind future impacts		Statutory consultation on budget undertaken annually, could be widened to obtain views of service users. We follow statutory requirements for consultation and very often go above that in terms of community engagement. Ad-hoc approach to informal consultation in place and utilised.	None.	Wider engagement on the budget consultation for forthcoming year to be captured (as per B.1.)	Head of Finance

## **Supporting Principle 2: Planning interventions**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Establishing and implementing robust planning and control cycles that cover strategic and operational plans, priorities and targets	Good.	Calendar dates for all Council meetings agreed in advance, reports published in a timely manner ensuring a robust planning cycle.  Quarterly performance and finance reports monitored by SLT and Service Delivery and Policy, Finance and Development Committees.	None.	None.	
2. Engaging with internal and external stakeholders in determining how services and other courses of action should be planned and delivered  Output  Description:	Fair.	Resident Forums in existence for each major town in the borough.  We regularly consult where changes to policies are made, over and above statutory requirements.  Recognising there isn't currently a Tenant Scrutiny Panel or strong embedded approach to engaging tenants in service related decisions, action to be taken forward to establish one in line with Social	None.	Develop approach to tenant engagement and establishment of Tenant Scrutiny Panel, in line with regulatory standards as per b.1 above)	Head of Built Environment

		Housing Regulatory Standards.		
Considering and monitoring risks facing each partner when working collaboratively including shared risks	s Good	Strong partnerships exist. Partnership agreements exist where necessary for financial/legal/governance/risk reasons (e.g. Shared Building Control) formal agreements are put in place.	None	None
4. Ensuring arrangements are flexible and agile so that the mechanisms for delivering outputs can be adapted to changing circumstances   Output  Description:	Good.	Delegated responsibility in some areas. Constitution is flexible. Delegated decision making can be amended to facilitate urgent decision making.	None.	None.
<ol> <li>Establishing appropriate key performance indicators (KPIs) as part of the planning process in order to identify how the performance of services and projects is to be measured</li> </ol>	Good.	KPIs established and approved for each service and included in Service Plans.  Quarterly Performance Reports are considered by Service Delivery Committee.	None.	None.
Ensuring capacity exists to generate the information required to review service quality regularly	Good.	Performance is included to give context for decisions to be made where necessary.  Resource dedicated to Transformation which works across the organisation to make customer, process and financial improvements.	None.	None.
7. Preparing budgets in accordance with organisational	Fair.	Corporate Peer Review identified the need to Align and maintain MTFP to the	None.	Review service and Head of Finance financial planning timetable for 2023/24

objectives, strategies and the medium-term financial plan	Corporate Plan and projects to ensure resources are in place to deliver them.  Strategic and Financial Planning timetable to be reviewed and aligned for 2023/24 planning, enabling a more integrated approach.  Identified need to ensure effective alignment of team and council corporate planning with budget.			
8. Informing medium and long term resource planning by drawing up realistic estimates of revenue and capital expenditure aimed at developing a sustainable funding strategy	Corporate Peer Review identified the need to Align and maintain MTFP to the Corporate Plan and projects to ensure resources are in place to deliver them.	None.	Implement Corporate S Peer Review to develop new Medium G Term Financial Strategy, including refresh of the 5 year Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan and projects established; and a Sustainability Plan for closing budget gaps	Director/S151

## **Supporting Principle 3: Optimising achievement of intended outcomes**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Ensuring the medium term financial strategy integrates and balances service priorities, affordability and other resource constraints	Fair.	Corporate Peer Review identified the need to Align and maintain MTFP to the Corporate Plan and projects to ensure resources are in place to deliver them. New Medium Term Financial Strategy under development which will set out how Council will manage its finances, how it will close projected MTFP budget gaps through the delivery of savings and income generation and how it will bolster its reserves.	None.	Implement Corporate Peer Review to develop new Medium Term Financial Strategy, including refresh of the 5 year Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan and projects established; and a Sustainability Plan for closing budget gaps	Strategic Director/S151
Ensuring the budgeting process is all inclusive, taking into account the full cost of operations over the medium and longer term	Good.	5 year Capital budget planning. Revenue currently only planned 1 year at a time. MTFP focuses on 5 year medium term.	None.	None.	
3. Ensuring the medium term financial strategy sets the context for ongoing decisions on significant delivery issues or responses to changes in the external environment that may	Fair.	Current MTFS consolidated with annual budget report and work ongoing to create new stand- alone strategy that will	None.	Implement Corporate Peer Review to develop new Medium Term Financial Strategy, including refresh of the 5 year	Strategic Director/S151

arise during the budgetary period in order for outcomes to be achieved while optimising resource usage		guide financial planning over the medium-term.		Medium Term Financial Plan, ensuring protocol for reconciling with the Corporate Plan and projects established; and a Sustainability Plan for closing budget gaps
<ol> <li>Ensuring the achievement of 'social value' through service planning and commissioning.</li> </ol>	Good	Social value considered through procurement processes	None	None

## Core Principle E: Developing the entity's capacity, including the capability of its leadership and the individuals within it

## **Supporting Principle 1: Developing the entity's capacity**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Reviewing operations,     performance use of assets     on a regular basis to ensure     their continuing effectiveness	Fair.	Reviews of structures, ways of working and performance carried out as necessary.  Acquisitions and Disposals Policies.  Existing mitigating risk action to revise Asset Management Policy and Capital Expenditure Plan and Holistic Asset Management database/system purchased and		Revise Asset Management Policy and Capital Expenditure Plan and Holistic Asset Management database/system purchased and timetabled for implementation.	Head of Law and Democracy

		timetabled for implementation.			
2. Improving resource use through appropriate application of techniques such as benchmarking and other options in order to determine how the authority's resources are allocated so that outcomes are achieved effectively and efficiently	Fair.	Organisational approach to benchmarking to be reviewed and requirements determined.	None.	Organisational approach to benchmarking to be reviewed and requirements determined.	Strategic Director
<ol> <li>Recognising the benefits of partnerships and collaborative working where added value can be achieved</li> </ol>	Good.	Strong partnership working across the Council.	None.	None.	
Developing and maintaining an effective workforce plan to enhance the strategic allocation of resources	Fair.	Existing Strategic Risk Register Action to develop People Strategy – linked to key risk for the Council around resource planning.	None.	Develop People Strategy.	Strategic Director

## Supporting Principle 2: Developing the capability of the entity's leadership and other individuals

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
<ol> <li>Developing protocols to ensure that elected and appointed leaders negotiate with each other regarding their respective roles early on in the relationship and that a shared understanding of roles and objectives is maintained</li> </ol>		Regular meetings between Leader and Chief Executive. Committee Chairs supported by designated SLT leads. Robust member induction programme, with specific and	None.	None.	

		significant training planned. Code of Conduct for all			
		members.			
spe that rese	ecifies the types of decisions at are delegated and those served for the collective cision making of the governing	Regular review of delegation and financial regulations. Constitution.	None.	None.	
exe and with chie in ir mar and and	suring the leader and the chief ecutive have clearly defined d distinctive leadership roles hin a structure whereby the ef executive leads the authority mplementing strategy and maging the delivery of services d other outputs set by members d each provides a check and a lance for each other's authority	Clear roles and responsibilities with CE's objectives set and monitored by Members.	None.	None.	
mer mar sha the suc and eco env by:	embers and senior inagement to achieve effective ared leadership and to enable organisation to respond occessfully to changing legal d policy demands as well as onomic, political and vironmental changes and risks	Members trained as and when required. Formal induction process for new administration and new members. Robust member induction programme, with specific and significant training planned. Code of Conduct for all members.	None.	None.	

organisational requirements is available and encouraged • Ensuring members and officers have the appropriate skills, knowledge, resources and support to fulfil their roles and responsibilities and ensuring that they are able to update their knowledge on a continuing basis • Ensuring personal, organisational and system- wide development through shared learning, including lessons learnt from governance weaknesses both internal and external					
<ol><li>Ensuring that there are structures in place to encourage public participation</li></ol>	Good.	Resident Forums, customer feedback.	None.	None.	
<ol> <li>Taking steps to consider the leadership's own effectiveness and ensuring leaders are open to constructive feedback from peer review and inspections</li> </ol>	Good.	LGA Financial Health Check Summer 2021. LGA Corporate Peer Review January 2022.	None.	None.	
<ul><li>7. Holding staff to account through regular performance reviews which</li><li>8. take account of training or development needs</li></ul>	Fair.	Staff development plans linked to appraisals. Plans to review appraisal approach underway.	None.	Review staff performance appraisal approach.	Strategic Director
9. Ensuring arrangements are in place to maintain the health and wellbeing of the workforce and support individuals in maintaining	Good.	Discount on leisure facilities for staff. Employee advice line, 24 hours service proving advice and counselling service	None.	None.	

their own physical and mental wellbeing	around family, personal, debt, workplace, home and health issues. Coaching and mentoring available. Health and Wellbeing team to develop and implement the employer Workplace health and benefits offer. New Health and Wellbeing Hub on Teams for staff to access. Participation in Survey with Leicestershire and Rutland Sport Workplace Health Needs Assessment to determine health of workforce. Sickness management ongoing.			
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## Core Principle F: Managing risks and performance through robust internal control and strong public financial management

## **Supporting Principle 1: Managing risk**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Recognising that risk management is an integral part of all activities and must be considered in all aspects of decision making	Good.	Risk Management system in place with regular monitoring at Manager/HoS level and SLT and Audit Committee. New cross-service	None.	None.	
		and role Risk Management Group established to monitor risk. Policy timetabled for review Summer 2022.			
Implementing robust and integrated risk management arrangements and ensuring that they are working effectively	Good.	Risk management policy formally approved and adopted. Due for review Summer 2022. Existing action in place via Strategic Risk Register to	None.	None.	

	produce a Health and Safety Action Plan.		
3. Ensuring that responsibilities for managing individual risks are clearly allocated	Risk Management system in place with regular monitoring.  Recent changes mean each risk has an owner responsible (rather than collect SLT).	None.	

## **Supporting Principle 2: Managing Performance**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Monitoring service delivery effectively including planning, specification, execution and independent post implementation review	Good.	Monitoring of service delivery currently completed through service plans. Agreed performance targets reported monthly. SLAs for all service areas, reviewed annually.		None.	
Making decisions based on relevant, clear objective analysis and advice pointing out the implications and risks inherent in the	Fair.	Existing action identified in response to Corporate Peer Review to Implement a standardised		recommendations	Strategic Director/S151 Officer.

organisation's financial, social and environmental position and outlook		project appraisal and affordability approach.		the development of a standardised project appraisal and affordability approach.
3. Ensuring an effective scrutiny or eversight function is in place which encourages constructive challenge and debate on policies and objectives before, during and after decisions are made thereby enhancing the organisation's performance and that of any organisation for which it is responsible (OR, for a committee system) Encouraging effective and constructive challenge and debate on policies and objectives to support balanced and effective decision making		Committee system enables all members to contribute towards ensuring policies are effective and objectives are delivered.	None.	None.
<ol> <li>Providing members and senior management with regular reports on service delivery plans and on progress towards outcome achievement</li> </ol>	Good.	Regular quarterly reports to SLT and Service Delivery Committee.	None.	None.
5. Ensuring there is consistency between specification stages (such as budgets) and post implementation reporting (eg financial statements)		Standing orders in place. Approval reports separate from financial updates.	None.	None.

## **Supporting Principle 3: Robust internal control**

Requirem	nent of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
stra con	gning the risk management ategy and policies on internal atrol with achieving the ectives	Good.	Risk management policy audit plan and regular audit reports.	None.		
autl	aluating and monitoring the hority's risk management and ernal control on a regular basis	Good.	Risk management policy with risks reviewed regularly by Risk Management Group, SLT and Audit Committee.	None.		
and	suring effective counter fraud d anti- corruption arrangements in place	Fair.	Compliance with the Code of Practice on Managing the Risk of Fraud and Corruption (CIPFA, 2014). Antifraud and anticorruption policies in place. Existing action via Strategic Risk Register to develop and implement antifraud awareness raising programme.	None.	Develop and implement anti-fraud awareness raising programme.	Strategic Director/S151 Officer
the effe	suring additional assurance on overall adequacy and ectiveness of the framework of vernance, risk management and	Good.	Annual governance statement, internal audit arrangements adequate with internal	None.	None.	

control is pro auditor	vided by the internal		audit actively involved in service improvement.		
equivalent gr is independe and accounta body: provide effective ass arrangement and maintain control enviro	audit committee or oup or function which of the executive able to the governing as a further source of urance regarding as for managing risk ing an effective onment that its tions are listened to on.	Good.	Audit committee complies with best practice. See Audit Committees: Practical Guidance for Local Authorities and Police (CIPFA, 2018). Terms of Reference in place for Committee. Training for committee members provided June 2022, included session to enable committee members to approve the financial statements undertaken in 2018.	None.	

## **Supporting Principle 4: Managing Data**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1. Ensuring effective arrangements are in place for the safe collection, storage, use and sharing of data, including processes to safeguard personal data.	Good.	Policies in place for data management and data protection. Designated data protection officer.	None.	None.	
<ol> <li>Ensuring effective arrangements are in place and operating effectively when sharing data with other bodies.</li> </ol>	Good.	Data sharing agreements in place and data processing agreements where necessary.	None.	None.	

<ol><li>Reviewing and auditing</li></ol>	Good.	Regular internal audits None.	None.	
regularly the quality and		carried out.		
accuracy of data used in				
decision making and				
performance monitoring.				

## **Supporting Principle 5: Strong public financial management**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Ensuring financial management supports both long term achievement of outcomes and short-term financial and operational performance      The sum of th	Fair.	Corporate Peer Challenge January 2022 identified improvements in respect of medium-term financial planning and ensuring financial plans align with the corporate plan and projects to ensure that are sufficient resources in place to deliver.  Additionally, work is currently underway to develop the finance business partnering model and core monitoring cycle and processes.  Development actions include designing new monitoring processes and meeting protocol and training budget holders in respect of managing budgets.  Work undertaken to adopt the CIPFA Financial Management Code has identified a range of areas where the Council does not currently achieve the Code requirements but is instead starting to meet or currently meets but enhancements are required.  There are a range of actions to address these areas arising from the review and all actions will be taken forward and consolidated, along with	None.	·	S/D and S151

		other important actions around financial governance and system improvements into a single action plan. This plan will also set out the vision for finance at OWBC.		
Ensuring well-developed financial management is integrated at all levels of planning and control, including management of financial risks and controls	Fair.	Budget monitoring reports and regular reviews, however greater engagement required between finance and services. Finance system upgrade required and more automation of reporting required. As above, areas where the Council does not currently meet the requirements of the CIPFA financial management code have been identified and actions scoped to progress improvements in these areas.	Progress the vision for finance at OWBC and programme all actions arising from the CIPFA Financial Management Code self-assessment exercise.	

## Core Principle G: Implementing good practices in transparency, reporting, and audit to deliver effective accountability Supporting Principle 1: Implementing good practice in transparency

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Writing and communicating reports for the public and other stakeholders in an understandable style appropriate to the intended audience and ensuring that they are easy to access and interrogate		Website user friendly, annual report, reports written in 'plain English'.	None.	None.	
Striking a balance between providing the right amount of information to satisfy transparency demands and enhance public scrutiny while not being too onerous to provide and for users to understand	Good.	Website user friendly, annual report, reports written in 'plain English'. Annual Report produced in accessible format, including translation tool.	None.	None.	

## **Supporting Principle 2: Implementing good practices in reporting**

Requ	irement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
1.	Reporting at least annually on performance, value for money and the stewardship of its resources	Good.	Council Annual report, Statement of Accounts, End of Year report. Regular customer satisfaction surveys with results published in Annual reports.		None.	
2.	Ensuring members and senior management own the results	Good.	Members and SLT receive and approve reports.	None.	None.	
3.	Ensuring robust arrangements for assessing the extent to which the principles contained in the Framework have been applied and publishing the results on this assessment including an action plan for improvement and evidence to demonstrate good governance (annual governance statement)	Good.	Annual governance statement.	None.	None.	
4.	Ensuring that the Framework is applied to jointly managed or shared service organisations as appropriate	Good.	Annual governance statement.	None.	None.	
5.	Ensuring the performance information that accompanies the financial statements is prepared on a consistent and timely basis and the statements allow for comparison with other similar organisations	Good.	Format follows best practice.	None.	None.	

## **Supporting Principle 3: Assurance and effective accountability**

Requirement of local authorities to:	Assessment	Evidence	Significant Issues	Areas for Improvement	Lead
Ensuring that recommendations for corrective action made by external audit are acted upon	Good.	Recommendations from external audit acted upon. Regular communication between S151 Officer and External Auditor.	None.	None.	
Ensuring an effective internal audit service with direct access to members is in place which provides assurance with regard to governance arrangements and recommendations are acted upon	Good.	Internal Audit report directly to Audit Committee. Recommendations from internal audit acted upon. Compliance of Internal Audit arrangements with Public Sector Internal Audit Standards. Regular communication between S151 Officer and Internal Auditor.	None.	None.	
Welcoming peer challenge, reviews and inspections from regulatory bodies and implementing recommendations	Good.	Corporate Peer Challenge undertaken January 2022. A number of recommendations were made and accepted by Council which are now timetable for implementation during 2022/23.		None.	





